

Delaware State Employees' Pension Plan

**Actuarial Valuation
as of June 30, 2023**

Produced by Cheiron

December 2023

TABLE OF CONTENTS

<i>Section</i>	<i>Page</i>
Letter of Transmittal	i
Foreword.....	iii
Section I Board Summary	1
Section II Risk Disclosure	10
Section III Assets	15
Section IV Liabilities	18
Section V Contributions.....	23
Section VI Accounting Statement Information.....	25
 <i>Appendices</i>	
Appendix A Membership Information	30
Appendix B Actuarial Assumptions and Methods	45
Appendix C Summary of Plan Provisions.....	55

December 27, 2023

Board of Pension Trustees
State of Delaware
McArdle Building
860 Silver Lake Boulevard, Suite 1
Dover, Delaware 19904

Dear Members of the Board:

At your request, we have conducted the annual actuarial valuation of the Delaware State Employees' Pension Plan (Plan) as of June 30, 2023. The results of this valuation are contained in this report. The purpose of the valuation is discussed in the Foreword.

This report contains information on Plan assets and liabilities, as well as analyses combining asset and liability performance and projections. It also discloses State contribution levels and certain required disclosures under the Governmental Accounting Standards Board (GASB) Statement No. 67.

In completing the valuation and preparing our report, we relied on information, some oral and some written, supplied by the staff of the Office of Pensions. This information includes, but is not limited to, the Plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

The contribution results of this report are only applicable to the State contribution for Fiscal Year (FY) 2025 and rely on future Plan experience conforming to the underlying assumptions. Future experience may differ significantly from the current experience due to such factors as the following: Plan experience differing from that anticipated by the assumptions, changes in assumptions, and changes in Plan provisions or applicable law.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices that are consistent with our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations, including the use of assumptions and methods for funding purposes that comply with the Actuarial Standards of Practice. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinions contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

Board of Pension Trustees

December 27, 2023

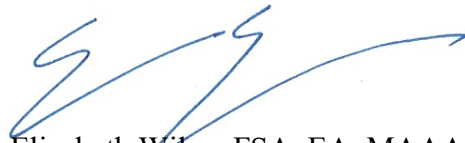
Page ii

This report was prepared for the Delaware State Employees' Pension Plan for the purposes described herein and for the use by the Plan's auditor in completing an audit related to the matters herein. Other users of this valuation report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Sincerely,
Cheiron



Fiona E. Liston, FSA, EA, MAAA
Principal Consulting Actuary



Elizabeth Wiley, FSA, EA, MAAA, FCA
Consulting Actuary

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

FOREWORD

Cheiron has performed the annual actuarial valuation of the Delaware State Employees' Pension Plan (Plan) as of June 30, 2023. The purpose of this report is to:

- 1) **Measure and disclose**, as of the valuation date, the financial condition of the Plan,
- 2) **Indicate trends** in the financial condition of the Plan,
- 3) **Determine the contribution rate** to be paid by the State for Fiscal Year (FY) 2025, and
- 4) **Provide** certain accounting statement information.

An actuarial valuation establishes and analyzes plan assets and liabilities on a consistent basis and traces the progress of both from one year to the next. It includes measurement of the plan's investment performance as well as an analysis of liability gains and losses.

Section I presents a summary containing our findings and discloses important trends experienced by the Plan in recent years.

Section II reviews the primary risks facing the Plan and quantifies these using various risk and maturity measures.

Section III contains details on various asset measures, together with pertinent performance measurements.

Section IV shows similar information on liabilities, measured for actuarial, accounting, and governmental reporting purposes.

Section V presents the FY 2025 actuarially determined contribution.

Section VI includes certain required disclosures under Governmental Accounting Standards Board (GASB) Statement No. 67 and items recommended by the Government Finance Officers Association (GFOA).

The appendices to this report contain a summary of the Plan's membership at the valuation date, a summary of the major provisions of the Plan, and a summary of the actuarial methods and assumptions used in the valuation.

