

Delaware County & Municipal Employees' Pension Plan

**Actuarial Valuation
as of June 30, 2023**

Produced by Cheiron

December 2023

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December 27, 2023

Board of Pension Trustees
State of Delaware
McArdle Building
860 Silver Lake Boulevard, Suite 1
Dover, Delaware 19904

Dear Members of the Board:

At your request, we have conducted the annual actuarial valuation of the Delaware County & Municipal Employees' Pension Plan (Plan) as of June 30, 2023. The results of this valuation are contained in this report. The purpose of the valuation is discussed in the Foreword.

This report contains information on Plan assets and liabilities, as well as analyses combining asset and liability performance and projections. It also discloses employer contribution levels and certain required disclosures under the Governmental Accounting Standards Board (GASB) Statement No. 67.

In completing the valuation and preparing our report, we relied on information, some oral and some written, supplied by the staff of the Office of Pensions. This information includes, but is not limited to, the Plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

The contribution results of this report are only applicable to the employer contributions for Fiscal Year (FY) 2025 and rely on future Plan experience conforming to the underlying assumptions. Future experience may differ significantly from the current experience due to such factors as the following: Plan experience differing from that anticipated by the assumptions, changes in assumptions, and changes in Plan provisions or applicable law.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices that are consistent with our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations, including the use of assumptions and methods for funding purposes that comply with the Actuarial Standards of Practice. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinions contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

Board of Pension Trustees

December 27, 2023

Page ii

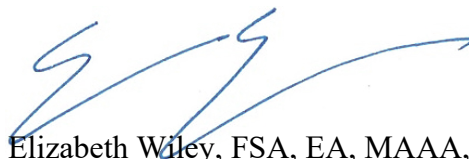
This report was prepared for the Delaware County & Municipal Employees' Pension Plan for the purposes described herein and for the use by the Plan's auditor in completing an audit related to the matters herein. Other users of this valuation report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Sincerely,

Cheiron



Fiona E. Liston, FSA, EA, MAAA
Principal Consulting Actuary



Elizabeth Wiley, FSA, EA, MAAA, FCA
Consulting Actuary

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

FOREWORD

Cheiron has performed the annual actuarial valuation of the Delaware County & Municipal Employees' Pension Plan (Plan) as of June 30, 2023. The purpose of this report is to:

- 1) **Measure and disclose**, as of the valuation date, the financial condition of the Plan,
- 2) **Indicate trends** in the financial condition of the Plan,
- 3) **Determine the contribution rate** to be paid by the participating employers for Fiscal Year (FY) 2025, and
- 4) **Provide** certain accounting statement information.

An actuarial valuation establishes and analyzes plan assets and liabilities on a consistent basis and traces the progress of both from one year to the next. It includes measurement of the plan's investment performance as well as an analysis of liability gains and losses.

Section I presents a summary containing our findings and discloses important trends experienced by the Plan in recent years.

Section II reviews the primary risks facing the Plan and quantifies these using various risk and maturity measures.

Section III contains details on various asset measures, together with pertinent performance measurements.

Section IV shows similar information on liabilities, measured for actuarial, accounting, and governmental reporting purposes.

Section V presents the FY 2025 actuarially determined contribution for participating employers.

Section VI includes certain required disclosures under Governmental Accounting Standards Board (GASB) Statement No. 67 and items recommended by the Government Finance Officers Association (GFOA).

The appendices to this report contain a summary of the Plan's membership at the valuation date, a summary of the major provisions of the Plan, and a summary of the actuarial methods and assumptions used in the valuation.

The actuarial assumptions reflect our understanding of the likely future experience of the Plan, and the assumptions individually and as a whole represent our best estimate for the future experience of the Plan. The results of this report rely on future Plan experience conforming to the underlying assumptions and methods outlined in this report. To the extent that the actual Plan experience deviates from the underlying assumptions and methods, or there are any changes in Plan provisions, the true cost of the Plan will vary from our results.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

General Comments

The actuarially determined contribution (ADC) rate was calculated to increase from 5.59% for FY 2024 to 5.70% for FY 2025.

During the year ended June 30, 2023, the Plan's assets earned 5.1% on a market value basis. However, due to the Plan's asset smoothing method, which recognizes portions of the investment gains and losses over time, the return on an actuarial value basis was 6.4%. Although greater than the return on a market value basis, this return was less than the assumed investment rate of return of 7.0% for the prior year, resulting in an actuarial loss on investments of \$0.55 million.

The Plan experienced an actuarial loss on Plan liabilities resulting from salary increases different from those assumed and members retiring, terminating, becoming disabled, and dying at rates different from the actuarial assumptions. This liability loss increased the actuarial liability by \$0.08 million. This type of gain or loss is normal in the course of Plan experience, as we cannot predict exactly how people will behave.

This valuation report also contains certain information to be reported in the June 30, 2023 Annual Comprehensive Financial Report (ACFR) of the Delaware Public Employees' Retirement System (Delaware PERS) under GASB Statement No. 67, as well as additional disclosure information recommended by the Government Finance Officers Association (GFOA). The GASB disclosures are based on the use of updated procedures to roll forward the 2022 actuarial valuation liability results. The calculation of net pension liability in Section VI is shown as disclosed for the plan year ending June 30, 2023, based on the 2022 funding actuarial valuation liability results, updated by the roll forward. We also present a projection of the June 30, 2024 disclosure in Section VI, assuming all actuarial assumptions are exactly met over the coming year, which is based on the 2023 funding actuarial valuation liability results.

As of the June 30, 2023 funding actuarial valuation, the Plan report a net surplus, equivalent to a negative, unfunded actuarial liability (UAL) of \$44,600. This is a decrease from the \$810,800 surplus UAL in the funding valuation for the prior year.

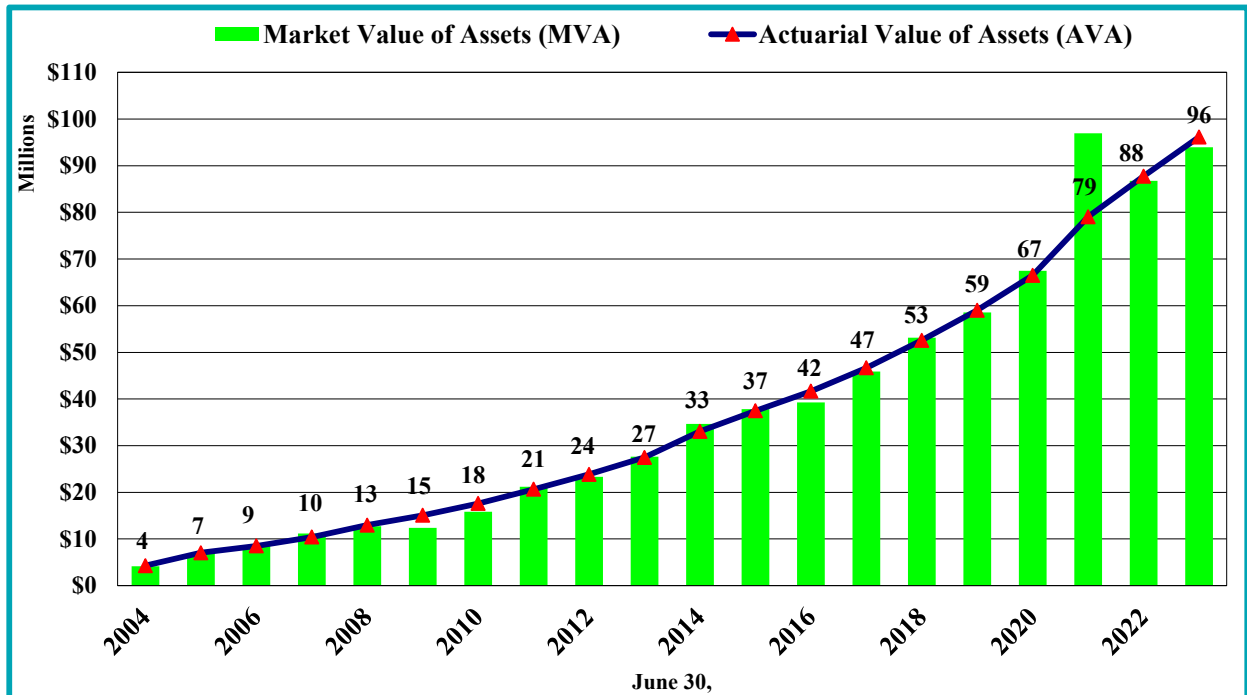
DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023

SECTION I – BOARD SUMMARY

Trends

Assets Returns

The graph below shows measurements of the Plan’s assets over the last 20 years based on both market values and actuarial values. The green bars represent the market value measurements, while the blue line shows the smoothed actuarial value measurements. The black labels above the blue line are the actuarial value of asset measurements as of the valuation date for each year in millions of dollars.



The market value of assets (MVA) returned 5.1% over the last year. The determination of the Plan’s actuarial value of assets (AVA) for the current year reflects a portion of the return below the 7.0% assumed for the prior year, and continued recognition of prior years’ gains and losses, with the combined effect of returning 6.4% over FY 2023.

Over the period July 1, 2004 to June 30, 2023, the Plan’s assets, measured using the actuarial value of asset measurements returned a compound 7.6%, compared to the current valuation assumption of 7.0%. On a market value of assets basis, the Plan returned 7.5% over the same period.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

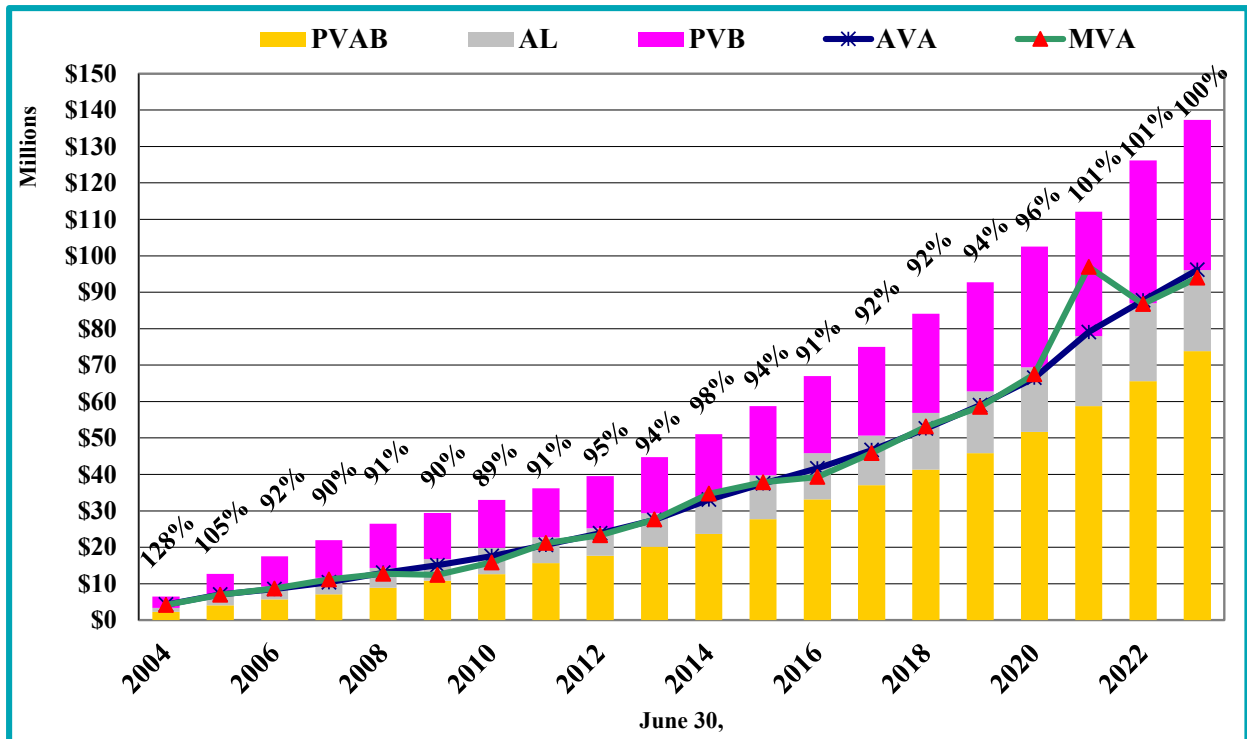
SECTION I – BOARD SUMMARY

Assets and Liabilities

The three colored bars below represent the three different measures of liability discussed in this report. The first measure is given by the yellow bars, the present value of accrued benefits (PVAB). The PVAB values represent the value of all benefits earned by current members through the valuation date. These values do not reflect any future additional service or salary increases for current members beyond the valuation dates.

The second liability measure shown is the one currently used for the Plan's funding target, the actuarial liability (AL). These target amounts are represented by the top of the gray bars. This measurement is also the basis of the liability measure used in GASB 67. The funded ratios reported by the Plan are the percentages shown above the bars and are developed by comparing the actuarial value to assets to these target measurements of liability at each valuation date.