The actuarial assumptions reflect our understanding of the likely future experience of the Plan, and the assumptions individually and as a whole represent our best estimate for the future experience of the Plan. The results of this report rely on future Plan experience conforming to the underlying assumptions and methods outlined in this report. To the extent that the actual Plan experience deviates from the underlying assumptions and methods, or there are any changes in Plan provisions, the true cost of the Plan will vary from our results.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

General Comments

The actuarially determined contribution (ADC) rate is calculated to increase from 11.71% for FY 2024 to 12.43% for FY 2025.

During the year ended June 30, 2023, the Plan's assets earned 5.08% on a market value basis. However, due to the Plan's asset smoothing method, which recognizes portions of investment gains and losses over time, the return on an actuarial value basis was 6.64%. This return was lower than the assumed investment rate of return of 7.00% for the prior year, resulting in an actuarial loss on investments of \$38.9 million.

The Plan experienced an actuarial loss on Plan liabilities resulting from salary increases different from those assumed and members retiring, terminating, becoming disabled, and dying at rates different from the actuarial assumptions. This liability loss increased the actuarial liability by \$266 million. The source of this loss was primarily pay in excess of the assumed salary increases.

FY 2023 benefit payments also reflect \$15 million in one-time retiree benefits paid in November 2022 that was reimbursed by the State. This one-time payment has no impact on the State's ongoing contribution requirement.

This valuation report also contains certain information to be reported in the June 30, 2023 Annual Comprehensive Financial Report (ACFR) of the Delaware Public Employees' Retirement System (Delaware PERS) under GASB Statement No. 67, as well as additional disclosure information recommended by the Government Finance Officers Association (GFOA). The GASB disclosures are based on the use of updated procedures to roll forward the 2022 actuarial valuation liability results. The calculation of net pension liability in Section VI is shown as disclosed for the plan year ending June 30, 2023, based on the 2022 funding actuarial valuation liability results, updated by the roll forward. We also present a projection of the June 30, 2024 disclosure in Section VI, assuming all actuarial assumptions are exactly met over the coming year, which is based on the 2023 funding actuarial valuation liability results.

As of the June 30, 2023 funding actuarial valuation, the Plan's unfunded actuarial liability (UAL) was \$1.677 billion. This is an increase from the \$1.521 billion UAL in the funding valuation for the prior year.

Effective with the June 30, 2018 valuation, the UAL as of June 30, 2018 is being amortized over a closed 20-year period as a level percentage of payroll (15 years remaining as of June 30, 2023). Layers of UAL which have arisen since then are being amortized over their own individual closed 15-year periods as a level percentage of payroll.

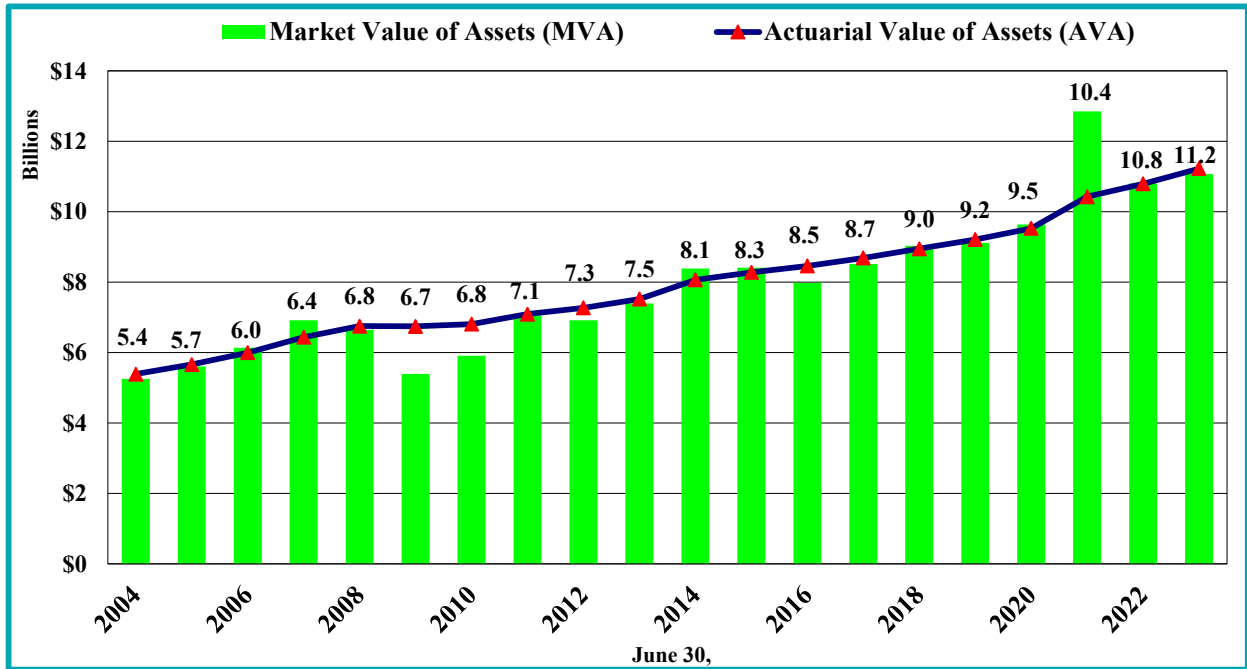
**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

Trends

Asset Returns

The graph below shows measurements of the Plan’s assets over the last 20 years based on both market values and actuarial values. The green bars represent the market value measurements, while the blue line shows the smoothed actuarial value measurements. The black labels above the blue line are the actuarial value of asset measurements as of the valuation date for each year in billions of dollars.



The market value of assets (MVA) returned 5.1% over the last year. The determination of the Plan’s actuarial value of assets (AVA) for the current year reflects a portion of this return below the 7.0% assumed for the prior year, and continued recognition of prior years’ gains and losses, with the combined effect of returning 6.6% over FY 2023.

Over the period July 1, 2003 to June 30, 2023, the Plan’s assets measured using the actuarial value of asset measurements returned a compound 7.4%, compared to the current valuation assumption of 7.0%. On a market value of assets basis, the Plan returned 7.5% over the same period.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