The amount represented by the top of the pink bars, the present value of future benefits (PVB), is the amount needed as of each valuation date to provide all benefits for the current members and their beneficiaries, including reflection of assumed future service and pay increases. If the Plan had assets equal to the PVB as of a certain date, no additional contributions would, in theory, be needed to pay the benefits of the current members if all assumptions were exactly met from that point forward.

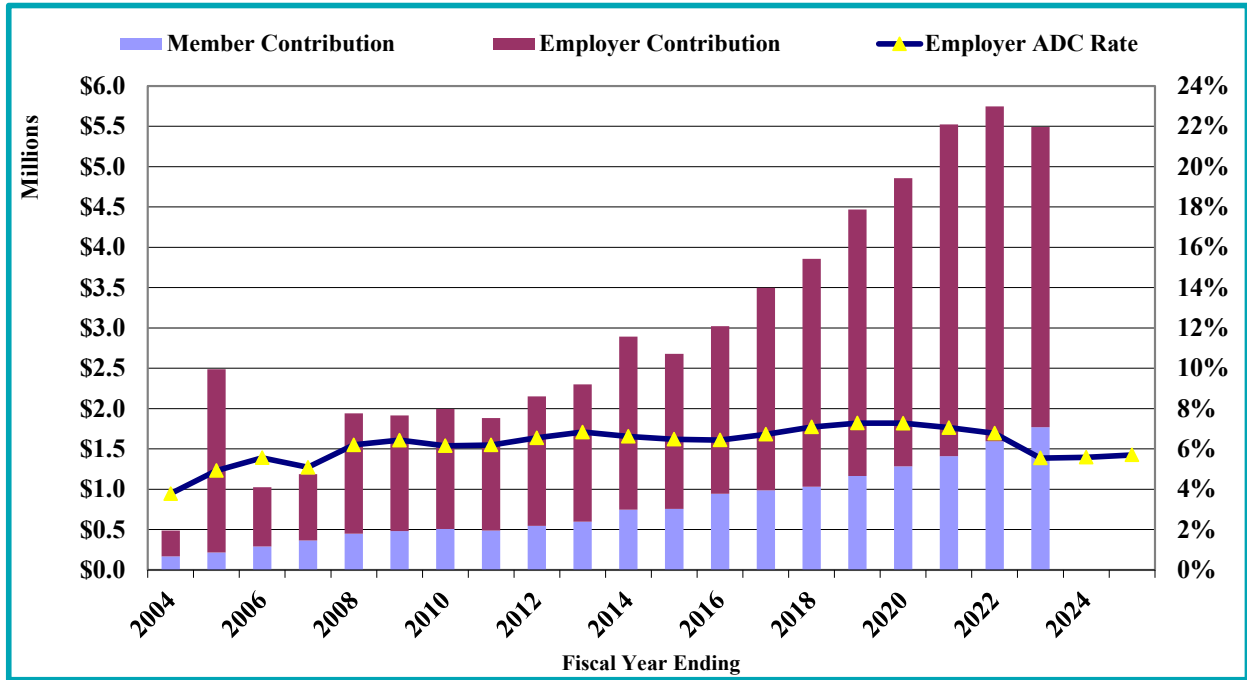


Funded ratios shown are the AVA as a percentage of AL, and values would be different if presented as MVA as a percentage of AL.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

Contribution Rates



The stacked bars in the graph above show the actual dollar amounts of the contributions made by the participating employers and the members for each fiscal year and are read using the left-hand scale. The blue line shows the employer actuarially determined contribution (ADC) rate for each fiscal year as a percentage of payroll and is read using the right-hand scale.

The member contribution rate is set by State law, based on the plan in which the member participates. The participating employer contribution rate is set by the actuarial process. Please note that there is a lag between the calculation of the employer contribution rates and when they are payable. For example, the value shown for FY 2023 is the rate prepared by the June 30, 2021 valuation and implemented for the period July 1, 2022 to June 30, 2023. As such, there are two more years of rates shown beyond the years of actual contributions.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

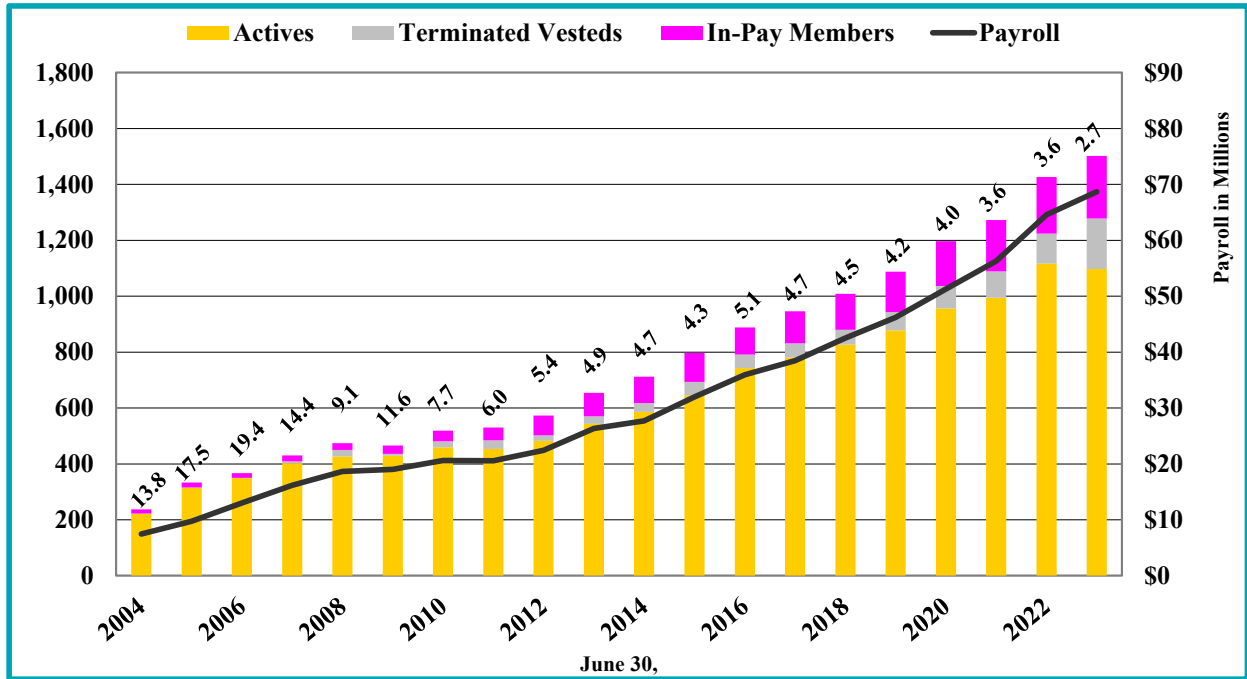
SECTION I – BOARD SUMMARY

Participant Trends

The bars below show the number of members as of each valuation date, divided between active members, terminated vested members, and retirees/beneficiaries. These bars are read using the left-hand scale. Since this is a relatively young plan, there are still far more active members than inactive members. However, as this plan continues to mature, this plan will continue to show growth in the number of inactive members. The numbers that appear above each bar represent the ratio of active members to inactive members (retirees, beneficiaries, and terminated vested members) at each valuation date. The active-to-inactive ratio has decreased from 13.8 actives for each inactive in 2004 to 2.7 actives for each inactive in 2023.

From July 1, 2022 through July 1, 2023, several groups of employers switched from the County & Municipal Employees' Pension Plan to the County & Municipal Police/Firefighters Plan. Participants actively employed at the time of the transfer are entitled to deferred benefits in the County & Municipal Employees' Pension Plan. The transfers decreased the Plan's count of active members and increased the count of terminated vested members.

The black line shows the covered payroll for the Plan as of each valuation date and is read using the right-hand scale.

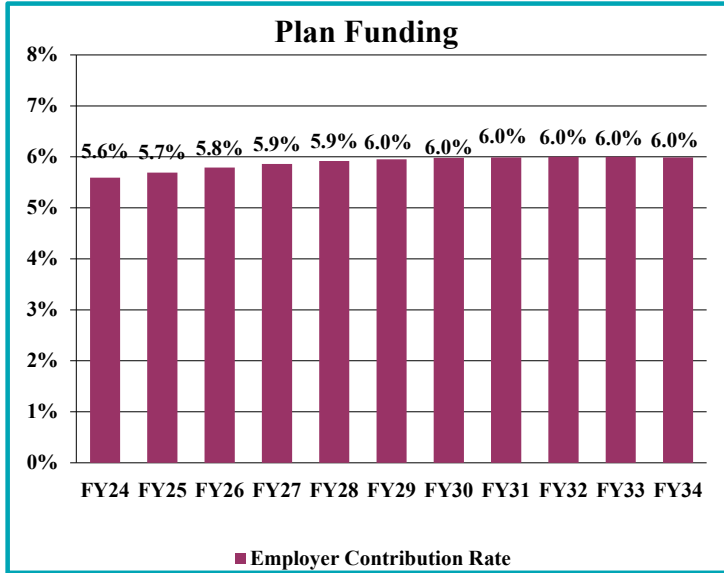


**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

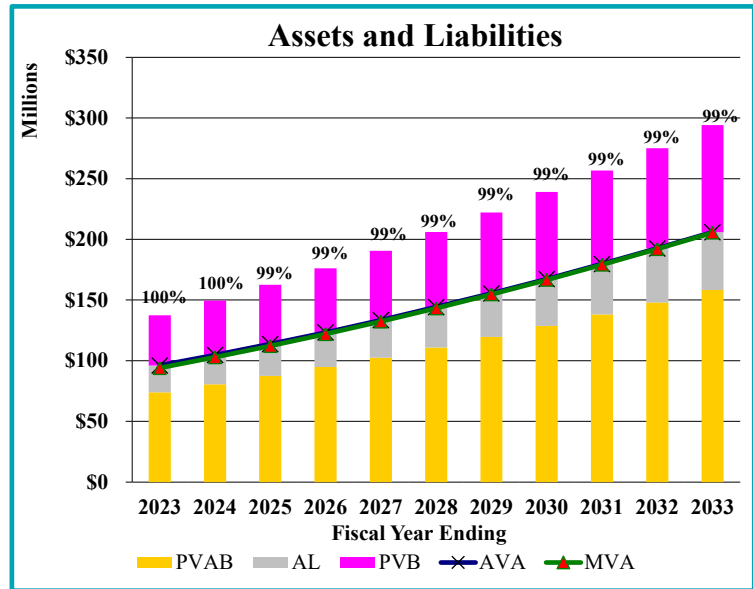
Future Outlook

Baseline Projections



These graphs show the expected progress of the Plan over the next 10 years, assuming the Plan’s assets earn 7.0% on a *market value* basis and assuming all other assumptions are exactly met, including that the actuarially determined contribution (ADC) amounts are made in full. The chart entitled “Plan Funding” shows an overall consistent contribution rate around 6.0% throughout the period.

The “Assets and Liabilities” graph shows the projected funded ratios for the Plan over the 10-year projection period. The Plan’s funded status is projected to slightly decrease, then remain at 99% over the 10-year projection period, assuming all assumptions are exactly met.

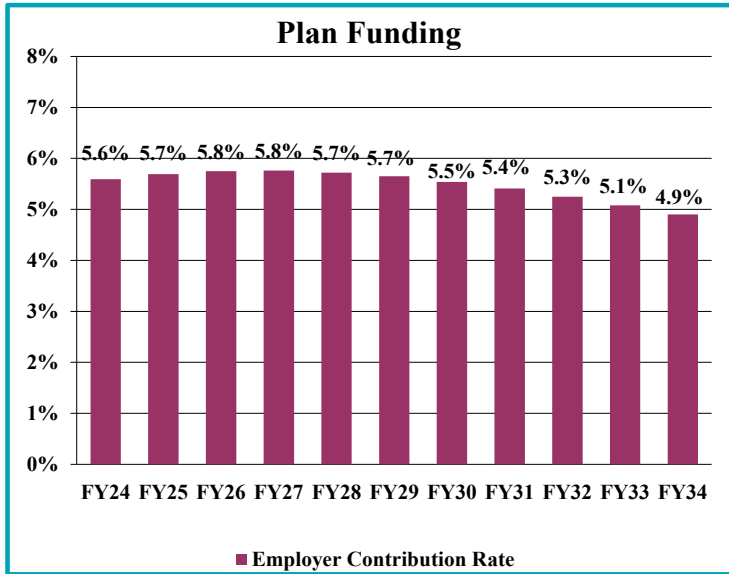


Funded ratios shown are the AVA as a percentage of AL, and values would be different if presented as MVA as a percentage of AL.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

Projections with Asset Returns of 8.0%

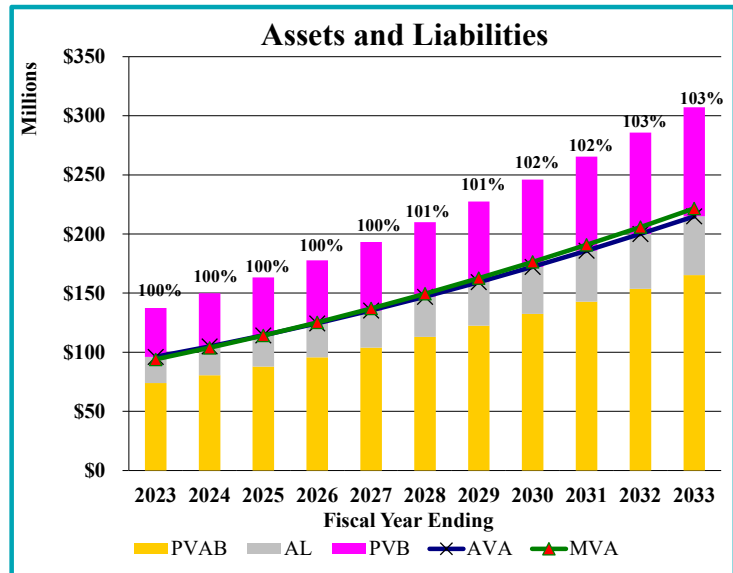


The Plan’s investment earnings will affect the future funding status of the Plan. The two graphs on this page show what the next 10 years are expected to look like if the Plan’s investment performance is 8.0% each year, 1.0% higher than the valuation investment rate of return assumption.