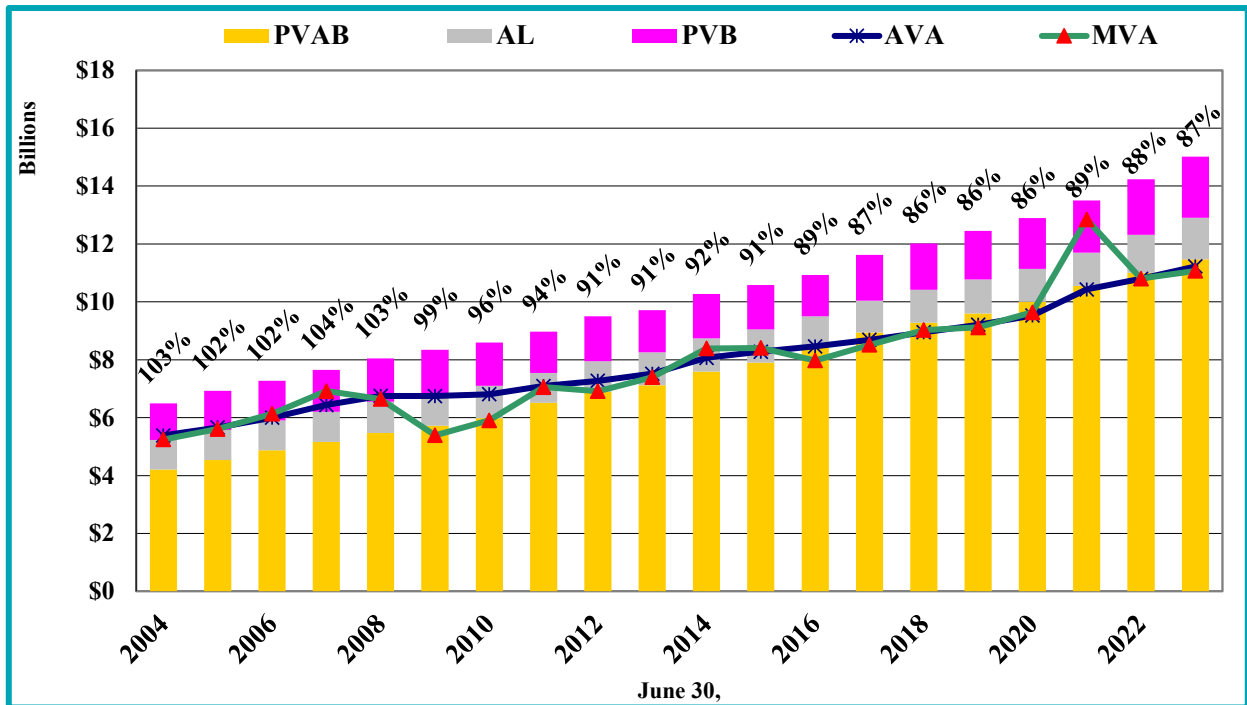
SECTION I – BOARD SUMMARY

Assets and Liabilities

The three colored bars below represent the three different measures of liability discussed in this report. The first measure is given by the yellow bars, the present value of accrued benefits (PVAB). The PVAB values represent the value of all benefits earned by current members through the valuation date. These values do not reflect any future additional service or salary increases for current members beyond the valuation dates.

The second liability measure shown is the one currently used for the Plan’s funding target, the actuarial liability (AL). These target amounts are represented by the top of the gray bars. This measurement is also the basis of the liability measure used in GASB 67. The funded ratios reported by the Plan are the percentages shown above the bars and are developed by comparing the actuarial value to assets to these target measurements of liability at each valuation date.

The amount represented by the top of the pink bars, the present value of future benefits (PVB), is the amount needed as of each valuation date to provide all benefits for the current members and their beneficiaries, including reflection of assumed future service and pay increases. If the Plan had assets equal to the PVB as of a certain date, no additional contributions would, in theory, be needed to pay the benefits of the current members if all assumptions were exactly met from that point forward.