These two graphs assume all other assumptions are exactly met, including participating employer contributions made equal to the full actuarially determined amounts.

The “Plan Funding” graph shows that under this scenario, the employer ADC rate would decline to 4.9% of payroll at the end of the 10-year projection period.

The “Assets and Liabilities” graph shows that under this scenario, the Plan would reach a 103% funded ratio by 2033, an improvement over the baseline scenario’s ultimate level of 99%.

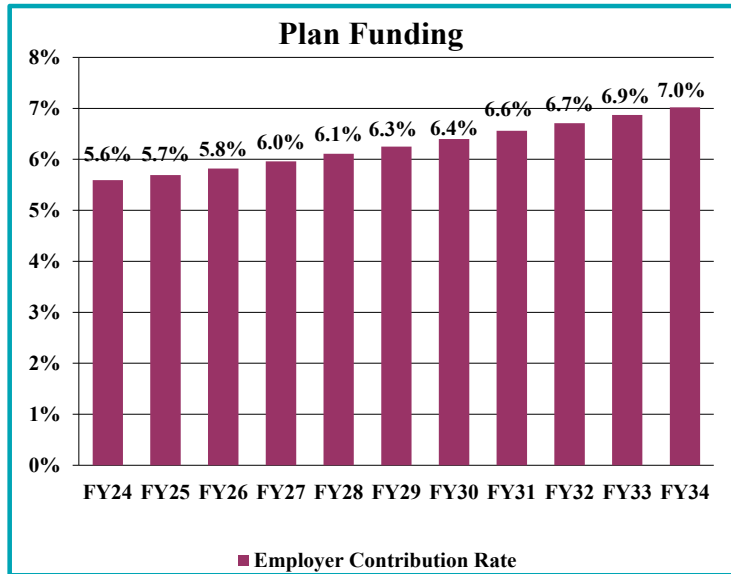


Funded ratios shown are the AVA as a percentage of AL, and values would be different if presented as MVA as a percentage of AL.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

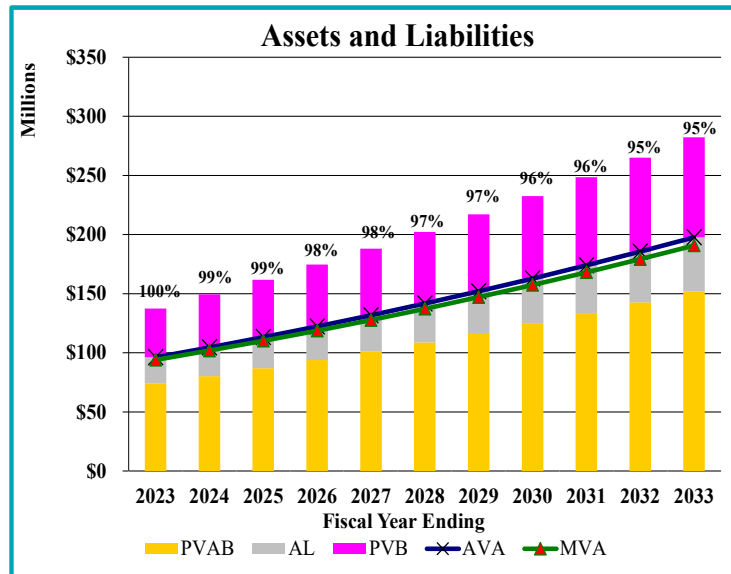
Projections with Asset Returns of 6.0%



The graphs on this page show projections of the Plan’s funding status and contributions assuming that the Plan’s investment performance is 6.0% each year of the projection, 1.0% lower than the valuation investment rate of return assumption.

Note that these projections assume all other assumptions are exactly met, including payment of participating employer contributions made equal to the full actuarially determined contribution.

Under this scenario, the employer ADC rate increases to around 7.0% over the course of the projection period. Additionally, the funded ratio is projected to be lower in this scenario, declining to 95% at the end of the 10-year projection period, compared to the 99% ultimate ratio in the baseline scenario.



Funded ratios shown are the AVA as a percentage of AL, and values would be different if presented as MVA as a percentage of AL.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

**Table I-1
Summary of Principal Plan Results**

Valuation as of:	June 30, 2022	June 30, 2023	% Change
<u>Member Counts</u>			
Active Members	1,117	1,097	(1.79)%
Disabled Members	4	5	25.00%
Retirees and Beneficiaries	198	219	10.61%
Terminated Vested Members	107	181	69.16%
Terminated Non-Vested Members	64	128	100.00%
Total Member Counts	1,490	1,630	9.40%
Covered Payroll of Active Members*	\$ 64,596,700	\$ 68,689,300	6.34%
Annual Benefit Payments for Retirees, Disabled Members, and Beneficiaries	\$ 2,336,500	\$ 2,558,900	9.52%
<u>Assets and Liabilities</u>			
Actuarial Liability (AL)	\$ 86,938,900	\$ 96,101,800	10.54%
Actuarial Value of Assets (AVA)	87,749,700	96,146,400	9.57%
Unfunded AL (UAL)	\$ (810,800)	\$ (44,600)	94.50%
Funded Ratio on AVA Basis (AVA/AL)	100.9%	100.0%	
Funded Ratio on MVA Basis (MVA/AL)	99.8%	97.8%	
Present Value of Accrued Benefits (PVAB)	\$ 65,568,500	\$ 73,852,300	12.63%
Market Value of Assets (MVA)	86,758,400	93,957,100	8.30%
Unfunded PVAB	\$ (21,189,900)	\$ (20,104,800)	5.12%
Accrued Benefit Funded Ratio (MVA/PVAB)	132.3%	127.2%	
<u>Employer Contribution Rate</u>			
	Fiscal Year 2024	Fiscal Year 2025	
Entry Age Normal Cost	5.55%	5.51%	
UAL Amortization Payment	(0.16%)	(0.01%)	
Administrative Expense	0.20%	0.20%	
Actuarially Determined Contribution (ADC)	5.59%	5.70%	

* Assumes one year of payroll increase projection, representing payroll beginning on each valuation date.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION II – RISK DISCLOSURE

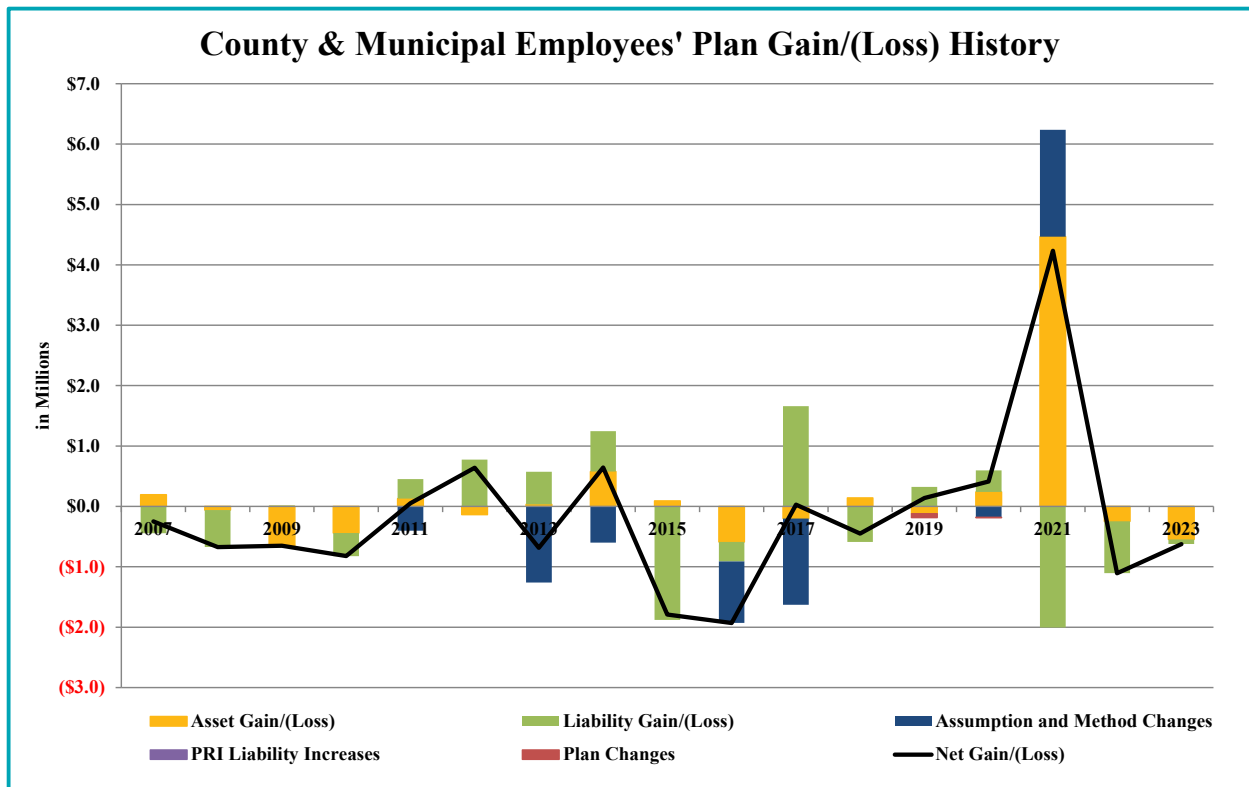
Introduction

The Plan’s actuarial valuation results are dependent on assumptions about future economic and demographic experience. Based on actuarial standards of practice, the assumptions represent a reasonable estimate for future experience. However, actual future experience will never conform exactly to the assumptions and may differ significantly from the assumptions. This deviation is the risk that pension plan sponsors undertake in relying on a pension plan’s actuarial valuation results.

This section of this report is intended to identify the primary drivers of these risks, provide background information and assessments about these identified risks, and communicate the significance of these risks to this plan.

Historical Experience

For this plan, the two primary measurements where there is risk that the actual measurements will significantly differ from the expected future measurements are in the measurements of the liabilities of the Plan and the resulting calculation of the actuarially determined contributions. Therefore, while future experience will not be the same as past experience, it is useful to look at what factors have contributed to the actual liability measurements at each valuation date deviating from that which was predicted by the prior year’s valuation. The following graph shows the gains/(losses) for each valuation date between the actual unfunded liability measurement and the expected unfunded liability broken down by cause.



SECTION II – RISK DISCLOSURE

This shows that the liability gain/(loss) has been the most significant risk for the Plan for most years over this period in regard to the actual liability measurements deviating from the expected. After that, the next two most significant causes are the asset gain/(loss) and the assumption and method changes. Additionally, this graph shows that over the whole period shown the liability gain/(loss) values have largely offset each other. Over the whole period, assumption and method changes have had the largest cumulative impact, with the largest increase in liability from lowering the discount rate in 2011, 2014, and 2017.

Risk Identification

Considering the specific characteristics of the Plan, the assumptions and methods used in the actuarial valuations for the Plan, and the recent history, we have identified the risks that we think are the most significant in terms of possibly leading to actual values of the measurements deviating from those expected by the valuation process, as follows:

- Investment risk,
- Longevity and other demographic risk, and
- Assumption change risk.

While we have identified these risks as potentially significant in regard to actual measurements deviating from expected, it is possible that there are other risks that we have not identified that will turn out to be significant.

Investment Risk is the potential for investment returns to be different than anticipated. In the case of this plan, that is the risk that the returns on assets will be materially different from the 7.0% that is currently assumed. If actual investment returns are lower than anticipated by the assumptions used in the actuarial valuation, this will increase the unfunded liability measurements and require higher contributions in the future than if the actual returns equaled the assumed returns. On the other hand, if the actual returns are higher than the assumptions, the resulting unfunded liability measurements and actuarially determined contributions will be lower than anticipated. As seen in the historical section, this has been a significant driver of deviations in the actual measurements from those expected by the prior valuations.

Longevity and Other Demographic Risk is the potential for mortality or other demographic experience to be different than expected. Generally, longevity and other demographic risks emerge slowly over time as the actual experience deviates from expected and is typically periodically reduced through the Plan's regular actuarial experience process. As such, these risks are often dwarfed by other risks, particularly those due to the investment returns. However, for small plans like this, there are relatively few members and so the behavior of individual members can have a significant impact on the liabilities. In addition, this plan is relatively young and so there has been limited information on which to develop the demographic assumptions, which has contributed to this risk. The historical section shows that this has been true for this plan historically, with the magnitude of the gains and losses from liability experience being of even greater magnitude than those from investment experience.

SECTION II – RISK DISCLOSURE

Assumption Change Risk is the potential for the environment to change such that future valuation assumptions are adjusted to be different than the current assumptions. Causes of these changes include capital market changes resulting in changes in the assumed rates of return, changes in employee behavior and/or plan provisions requiring changes in the demographic assumptions, and similar changes. Assumption change risk is an extension of the risks previously identified, but rather than capturing the risk as it is experienced, it captures the cost of recognizing a change in environment resulting in the current assumption no longer being reasonable. The historical review earlier in this section showed that assumption change risk has been a relatively significant risk for this plan over the recent historical period.

The revisions to the assumed rate of return from 8.0% to 7.5% in 2011, from 7.5% to 7.2% in 2014, and from 7.2% to 7.0% in 2017 constitute the majority of the increases to the unfunded measurements from the expected values as a result of assumption changes. Changes to the demographic assumptions to reflect mortality improvements have also had a relatively significant impact as have changes in the methodology of the funding policy throughout the years. The remaining changes to assumptions have had relatively insignificant impacts.

It is important to note that these changes simply reflect recognizing changes in the expected values of assumptions. If these revisions had not been made, we would anticipate that these amounts would be gradually recognized in the other risks. If future expectations of assumptions such as interest rates or mortality change further, we anticipate similar amounts will have to be recognized.

Plan Maturity Measures

The future financial condition of a mature pension plan is more sensitive to each of the risks identified in the previous section than in a less mature plan. Before assessing the risks to the Plan from a forward-looking perspective, it is of value to understand the maturity of the Plan compared to other plans as well as how the Plan's maturity has changed over time.

Plan maturity can be measured in a variety of ways, but they all get at one basic dynamic - the larger the plan is compared to the contribution or revenue base that supports it, the more sensitive the plan will be to risk. There are extensive measures available to assess plan maturity. For this plan, we have examined a number of these, and all indicate that the Plan is maturing but is less mature than most of its peers. We have included the most simplistic of these measures as a demonstration of this.

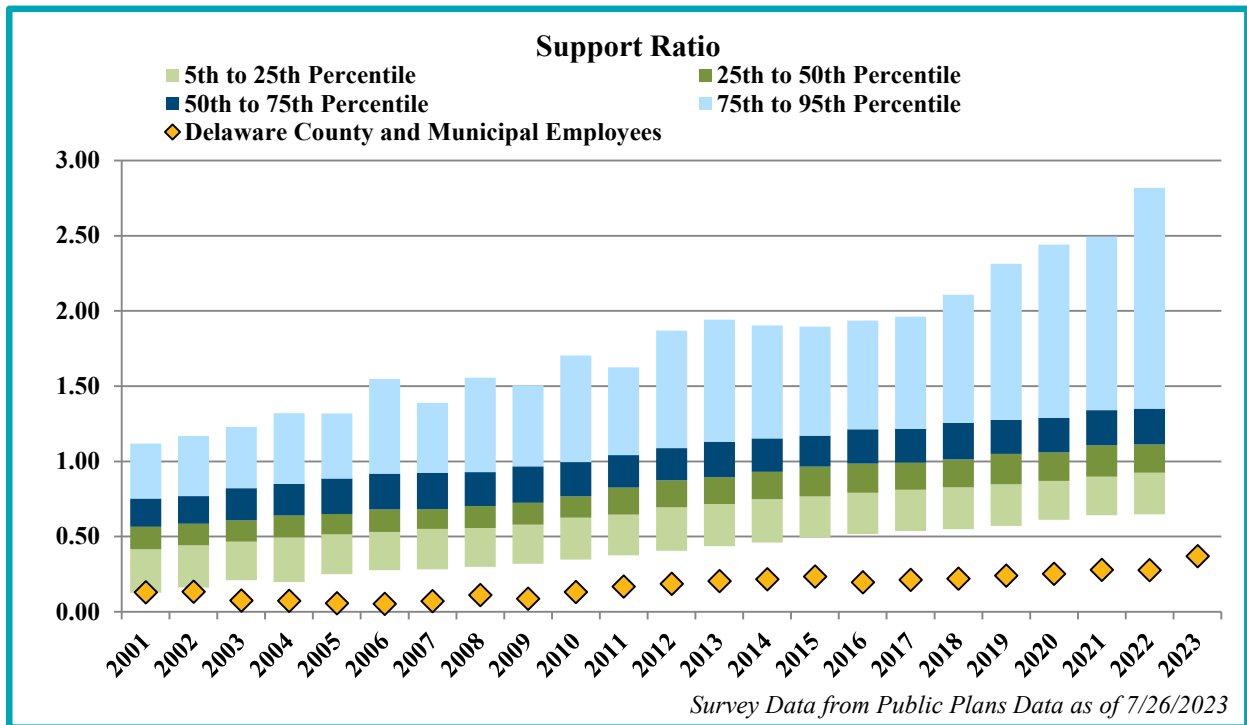
The most simplistic measure of the Plan's maturity is the support ratio, which is the ratio of the number of inactive members (those receiving benefits currently or entitled to a deferred benefit) to the number of active members. The following graph shows the support ratio over time for the Plan versus a universe of other public plans.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION II – RISK DISCLOSURE

The Boston College’s Center for Retirement Research, NASRA, and the Center for State and Local Government Excellence maintain the Public Plans Database that contains the majority of state plans as well as many large municipal plans, covering over 95% of the membership in public plans as well as over 95% of the assets held by public pension plans.

The chart that follows shows the support ratio for all plans in this database since 2001. The colored bars represent the central 90% of the support ratios for the plans in the database. The Delaware County & Municipal Employees’ Pension Plan is represented by the gold diamonds. Note that this chart shows one more year for the System than the universe as the 2023 numbers are not yet available for the database.



This graph shows the support ratio has generally increased over time. This graph shows that Delaware County & Municipal Employees’ support ratio is lower than a typical plan, indicating that the Plan is less mature based on this metric. As of the most recent dates for which the full database is available, the Delaware County & Municipal Employees’ support ratio remains well below the 5th percentile among all plans in the database.

SECTION II – RISK DISCLOSURE

More Detailed Assessment

A more detailed assessment is always valuable to enhance the understanding of the risks identified above; however, the value of this must be compared alongside the costs of such an exercise. The costs in this case are both measurable costs as expressed by the actuarial fees for the additional assessment and the cost of staff time required to support the effort and more intangible costs such as the additional information potentially drowning out the principal findings from the valuation and overwhelming decision makers.

Whether or not to have a more detailed risk assessment performed at this time is the Board's decision, but we do not believe that this additional risk assessment is required at this time based on our understanding of the Board's priorities.

Conclusion

The results of this valuation are based on the assumptions and methodology used within the valuation, and to the extent that actual experience deviates from these, the actual future measurements will deviate from those projected by this valuation. The most significant risks related to this are anticipated to be investment risk, mortality and other demographic risk, and assumption change risk.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION III – ASSETS

Pension plan assets play a key role in the financial operation of the Plan and in the decisions that the Board of Trustees may make with respect to future deployment of those assets. The level of assets, the allocation of assets among asset classes, and the methodology used to measure assets will likely affect benefit levels, employer actuarially determined contributions, and the ultimate security of members' benefits.

In this section, we present detailed information on the Plan's assets including:

- **Disclosure** of the Plan's assets at June 30, 2022 and June 30, 2023,
- Statement of the **changes** in market values during FY 2023,
- Development of the **actuarial value of assets**,
- An assessment of **investment performance**, and
- A projection of the Plan's expected **cash flows** for the next 10 years.

Market Value of Assets Disclosure

The market values of assets represent “snap-shot” or “cash-out” values that provide the principal basis for measuring financial performance from one year to the next. However, market values can fluctuate widely with swings in the marketplace, and as such, are usually not suitable for budgeting and long-range planning.

Table III-1 below shows the market values as of June 30, 2022 and June 30, 2023, along with the changes between the two.

Table III-1 Changes in Market Values of Assets		
Market Value of Assets – June 30, 2022		\$ 86,758,400
<u>Additions</u>		
Member Contributions	\$ 1,770,900	
Employer Contributions	3,720,900	
Investment Returns	<u>4,490,400</u>	
Total Additions	\$ 9,982,200	
<u>Deductions</u>		
Benefit Payments	\$ 2,650,500	
Administrative Expenses	<u>133,000</u>	
Total Deductions	\$ 2,783,500	
Market Value of Assets – June 30, 2023		\$ 93,957,100

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION III – ASSETS

Actuarial Value of Assets

The actuarial value of assets represents a “smoothed” value developed by the actuary to reduce, or eliminate, erratic results that could develop from short-term fluctuations in the market value of assets. The actuarial value for this plan equals the expected actuarial value of assets, developed from the immediately prior valuation, plus 20% of the difference between the actual market value of assets and that expected actuarial value of assets at the valuation date. The table below illustrates the calculation of the actuarial value of assets as of June 30, 2023.

Table III-2 Development of Actuarial Value of Assets		
1.	Actuarial Value of Assets at June 30, 2022	\$ 87,749,700
2.	Amount in (1) with interest to June 30, 2023 at 7.0% per year	93,892,200
3.	Employer and member contributions for FY 2023	5,491,800
4.	Interest on contributions assuming payments made uniformly throughout the year to June 30, 2023 at 7.0% per year	189,000
5.	Disbursements from Trust except investment expenses, July 1, 2022 through June 30, 2023	2,783,500
6.	Interest on disbursements to June 30, 2023 at 7.0% per year	<u>95,800</u>
7.	Expected Actuarial Value of Assets at June 30, 2023 = (2) + (3) + (4) – (5) – (6)	\$ 96,693,700
8.	Actual Market Value of Assets at June 30, 2023	<u>\$ 93,957,100</u>
9.	Excess of (8) over (7)	\$ (2,736,600)
10.	Actuarial Value of Assets at June 30, 2023 = (7) + 20% of (9)	\$ 96,146,400

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
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SECTION III – ASSETS

Investment Performance

The market value of assets (MVA) returned 5.1% during 2023, which is less than the prior year's assumed 7.0% investment rate of return. The actuarial value of assets (AVA) returned 6.4% over this same year, reflecting the asset smoothing methodology being utilized by the Plan for the measurement of the actuarial value of assets. Since a maximum of 20% of the gain or loss from the performance of the Plan is typically recognized in a given year under the adopted asset smoothing method, in periods of very good performance, the AVA can lag significantly behind the MVA, and in a period of negative returns, the AVA does not decline as rapidly as the MVA.

Projection of Cash Flows

Year Beginning July 1,	Table III-3 Cash Flow Projections Expected Benefit Payments and Administrative Expenses	Expected Contributions*
2023	\$ 3,787,000	\$ 5,743,000
2024	3,919,000	5,963,000
2025	4,290,000	6,113,000
2026	4,652,000	6,265,000
2027	4,963,000	6,422,000
2028	5,405,000	6,583,000
2029	5,878,000	6,747,000
2030	6,397,000	6,916,000
2031	6,953,000	7,089,000
2032	7,464,000	7,266,000

* Expected contributions include participating employer contributions and member contributions. For illustration purposes, we have assumed the employer contribution rate will remain level from FYE 2025 at 5.70% and that payroll will increase at the actuarially assumed rate of 2.50% per year.

Expected benefit payments are projected for the closed group valued at June 30, 2023. Projecting any further than 10 years using a closed group would not yield reliable projections due to the omission of new hires in the benefit payments, compounded by their inclusion in the expected contributions.

DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
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SECTION IV – LIABILITIES

In this section, we present detailed information on the Plan's liabilities for funding purposes, including:

- **Disclosure** of the Plan's liabilities at June 30, 2022 and June 30, 2023, and
- Statement of **changes** in these liabilities during the year.

Disclosure

Three liability measurements are calculated and presented in this report. Each type is distinguished by the purpose, or purposes, for which they are used.