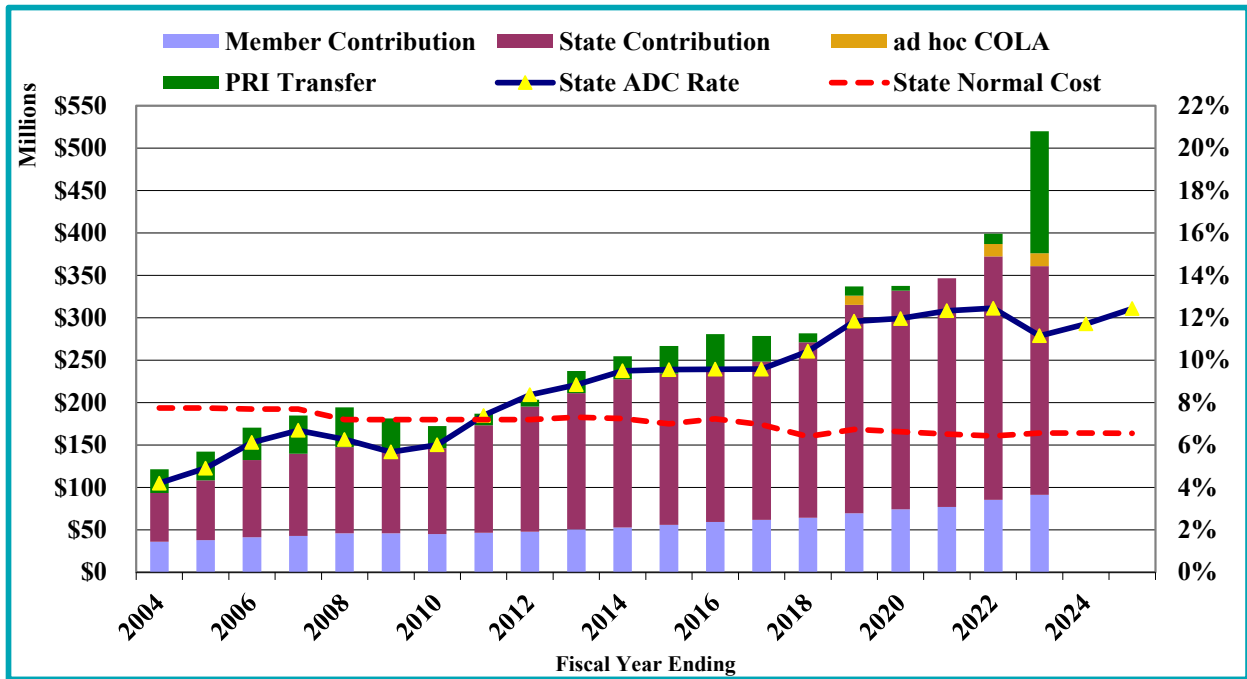


Funded ratios shown are the AVA as a percentage of AL, and values would be different if presented as MVA as a percentage of AL.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

Contribution Rates



The stacked bars in the graph above show the actual dollar amounts of the contributions made by the State, the Post-Retirement Increase Fund (PRI), and the members for each fiscal year and are read using the left-hand scale. The blue line shows the State actuarially determined contribution (ADC) rate for each fiscal year as a percentage of payroll and is read using the right-hand scale. The red line shows the level of the State normal cost rate, which measures the value of benefits being accrued each year, offset by the portion paid through member contributions, also read with the right-hand scale.

The member contribution rate is set by State law, based on the plan in which the member participates. The State contribution rate is set by the actuarial process, while the PRI transfer amounts depend on the increases granted by the State Legislature. Please note that there is a lag between the calculation of the State contribution rates shown and when they are payable. For example, the value shown for FY 2023 is the rate prepared by the June 30, 2021 valuation and implemented for the period July 1, 2022 to June 30, 2023. As such, there are two more years of rates shown beyond the years of actual contributions.

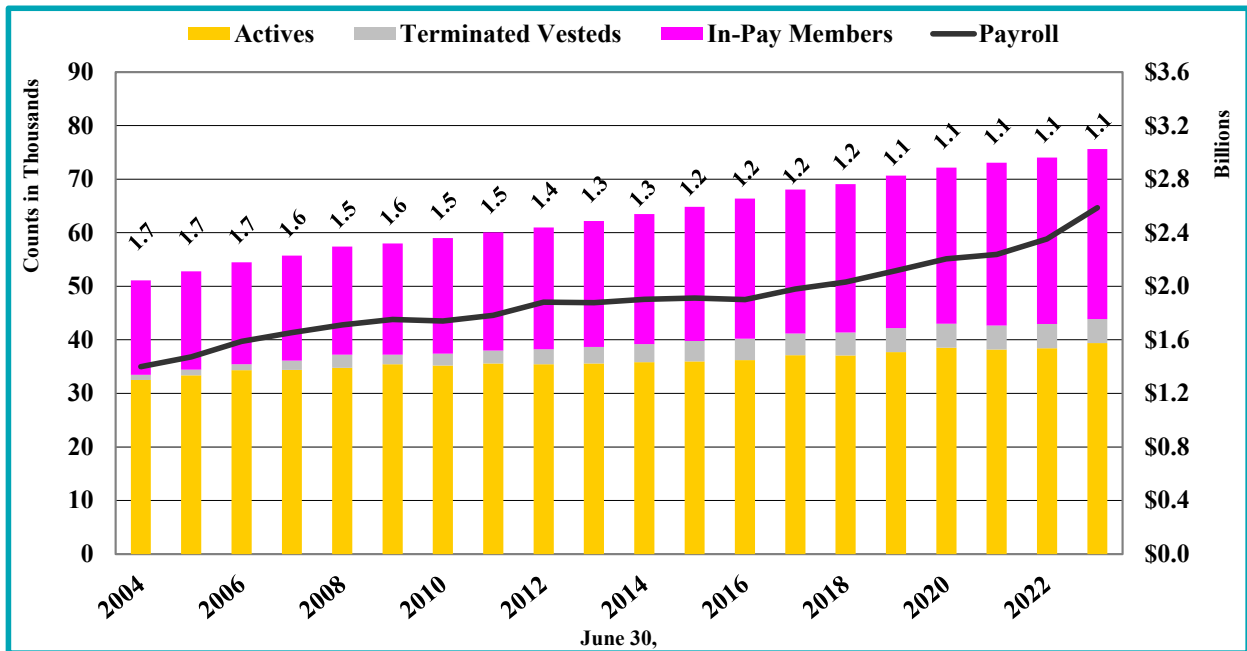
**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