- **Present Value of Benefits (PVB):** Used for analyzing the financial outlook of plans, this represents the amount of money needed today to fund all future benefits and expenses of a plan, assuming current members continue to accrue benefits, there are no new entrants, and that all actuarial assumptions are met.
- **Actuarial Liability (AL):** Used for funding calculations for a plan and GASB disclosures, this liability is calculated by taking the present value of benefits (PVB) and subtracting the present value of future member contributions (PVFEEC) and the present value of future employer normal costs (PVFNC) under an acceptable actuarial funding method. The Plan uses the **Entry Age Normal** funding method.
- **Present Value of Accrued Benefits (PVAB):** Used for communicating the current level of liabilities, this liability represents the total amount of money needed today to fully fund the current accrued obligations of a plan, assuming no future accruals of benefits or salary increases. These liabilities are also required for some accounting purposes of some plans (Topic No. 960) and are sometimes used as part of assessing whether a plan can meet its current benefit commitments. Note that the development of this amount also assumes that all actuarial assumptions are met, including the assets returning 7.0% per year.

None of the liability amounts disclosed in this report is appropriate for measuring a settlement of the Plan's liabilities.

The following table discloses each of these liabilities for the current and immediately prior funding valuations. With respect to each disclosure, a subtraction of an appropriate value of plan assets yields, for each respective type, either a net surplus or an unfunded amount.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION IV – LIABILITIES

**Table IV-1
Liabilities and Net (Surplus)/Unfunded Amounts**

	June 30, 2022	June 30, 2023
<u>Present Value of Benefits</u>		
Active Member Benefits	\$ 97,803,700	\$ 103,094,900
Retiree, Beneficiary, Disabled, and Terminated Members Benefits	28,369,100	34,188,600
Present Value of Benefits (PVB)	\$ 126,172,800	\$ 137,283,500
Market Value of Assets (MVA)	\$ 86,758,400	\$ 93,957,100
Future Member Contributions	13,760,300	14,539,100
Future Employer Contributions	25,654,100	28,787,300
Total Resources	\$ 126,172,800	\$ 137,283,500
<u>Actuarial Liability</u>		
Present Value of Benefits (PVB)	\$ 126,172,800	\$ 137,283,500
Present Value of Future Employer Normal Costs (PVFNC)	25,473,600	26,642,600
Present Value of Future Member Contributions (PVFEEC)	13,760,300	14,539,100
Actuarial Liability (AL=PVB–PVFNC–PVFEEC)	\$ 86,938,900	\$ 96,101,800
Actuarial Value of Assets (AVA)	87,749,700	96,146,400
Net (Surplus)/Unfunded AL (AL – AVA)	\$ (810,800)	\$ (44,600)
<u>Present Value of Accrued Benefits</u>		
Present Value of Benefits (PVB)	\$ 126,172,800	\$ 137,283,500
Present Value of Future Benefit Accruals (PVFBA)	60,604,300	63,431,200
Present Value of Accrued Benefits (PVAB=PVB–PVFBA)	\$ 65,568,500	\$ 73,852,300
Market Value of Assets (MVA)	\$ 86,758,400	\$ 93,957,100
Net (Surplus)/Unfunded PVAB (PVAB – MVA)	\$ (21,189,900)	\$ (20,104,800)

SECTION IV – LIABILITIES

Low-Default-Risk Obligation Measure (LDROM)

The System invests in a diversified portfolio with the objective of maximizing investment returns at a reasonable level of risk. The lowest risk portfolio for a pension plan would be composed entirely of low-default-risk fixed income securities whose cash flows match the benefit cash flows of the System. Such a portfolio, however, would have a lower expected rate of return than the diversified portfolio. The LDROM represents what the Present Value of Accrued Benefits Actuarial Liability would be if the System invested its assets in such a portfolio. As of June 30, 2023, we estimate that a portfolio representative of the Financial Times Stock Exchange (FTSE) Pension Liability index would have an expected return of 5.00% rounded to the nearest 0.25%, compared to the System's discount rate of 7.00%, and the LDROM would be \$98 million compared to the Present Value of Accrued Benefits Actuarial Liability of \$74 million. The \$24 million difference represents the expected taxpayer savings from bearing the risk of investing in the diversified portfolio. Alternatively, it also represents the cost of eliminating the investment risk.

If the System were to invest in the LDROM portfolio, the reported funded status would decrease, and contribution requirements would increase. Benefit security for members of the plan relies on a combination of the assets in the System, the investment returns generated on those assets, and the promise of future contributions. If the System were to invest in the LDROM portfolio, it would not change the amount of assets currently in the System, but it would reduce expected future investment returns and increase expected future contributions. However, the range of future investment returns and future contributions needed would narrow significantly.

Changes in Liabilities

Each of the liabilities disclosed in the prior table are expected to change at each valuation. The components of that change, depending upon which liability is analyzed, can include:

- New entrants since the last valuation
- Benefits accrued since the last valuation
- Plan amendments increasing benefits
- Passage of time which adds interest to the prior liability
- Benefits paid to retirees since the last valuation
- Participants retiring, terminating, or dying at rates different than expected
- A change in actuarial assumptions
- A change in actuarial methods

Unfunded liabilities (or surpluses), developed from subtraction of an appropriate value of Plan assets from these liability measures, will change because of all of the above as well as due to changes in Plan assets measures resulting from:

- Employer contributions different than expected
- Investment earnings different than expected
- A change in the methodology used to measure Plan assets

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION IV – LIABILITIES

In each valuation, we report on those elements of change that are of particular significance, potentially affecting the long-term financial outlook of the Plan. Below, we present key changes in the liabilities since the last valuation.

Table IV-2 Liability Changes			
	Present Value of Benefits	Actuarial Liability	Present Value of Accrued Benefits
Liabilities June 30, 2022	\$ 126,172,800	\$ 86,938,900	\$ 65,568,500
Liabilities June 30, 2023	137,283,500	96,101,800	73,852,300
Liability Increase/(Decrease)	11,110,700	9,162,900	8,283,800
Change Due to:			
Benefit Changes	0	0	0
Assumption Changes	0	0	0
Actuarial (Gain)/Loss	NC *	78,000	NC *
Benefits Accumulated and Other (Gain)/Loss	11,110,700	9,084,900	8,283,800

* NC = not calculated

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
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SECTION IV – LIABILITIES

Table IV-3 below provides additional information about the liability measurements for funding purposes as of both the current and the immediately prior valuations.

Table IV-3 Actuarial Liabilities for Funding		
	June 30, 2022	June 30, 2023
1. Actuarial Liabilities		
Retiree, Beneficiary, Disabled, and Terminated Members	\$ 28,369,100	\$ 34,188,600
Active Members	<u>58,569,800</u>	<u>61,913,200</u>
Total Actuarial Liability (AL)	\$ 86,938,900	\$ 96,101,800
2. Actuarial Value of Assets (AVA)	\$ 87,749,700	\$ 96,146,400
3. Unfunded Actuarial Liability (UAL) [AL – AVA]	\$ (810,800)	\$ (44,600)
4. UAL from Newly Participating Municipalities	<u>\$ 39,500</u>	<u>\$ 0</u>
5. Net Base for 10-Year UAL Amortization (3-4)	\$ (850,300)	\$ (44,600)

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
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SECTION V – CONTRIBUTIONS

In the process of evaluating the financial condition of any pension plan, the actuary analyzes the assets and liabilities to determine what level, if any, of contributions is needed to properly maintain the funding status of the plan. Typically, the actuarial process will use a funding technique that will result in a pattern of contributions that are both fairly stable and predictable.

For this plan, the funding method employed is the **Entry Age Normal** actuarial funding method. Under this method, there are three components to the total contribution: the **normal cost contribution**, the **unfunded actuarial liability contribution** (UAL contribution), and the **administrative expense contribution**.

The employer normal cost contribution rate is determined in the following steps. First, for each active member, an individual total normal cost rate is determined by taking the value, as of entry age into the Plan, of that member's projected future benefits and dividing it by the value, also at entry age, of the member's expected future salary. Then, this individual total normal cost rate is reduced by the member's contribution rate to produce the employer normal cost rate for each member. The employer normal cost rate, times payroll for each active member, equals the employer normal cost. The sum of the employer normal cost amounts for all active members is then divided by the covered payroll for all active members to produce the employer normal cost contribution rate.

The actuarial liability is that portion of the present value of projected benefits that will not be paid by future employer normal cost contributions or future member contributions. The difference between this liability and the funds accumulated as of the same date is referred to as the unfunded actuarial liability (UAL).

The UAL amortization payment rate is calculated by amortizing this UAL, after subtracting payments due from municipalities paying for prior service, over an open 10-year period. All payments are determined assuming total pay increases by the current annual inflation assumption of 2.50%.

The current assumed administrative expense rate is 0.20% of payroll. This rate, when applied to payroll, is intended to provide an allowance above the cost of funding the benefits to pay for the expense of operating the Plan.

The table below presents and compares the employer contribution rates for the Plan based on this funding valuation and the one immediately prior.

Table V-1 Employer Contribution Rate		
Valuation Date	June 30, 2022	June 30, 2023
FY Contribution Rate Payable	FY 2024	FY 2025
Employer Entry Age Normal Cost Rate	5.55%	5.51%
UAL Amortization Payment Rate	(0.16%)	(0.01)%
Administrative Expense Rate	<u>0.20%</u>	<u>0.20%</u>
Actuarially Determined Contributions	5.59%	5.70%

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION V – CONTRIBUTIONS

Table V-2 below provides additional detail about the development of the actuarially determined contribution rate for participating employers as well as the expected dollar amounts these rates will result in for FY 2025.

Table V-2 Expected FY 2025 Employer Contributions		
	In Dollars	As % of Payroll
1. Present Value of Projected Benefits Attributable to:		
a. Total Normal Cost	\$ 5,687,200	8.28%
b. Expected Member Contributions	<u>1,902,400</u>	<u>2.77%</u>
c. Employer-Paid Normal Cost (a) – (b)	\$ 3,784,800	5.51%
2. Amortization of Unfunded Liability	(5,600)	(0.01)%
3. Allowance for Administrative Expense	<u>137,400</u>	<u>0.20%</u>
4. Total Employer Actuarially Determined Contributions (1) + (2) + (3)	\$ 3,916,600	5.70%

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION VI – ACCOUNTING STATEMENT INFORMATION

ASC Topic No. 960 of the Financial Accounting Standards Board (FASB) requires plans subject to it to disclose certain information regarding their funded status. This plan is not subject to this requirement, but this information is provided for informational purposes. Statement No. 67 of the Governmental Accounting Standards Board (GASB) establishes standards for disclosure of pension information by public employee retirement systems (PERS) and governmental employers in notes to financial statements and supplementary information.

Disclosures based on FASB ASC Topic No. 960 provide a quasi “snap-shot” view of how the Plan’s assets compare to its liabilities if contributions stopped and accrued benefit claims had to be satisfied. However, due to potential legal requirements and the possibility that alternative interest rates would have to be used to determine the liabilities, these values may not be a good indication of the amount of money it would take to buy the benefits for all members if the Plan were to terminate and should not be considered a settlement value.

FASB ASC Topic No. 960 specifies that a comparison of the present value of accrued (accumulated) benefits, with the market value of the assets as of the valuation date, must be provided. Again, this plan is not subject to this requirement, but the relevant amounts as of June 30, 2022 and June 30, 2023 are provided for informational purposes and are exhibited in Table VI-1, which also includes a reconciliation of liabilities determined as of the prior valuation, July 1, 2022, to the liabilities as of June 30, 2023. These values are based on the funding liability results.

This valuation contains information reported in the June 30, 2023 Annual Comprehensive Financial Report (ACFR) of Delaware PERS under GASB Statement No. 67. Disclosures are based on the use of updated procedures to roll forward the 2022 funding valuation results. The calculation of Net Pension Liability in Table VI-2 shows the amounts to be disclosed for FY 2023, based on the liabilities of the roll forward of the 2022 funding valuation, as well as a projection of the anticipated FY 2024 disclosures, based on liabilities from the 2023 funding valuation, assuming all actuarial assumptions are met over the coming year. The actual disclosures for FY 2024 will be developed once the asset measure for GASB as of June 30, 2024 is known.

Tables VI-3 through VI-5 are exhibits to be used for the System’s ACFR. Table VI-3 is the Note to Required Supplementary Information, Table VI-4 is a history of gains and losses in accrued liability, and Table VI-5 is the Schedule of Funded Liabilities by Type, which shows the portion of accrued liability covered by the actuarial value of assets. The Government Finance Officers Association (GFOA) has named this exhibit the Schedule of Funded Liabilities by Type. None of the liabilities or assets shown is appropriate for settlement purposes. Furthermore, the Schedule of Funded Liabilities by Type does not accurately depict a plan’s future financial condition but rather is a test developed by the GFOA to assess the level of funding that relies on the payroll for future hires to pay for the benefits that have already been accrued by the current population. This valuation does not contain the additional disclosures required by GASB Statement No. 68, only for the plan sponsor’s ACFR.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION VI – ACCOUNTING STATEMENT INFORMATION

**Table VI-1
Accounting Statement Disclosure and
Reconciliation of Present Value of Accrued Benefits**

	June 30, 2022	June 30, 2023
FASB ASC Topic No. 960 Basis		
1. Present Value of Accrued Benefits (PVAB)		
a. Members Currently Receiving Payments	\$ 24,654,300	\$ 26,850,200
b. Former Vested Members	3,714,800	7,338,400
c. Active Members	<u>37,199,400</u>	<u>39,663,700</u>
2. Total PVAB [1(a) + 1(b) + 1(c)]	\$ 65,568,500	\$ 73,852,300
3. Market Value of Assets (MVA)	<u>86,758,400</u>	<u>93,957,100</u>
4. Unfunded PVAB [2 – 3]	\$ (21,189,900)	\$ (20,104,800)
5. Ratio of MVA to PVAB [3 / 2]	132.3%	127.2%
Reconciliation of PVAB		
Actuarial PVAB at June 30, 2022		\$ 65,568,500
Increase/(Decrease) During Years Attributable to:		
Passage of Time		4,498,600
Benefits Paid – FY 2023		(2,650,500)
Benefit Changes		0
Assumption Changes		0
Benefits Accrued, Other Gains/Losses		<u>6,435,700</u>
Net Increase/(Decrease)		8,283,800
PVAB at June 30, 2023		\$ 73,852,300

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
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SECTION VI – ACCOUNTING STATEMENT INFORMATION

**Table VI-2
GASB No. 67 Disclosures**

	June 30, 2023	Estimated June 30, 2024
<u>Total Pension Liability (TPL)</u>		
Service cost	\$ 5,366,000	\$ 5,687,000
Interest	6,370,000	7,000,000
Changes in benefit terms	0	0
Differences between expected and actual experience	859,000	78,000
Changes in assumptions	0	0
Benefit payments, including refunds of member contributions	(2,651,000)	(3,650,000)
Net change in TPL	\$ 9,944,000	\$ 9,115,000
TPL - beginning	\$ 86,080,000	\$ 96,024,000
TPL - ending (a)	\$ 96,024,000	\$ 105,139,000
<u>Fiduciary Net Position (FNP)</u>		
Contributions - Employer	\$ 3,721,000	\$ 3,840,000
Contributions - Non-employer	0	0
Contributions - Member	1,771,000	1,903,000
Net investment income	4,491,000	6,644,000
Benefit payments, including refunds of member contributions	(2,651,000)	(3,650,000)
Administrative expenses	(133,000)	(137,000)
Net change in Plan FNP	\$ 7,199,000	\$ 8,600,000
FNP - beginning	\$ 86,758,000	\$ 93,957,000
FNP - ending (b)	\$ 93,957,000	\$ 102,557,000
Net Pension Liability/(Asset) - ending [(a)-(b)]	\$ 2,067,000	\$ 2,582,000

Items printed in red will be replaced with actual amounts once known at the end of FY 2024.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION VI – ACCOUNTING STATEMENT INFORMATION

**Table VI-3
Note to Required Supplementary Information**

The June 30, 2022 total pension liability presented in Table VI-2 was determined as part of the measurement at the date indicated. Additional information as of the latest measurement date follows.

Measurement date:	July 1, 2023
Valuation date:	July 1, 2022
Actuarial cost method:	Entry age normal
Actuarial assumptions:	
Investment rate of return*	7.0%
Projected salary increases*	2.5% plus merit component based on service
Cost-of-living adjustments	ad hoc
* Includes inflation at	2.50%

The actuarially determined contribution for fiscal year 2025 will use the contribution rate developed in section V of this valuation. It was determined using the measurement date and key assumptions that follow.

Measurement date:	July 1, 2023
Valuation date:	July 1, 2023
Actuarial cost method:	Entry age normal
Amortization method:	Percentage of pay – open Pay increases at 2.5% per year
Amortization period:	10 years
Asset valuation method:	Smoothed market, 20% annual market weight
Actuarial assumptions:	
Investment rate of return*	7.0%
Projected salary increases*	2.5% plus merit component based on service
Cost-of-living adjustments	ad hoc
* Includes inflation at	2.50%

The actuarial assumptions used have been recommended by the actuary and adopted by the Plan's Board of Trustees based on the most recent review of the Plan's experience completed in 2021. The economic assumptions were updated first effective with the 2017 valuation based on the Board's annual review of these assumptions.

The total rate of employer contributions to the Plan is composed of the employer normal cost rate, the unfunded actuarial liability amortization payment rate, and the administrative expenses rate. The employer normal cost rate is a level percent of payroll cost that, along with member contributions, will pay for projected benefits at retirement for each active member. The actuarial liability is that portion of the present value of projected benefits that will not be paid by future employer normal costs or future member contributions. The difference between this liability and the funds accumulated as of the same date is the unfunded actuarial liability. The allowance for administrative expenses is based upon the Plan's actual administrative expenses.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION VI – ACCOUNTING STATEMENT INFORMATION

**Table VI-4
Analysis of Financial Experience**

**Gain and Loss in Accrued Liability during Years Ended June 30
Resulting from Differences between Assumed Experience and Actual Experience**

*Gain (or Loss) for Year Ending June 30,
(expressed in thousands)*

Type of Activity	2018	2019	2020	2021	2022	2023
Investment Income on Actuarial Assets	\$ (203)	\$ (120)	\$ 241	\$ 4,466	\$ (248)	\$ (547)
Combined Liability Experience	<u>(594)</u>	<u>324</u>	<u>358</u>	<u>(2,005)</u>	<u>(859)</u>	<u>(78)</u>
(Loss)/Gain during Year from Financial Experience	\$ (456)	\$ 204	\$ 599	\$ 2,461	\$ (1,107)	\$ (625)
Non-Recurring Items	<u>0</u>	<u>(67)</u>	<u>(186)</u>	<u>1,122</u>	<u>(40)</u>	<u>0</u>
Composite Gain (or Loss) during Year	\$ (456)	\$ 137	\$ 413	\$ 3,583	\$ (1,147)	\$ (625)

**Table VI-5
Schedule of Funded Liabilities by Type
Aggregate Accrued Liabilities for
(expressed in thousands)**

Valuation Date June 30,	Active Member Contributions (1)	Retirees & Beneficiaries (2)	Active Member State-Financed Contributions (3)	Actuarial Value of Reported Assets	Portion of Accrued Liabilities Covered by Reported Assets		
					(1)	(2)	(3)
2023	\$ 11,360	\$ 26,850	\$ 57,892	\$ 96,146	100%	100%	100%
2022	11,007	24,654	51,278	87,750	100	100	102
2021	9,863	21,739	46,390	79,070	100	100	102
2020	9,049	17,382	42,986	66,508	100	100	93
2019	7,764	16,043	38,987	59,016	100	100	90
2018	7,057	13,729	36,077	52,571	100	100	88

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
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APPENDIX A – MEMBERSHIP INFORMATION

Delaware County & Municipal Employees' Pension Plan Data Reconciliation								
	A	P-TDV	P-SUPP	P-RET	P-DIS	P-SR	P-SURV	Total
1. June 30, 2022 valuation	1,117	95	12	176	4	0	22	1,426
2. Additions								
(a) New entrants	228	1		5				234
(b) New Beneficiary/QDRO							3	3
(c) Total	228	1		5			3	237
3. Reductions								
(a) Terminated - not vested	(153)							(153)
(b) Paid Out/Expired/Death		(4)		(4)				(8)
(c) Total	(153)	(4)		(4)				(161)
4. Changes in status								
(a) P-TDV	(83)	84	(1)					
(b) P-SUPP								
(c) Returned to work	3	(3)						
(d) P-RET	(14)	(3)		17				
(e) PRET25								
(f) P-DIS	(1)					1		
(g) P-LTD								
(h) P-SURV								
(i) PSUR25								
(j) P-SR								
(k) Data corrections								
(l) Total	(95)	78	(1)	17	1			
5. June 30, 2023 valuation	1,097	170	11	194	5	0	25	1,502

A=Active, P-TDV=Terminated Deferred Vested, P-SUPP=Terminated Deferred Vested, P-RET=Retired, P-DIS=Disabled, P-SR=Disabled
P-SURV=Surviving Beneficiary

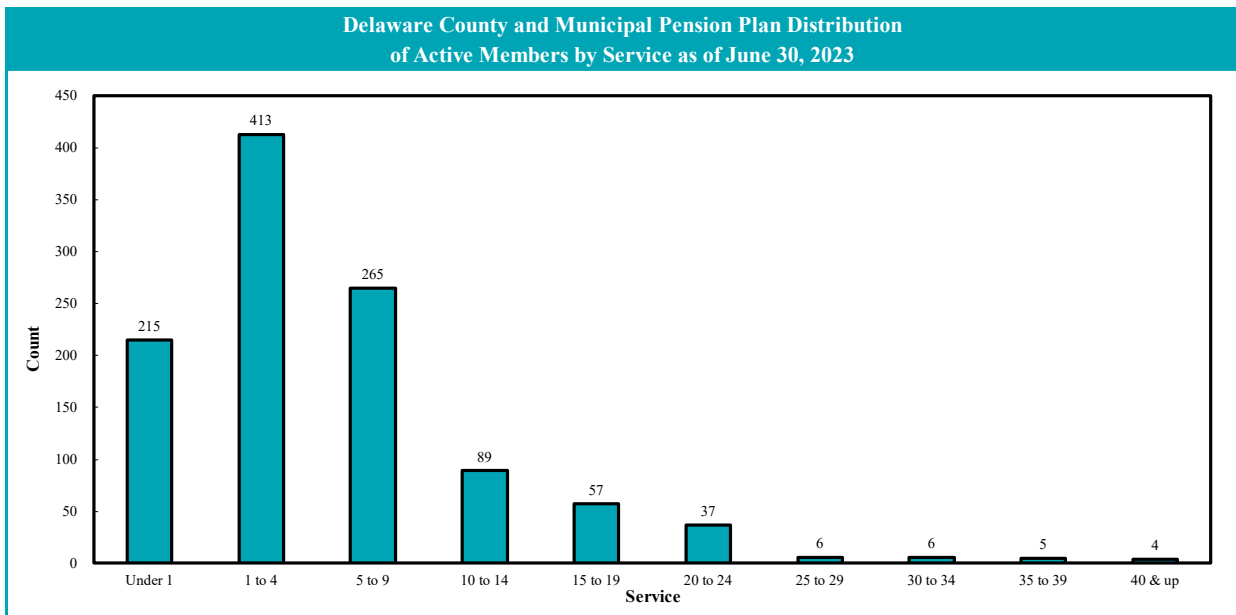
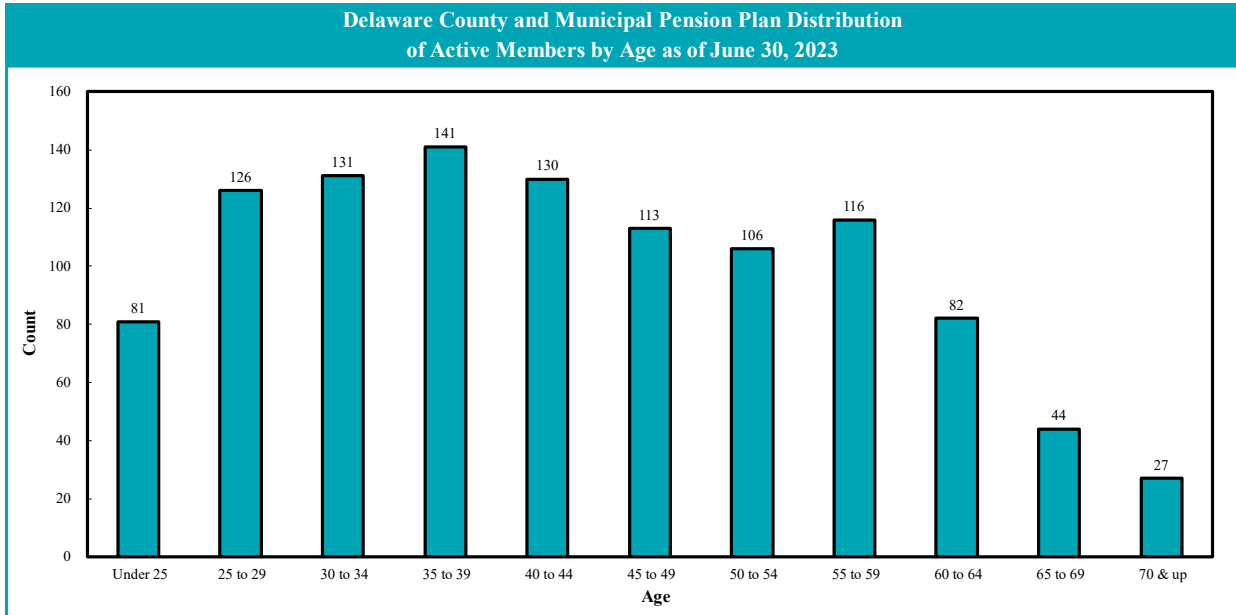
**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
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APPENDIX A – MEMBERSHIP INFORMATION