Participant Trends

The bars below show the number of members as of each valuation date, divided between active members, terminated vested members, and retirees/beneficiaries. These bars are read using the left-hand scale. As with most maturing plans, this plan continues to show growth in the number of inactive members. The numbers that appear above each bar represent the ratio of active members to inactive members (retirees, beneficiaries, and terminated vested members) at each valuation date. This active-to-inactive ratio has decreased from 1.7 actives for each inactive in 2004 to 1.1 actives for each inactive in 2023.

The black line shows the covered payroll for the Plan as of each valuation date and is read using the right-hand scale.

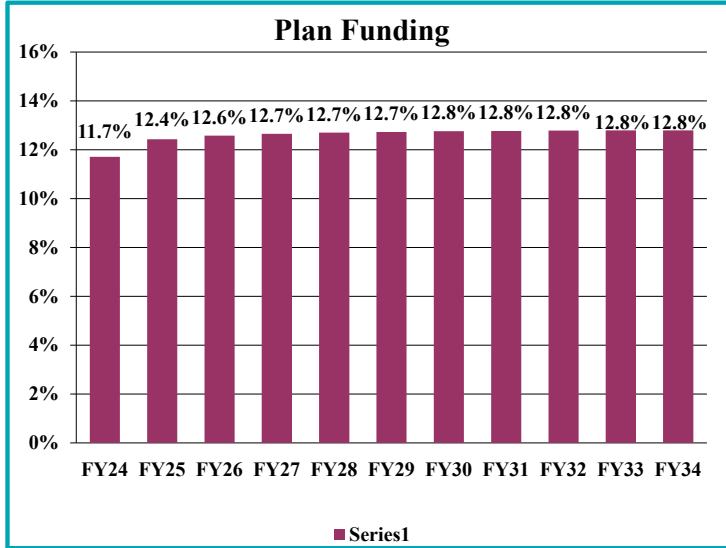


**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

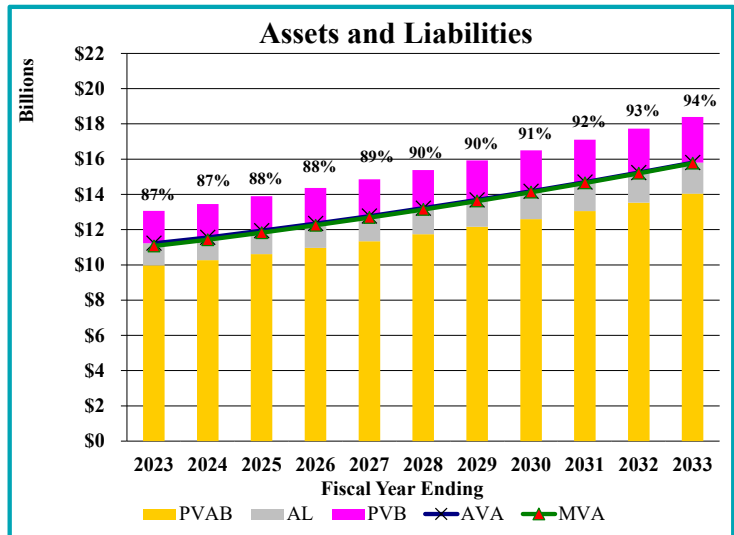
Future Outlook

Baseline Projections



These graphs show the expected progress of the Plan over the next 10 years, assuming the Plan’s assets earn 7.0% on a *market value* basis and assuming all other assumptions are exactly met, including that the