Delaware County and Municipal Pension Plan Distribution of Active Members by Age and Service as of June 30, 2023												
Counts By Age/Service												
Age	Service										Total	
	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up		
Under 25	47	33	1	0	0	0	0	0	0	0	0	81
25 to 29	37	70	19	0	0	0	0	0	0	0	0	126
30 to 34	33	63	31	4	0	0	0	0	0	0	0	131
35 to 39	29	56	36	14	6	0	0	0	0	0	0	141
40 to 44	17	47	39	14	10	3	0	0	0	0	0	130
45 to 49	18	34	34	12	8	6	1	0	0	0	0	113
50 to 54	9	39	21	9	14	10	2	2	0	0	0	106
55 to 59	14	28	37	13	10	8	2	1	1	1	2	116
60 to 64	6	22	28	11	5	8	0	1	1	1	0	82
65 to 69	4	14	13	5	3	1	1	0	2	1	1	44
70 & up	1	7	6	7	1	1	0	2	1	1	1	27
Total	215	413	265	89	57	37	6	6	5	4		1,097

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION



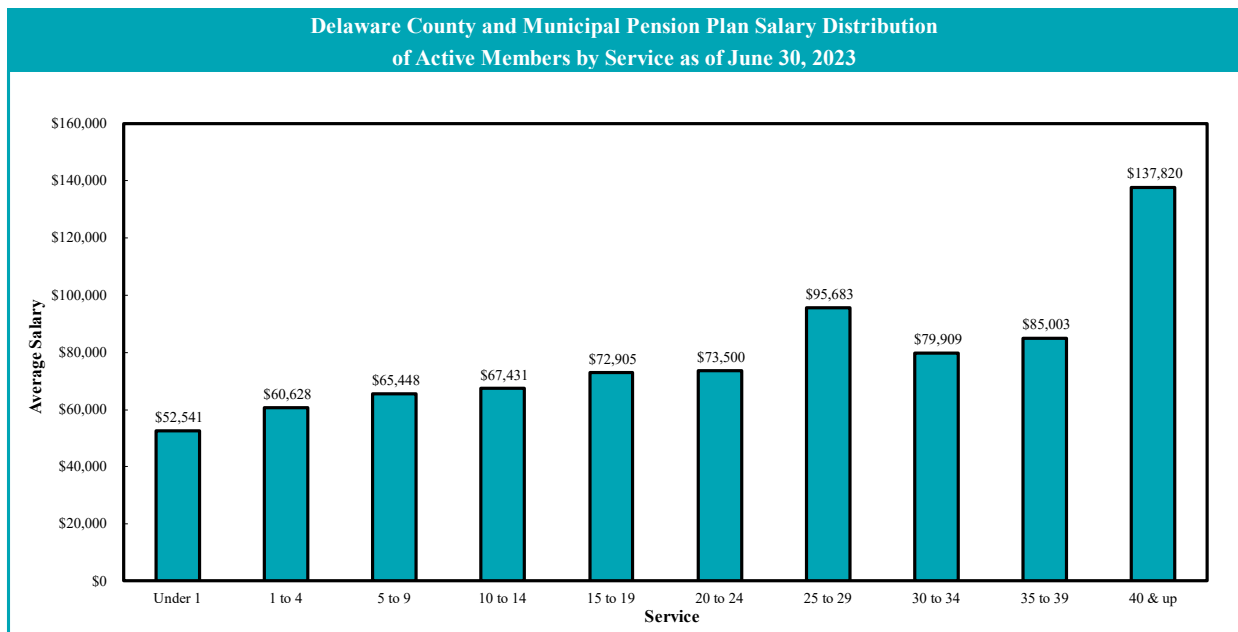
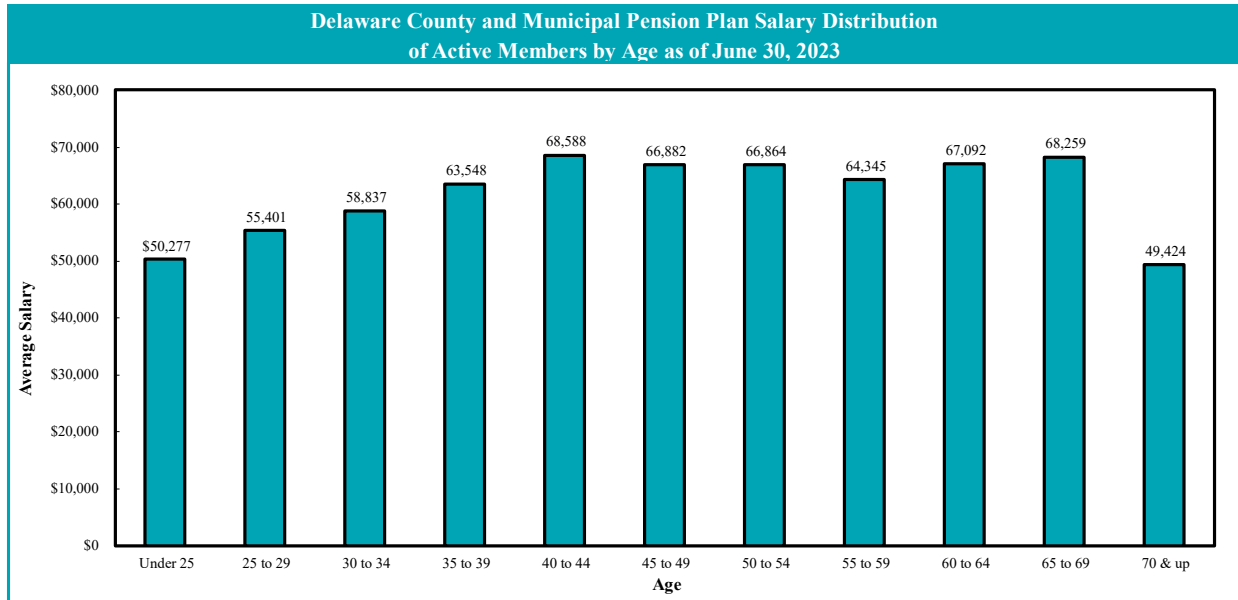
**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION

Delaware County and Municipal Pension Plan Salary Distribution of Active Members by Age and Service as of June 30, 2023												
Average Salary by Age/Service												
Age	Service										Total	
	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up		
Under 25	\$ 48,509	\$ 52,960	\$ 44,846	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 50,277
25 to 29	52,779	57,055	54,410	0	0	0	0	0	0	0	0	55,401
30 to 34	55,134	58,182	64,621	54,873	0	0	0	0	0	0	0	58,837
35 to 39	49,666	65,652	66,341	73,466	71,107	0	0	0	0	0	0	63,548
40 to 44	65,738	68,809	65,733	73,985	69,806	89,132	0	0	0	0	0	68,588
45 to 49	48,569	58,034	77,564	75,566	80,816	73,675	77,751	0	0	0	0	66,882
50 to 54	51,530	60,770	67,752	72,193	71,096	75,344	127,089	89,129	0	0	0	66,864
55 to 59	62,201	62,540	60,422	56,627	81,930	70,540	62,953	65,457	92,291	101,503	0	64,345
60 to 64	38,104	68,155	68,481	73,278	62,026	74,002	0	99,732	48,110	0	0	67,092
65 to 69	36,674	63,148	71,402	59,026	79,134	60,445	116,262	0	104,658	125,854	0	68,259
70 & up	102,217	34,874	28,104	46,247	22,196	39,846	0	68,002	75,297	222,421	0	49,424
Total	\$ 52,541	\$ 60,628	\$ 65,448	\$ 67,431	\$ 72,905	\$ 73,500	\$ 95,683	\$ 79,909	\$ 85,003	\$ 137,820	\$ 0	\$ 62,521

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION



**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION

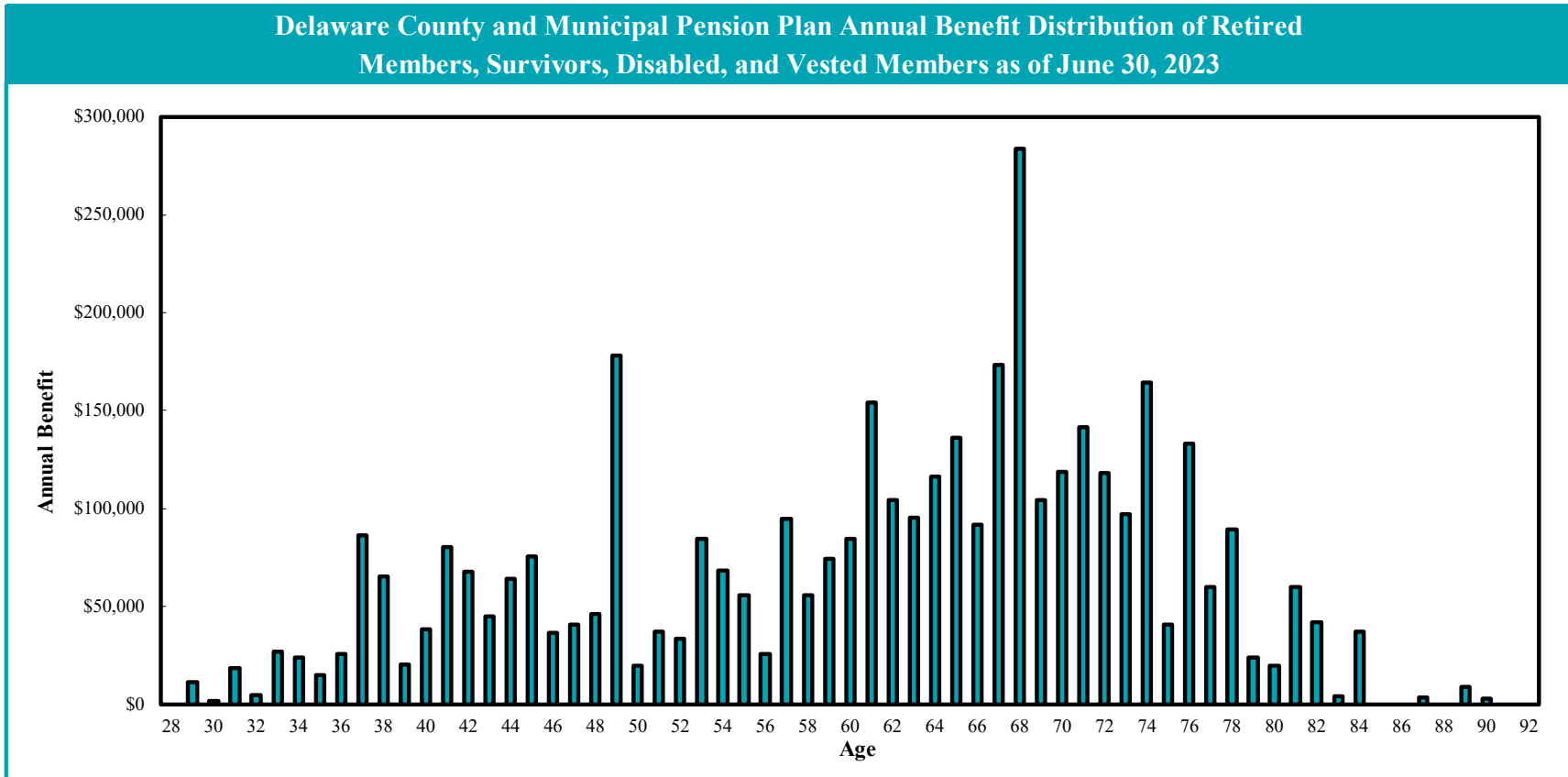
Delaware County and Municipal Pension Plan Annual Benefit Distribution of Retired Members, Survivors, Disabled, and Vested Members as of June 30, 2023

Age	Count	Annual Benefit	Age	Count	Annual Benefit
<25	3	\$4,609	73	9	\$96,896
25	0	\$0	74	11	\$164,123
26	0	\$0	75	5	\$40,608
27	0	\$0	76	12	\$133,024
28	0	\$0	77	5	\$59,915
29	3	\$11,448	78	7	\$89,177
30	1	\$2,133	79	3	\$24,301
31	3	\$18,805	80	3	\$19,806
32	1	\$4,778	81	5	\$59,926
33	3	\$27,181	82	7	\$41,771
34	4	\$23,839	83	1	\$4,468
35	3	\$15,251	84	5	\$37,456
36	5	\$25,806	85	0	\$0
37	11	\$86,284	86	0	\$0
38	9	\$65,452	87	1	\$3,899
39	5	\$20,695	88	0	\$0
40	5	\$38,658	89	1	\$8,858
41	8	\$80,121	90	1	\$3,347
42	8	\$68,097	91	0	\$0
43	7	\$44,947	92	0	\$0
44	6	\$64,433	93	0	\$0
45	8	\$75,504	94	0	\$0
46	4	\$36,558	95	0	\$0
47	3	\$40,621	96	0	\$0
48	6	\$46,057	97	0	\$0
49	13	\$178,243	98	0	\$0
50	2	\$19,862	99	0	\$0
51	4	\$37,168	100	0	\$0
52	6	\$33,418	101	0	\$0
53	6	\$84,334	102	0	\$0
54	7	\$68,237	103	0	\$0
55	7	\$55,844	104	0	\$0
56	4	\$26,144	105	0	\$0
57	4	\$94,993	106	0	\$0
58	3	\$55,868	107	0	\$0
59	7	\$74,393	108	0	\$0
60	7	\$84,808	109	0	\$0
61	9	\$154,243	110	0	\$0
62	8	\$104,115	111	0	\$0
63	8	\$95,471	112	0	\$0
64	17	\$116,391	113	0	\$0
65	10	\$136,173	114	0	\$0
66	13	\$91,865	115	0	\$0
67	18	\$173,410	116	0	\$0
68	20	\$283,381	117	0	\$0
69	14	\$104,577	118	0	\$0
70	9	\$118,816	119	0	\$0
71	15	\$141,750	120	0	\$0
72	12	\$118,232			
			Totals	405	\$4,040,588

For vested members, amounts shown are those payable once the participant reaches retirement eligibility.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION



For vested members, amounts shown are those payable once the participant reaches retirement eligibility.

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

A. Long-Term Assumptions Used to Determine Plan Costs and Liabilities

1. Demographic Assumptions

a. Rates of Mortality

Mortality rates are based on the sex-distinct employee, healthy annuitant, and disabled annuitant mortality tables described below, including adjustment factors applied to the published tables for each group. Future mortality improvements are reflected by applying a custom projection scale on a generational basis to adjusted base tables from the base year shown below.

i. Sample Rates of Mortality for Active Healthy Lives at Selected Ages (number of deaths per 10,000 members):

(2023 Values Shown)		
Age	Male	Female
25	3	1
30	5	2
35	7	3
40	9	4
45	10	5
50	14	8
55	21	13
60	33	20
65	47	28
70	65	43
75	98	72
80	156	123

Rates are based on 100% of the Pub-2010 General Employee Mortality Table, for males and females, using the Pub-2010 General Benefits Weighted Healthy Annuitant Mortality Table rates after the end of the Employee Mortality Table, both projected from the 2010 base rates using the RPEC-2020 model, with an ultimate rate of 0.85% for ages 20-80, grading down to an ultimate rate of 0% for ages 114-120, and convergence to the ultimate rate in the year 2027. The valuation uses a fully generational projection of mortality improvements. Sample rates shown are those projected through the valuation date.

DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

ii. Sample Rates of Mortality for Healthy Annuitant Lives at Selected Ages
(number of deaths per 10,000 members):

(2023 Values Shown)		
Age	Male	Female
50	30	21
55	44	29
60	68	40
65	98	58
70	151	94
75	255	167
80	461	311
85	850	591
90	1,482	1,107
95	2,314	1,808
100	3,331	2,724

Rates are based on 107% and 100% of the Pub-2010 General Benefits Weighted Healthy Annuitant Mortality Table, respectively, for males and females, using the Pub-2010 General Employee Mortality Table for ages prior to start of the Healthy Annuitant Mortality Table, both projected from the 2010 base rates using the RPEC-2020 model, with an ultimate rate of 0.85% for ages 20-80, grading down to an ultimate rate of 0% for ages 114-120, and convergence to the ultimate rate in the year 2027. The valuation uses a fully generational projection of mortality improvements. Sample rates shown are those projected through the valuation date.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

iii. Sample Rates of Mortality for Disabled Annuitant Lives at Selected Ages (number of deaths per 10,000 members):

(2023 Values Shown)		
Age	Male	Female
25	36	22
30	54	38
35	74	59
40	91	79
45	113	102
50	160	147
55	218	188
60	277	218
65	328	228
70	386	268
75	496	377
80	710	588
85	1,071	942
90	1,642	1,396
95	2,387	1,965
100	3,331	2,887

Rates are based on 107% and 106% of the Pub-2010 General Benefits Weighted Disabled Annuitant Mortality Table, respectively, for males and females, projected from the 2010 base rates using the RPEC-2020 model, with an ultimate rate of 0.85% for ages 20-80, grading down to an ultimate rate of 0% for ages 114-120, and convergence to the ultimate rate in the year 2027. The valuation uses a fully generational projection of mortality improvements. Sample rates shown are those projected through the valuation date.

b. Sample Rates of Active Disability

Rates of Active Disability	
Age	Current
20	0.030%
25	0.030
30	0.150
35	0.230
40	0.320
45	0.410
50	0.500
55	0.800
60	0.960

No disability is assumed once a member reaches normal or early retirement eligibility or age 65.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

c. Termination of Employment Rates (Prior to Retirement Eligibility)

Rates of Termination*	
Service	Rates
0	18.00%
1	17.00
2	16.00
3	14.00
4	11.00
5 - 7	10.00
8	6.00
9- 11	3.00
12 - 24	2.00
25+	0.00

* Termination rates are zero once a member has reached early or normal retirement eligibility, regardless of service.

d. Rates of Retirement

Retirement Rates*	
Age	Rate
<45	0.00%
45 – 58	5.00
59	12.00
60 – 61	15.00
62 - 64	17.00
65	22.00
66	19.00
67	23.00
68-71	19.00
72 - 74	35.00
75+	100.00

* Rates only applicable if member meets eligibility.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

e. Salary Increase Rates

Service-based table includes an annual inflation rate of 2.50%.

Service	Increase
0	8.14%
1	6.09
2	5.58
3	4.81
4	4.55
5	4.29
6	4.04
7	3.83
8	3.63
9	3.42
10- 12	3.27
13	3.17
14	3.12
15	3.06
16- 20	3.01
21	2.96
22	2.91
23	2.86
24	2.81
25	2.76
26	2.71
27	2.65
28	2.60
29	2.55
30+	2.50

f. Family Composition

Female spouses are assumed to be three years younger than males. 70% are assumed married for both male and female employees. Actual marital characteristics are used for pensioners.

2. Economic Assumptions

- a. Investment Rate of Return: 7.00%
- b. General Wage Increase Rate: 2.50%
- c. Annual Assumed Cost-of-Living Increase Rate for Retirees: 0.00%
- d. Total Payroll Increase Rate (for Amortization): 2.50%
- e. Administrative Expenses as a Percentage of Covered Payroll: 0.20%

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

3. Technical and Miscellaneous Assumptions

- a. Decrement timing: Middle of year
- b. Terminated vested death: All terminated vested members are assumed to be married

4. Disclosures Regarding Models Used

In accordance with Actuarial Standard of Practice (ASOP) No. 56 *Modeling*, the following disclosures are made:

a. Valuation Software

Cheiron utilizes ProVal, an actuarial valuation software program leased from Winklevoss Technologies (WinTech), to calculate liabilities and projected benefit payments. We have reviewed the underlying workings of this model to the degree feasible and consistent with ASOP No. 56 and believe them to be appropriate for the purposes of the valuation.

b. Projections

This valuation report includes projections of future contributions and funded status for the purpose of assisting the Board of Trustees and the sponsors of the Plan with the management of the Plan.

The projections are based on the same census data and financial information as of June 30, 2023 as disclosed in this actuarial valuation. The projections assume continuation of the Plan provisions and actuarial assumptions in effect as of June 30, 2023 and do not reflect the impact of any changes in benefits or actuarial assumptions that may be adopted after June 30, 2023.

The projections assume that all future assumptions are met except where specifically indicated. The future outcomes become increasingly uncertain over time, and therefore the general trends and not the absolute values should be considered in the review of these projections. Further, for the purpose of these projections, we have only reflected the impact of new entrants entering the Plan in aggregate and have not developed individual liabilities or detailed profiles related to these potential new entrants. We feel this is appropriate for the purpose of these projections, but if they were to be used for other purposes, this may not be appropriate and alternative projections may need to be developed.

5. Rationale for Assumptions

The assumptions were adopted by the Board of Trustees upon the recommendation of the actuary, based on an experience study review performed in 2021 and covering the period July 1, 2015 through June 30, 2020. The Board continually reviews the investment rate of return assumption and adopted a reduced rate of 7.0% at the advice of its investment consultants, first effective for funding with the 2017 valuation. We find the investment

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

return assumption to be reasonable based on the System's current asset allocation and the capital market outlook of the Delaware Office of the State Treasurer and Cash Management Policy Board.

6. Disclosure for Reasonable Actuarially Determined Contribution Method (ADC)

The rate determined in this valuation meets the requirements of a reasonable ADC as defined by the Actuarial Standards of Practice. The actuarial methods used to determine the reasonable ADC have been selected to balance benefit security, intergenerational equity, and stability of contributions. The selection of the actuarial methods has taken into account the demographics of plan members, the funding goals and objectives of the Board, and the need to accumulate assets to make benefit payments when due.

7. Changes and Rationale Since Last Valuation

None

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

B. Actuarial Methods

1. Funding Method

The Entry Age Normal funding method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active member. The normal cost rate times payroll equals the normal cost for each active member. The normal cost plus member contributions will pay for projected benefits at retirement for each active plan participant.

The actuarial liability is that portion of the present value of projected benefits that will not be paid by future employer normal costs or member contributions. The difference between this liability and funds accumulated as of the same date is referred to as the unfunded actuarial liability.

The portion of the actuarial liability in excess of Plan assets is amortized to develop an additional cost or savings that is added to each year's employer normal cost. Under this cost method, actuarial gains and losses are directly reflected in the size of the unfunded actuarial liability.

The portion of unfunded liability, after subtracting payments due from municipalities paying for prior service, is amortized over a rolling 10-year period as a percentage of payroll. All payments are determined assuming total payroll increases by the annual inflation rate. Use of a rolling amortization period means that the UAL amount is never anticipated to be fully paid off. This method was chosen to provide for a more level contribution rate over time.

2. Actuarial Value of Assets

For purposes of determining the employer contribution rate to the Plan, we use an actuarial value of assets. The asset smoothing method dampens the volatility in asset values that could occur because of fluctuations in market conditions. Use of an asset smoothing method is consistent with the long-term nature of the actuarial valuation process.

The actuarial value of assets is a weighted average giving 20% weight to the current market value and 80% weight to the prior year's actuarial value increased by expected interest and contributions and decreased by benefit payments and expenses. This is mathematically equivalent to recognizing 100% of the actuarially assumed interest rate, plus contributions, less payment each year, and 20% of the portion of each year's returns that have not already been reflected in asset values.

3. Changes Since Last Valuation

None

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX C – SUMMARY OF PLAN PROVISIONS

This appendix provides a summary of the Plan provisions. Where the Plan, as determined by the State Code and the Plan Rules and Regulations, and this summary differ, the Plan governs.

1. Membership

The Plan covers full-time or regular part-time employees and elected or appointed officials of a county or municipality including state governmental subdivisions.

2. Member Contributions

3% of compensation that exceeds \$6,000 per annum.

Interest is credited at the rate of 5% per year.

Member contributions are made through an “employer pick-up” arrangement, which results in deferral of taxes on the contributions.

3. Credited Service

All service as a member plus certain claimed and purchased service.

4. Final Average Compensation

Final Average Compensation is the average over the highest 60 consecutive months (or shorter period of total service).

5. Normal Retirement

Eligibility: (i) Age 62 with five years of credited service, or (ii) age 60 with 15 years credited service, or (iii) any age with 30 years of credited service

Benefit: 1 2/3% of final average compensation for each year of credited service

6. Early Retirement

Eligibility: Age 55 with 15 years of credited service

Benefit: Normal retirement benefit reduced by 0.4% for each month the member is under age 60 at the time of retirement

APPENDIX C – SUMMARY OF PLAN PROVISIONS

7. Disability Benefit

Eligibility: Five years of credited service

Benefit: Normal retirement benefit

8. Survivor's Benefit

Eligibility: Death while active with five years of credited service

Benefit: For eligible survivors of employees who die in active service: 50% of the normal retirement benefit the employee would have been eligible to receive at age 62.

Eligible survivors include: (1) widow or widower, (2) child or children under age 18, or between 18 and 22 and attending school on a full-time basis, or over 18 and permanently disabled before 18, or (3) dependent parent or parents.

9. Vesting

Eligibility: Five years of credited service

Benefit: Normal retirement benefit payable at age 62 based on final average compensation and service at date of termination. In lieu of a pension, a member may receive a refund of accumulated employee contributions with interest. Upon application for a refund of contributions, a member's vested right to a monthly benefit shall be forfeited.

10. Withdrawal of Employee Contributions

Eligibility: Terminated service

Benefit: Accumulated employee contributions with interest

11. Form of Payment

The normal form of payment is a 50% joint and survivor annuity.

**DELAWARE COUNTY & MUNICIPAL EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX C – SUMMARY OF PLAN PROVISIONS

As an alternative to the normal form, a member may elect one of the following optional forms of payment upon service retirement or disability:

- 66 2/3% joint and survivor form with a 2% reduction in benefits,
- 75% joint and survivor form with a 3% reduction in benefits, or
- 100% joint and survivor form with a 6% reduction in benefits.

The 66 2/3% and 100% options are only available for retirement on or after January 1, 2015.

12. Cost-of-Living Adjustment

Cost-of-living adjustments are made only on an ad hoc basis.

13. Changes Since Last Valuation

None



Classic Values, Innovative Advice