actuarially determined contribution (ADC) amounts are made in full. The chart entitled “Plan Funding” shows an increase in the projected State ADC rate from 11.7% for FY 2024 to 12.4% for FY 2025, followed by a slow increase to 12.8% by FY 2030.

The “Assets and Liabilities” graph shows the projected funded ratios on an actuarial value of assets basis for the Plan over the 10-year projection period. The Plan’s funded status is projected to increase from 87% to 94% over the 10-year projection period, assuming all assumptions are exactly met.

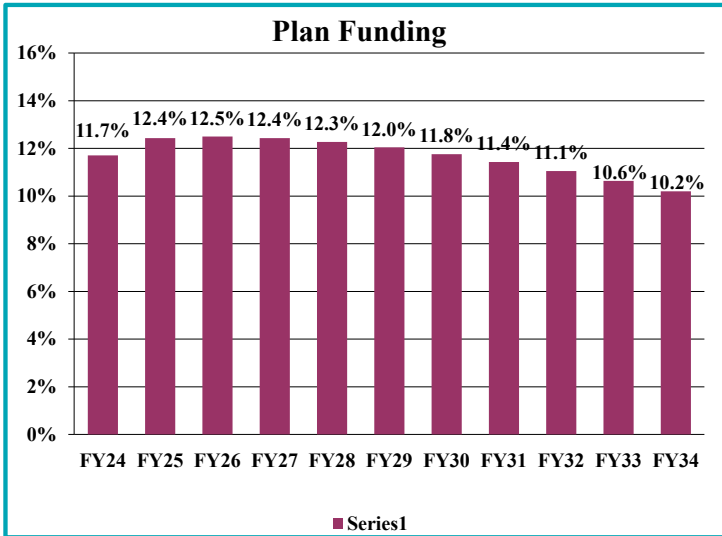


Funded ratios shown are the AVA as a percentage of AL, and values would be different if presented as MVA as a percentage of AL.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

Projections with Asset Returns of 8.0%

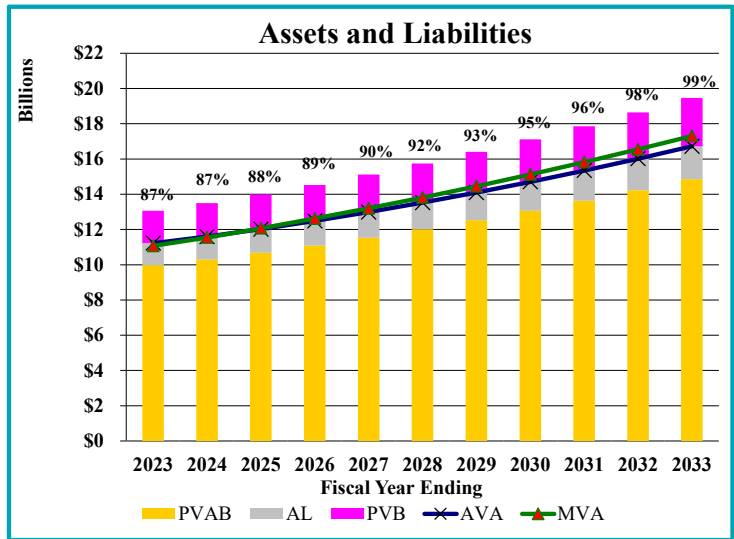


The Plan’s investment earnings will affect the future funding status of the Plan. The two graphs on this page show what the next 10 years are expected to look like if the Plan’s investment performance is 8.0% each year, 1.0% higher than the valuation investment rate of return assumption.

These two graphs assume all other assumptions are exactly met, including State contributions made equal to the full actuarially determined amounts.

The “Plan Funding” graph shows that under this scenario, the State ADC rate would decrease more rapidly than in the baseline case. The rate declines to 10.2% of payroll at the end of the 10-year projection period.

The “Assets and Liabilities” graph shows that under this scenario, the Plan would reach a 99% funded ratio by 2033, an improvement over the baseline scenario’s ultimate rate of 94%. With on-going investment gains, the Market Value is higher than the Actuarial Value of Assets beginning in 2025.

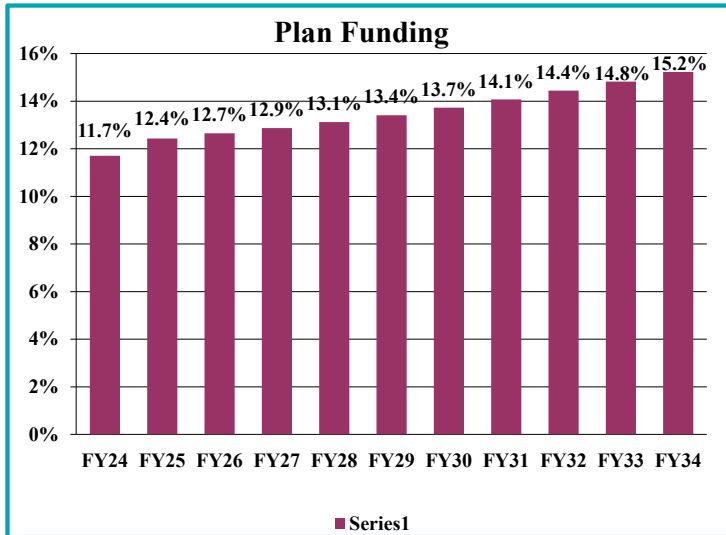


Funded ratios shown are the AVA as a percentage of AL, and values would be different if presented as MVA as a percentage of AL.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

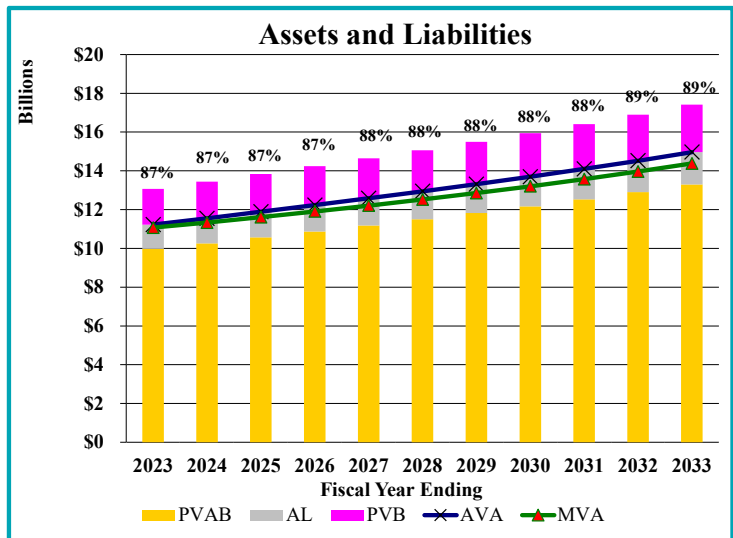
Projections with Asset Returns of 6.0%



The graphs on this page show projections of the Plan’s funding status and contributions assuming that the Plan’s investment performance is 6.0% each year of the projection, 1.0% lower than the valuation investment rate of return assumption.

Note that these projections assume all other assumptions are exactly met, including payment of State contributions made equal to the full actuarially determined contribution.

Under this scenario, the State ADC rate increases to approximately 15.2% of payroll by the end of the 10-year projection period, greater than the 12.8% ultimate rate in the baseline projection. Additionally, the funded ratio is projected to be lower in this scenario, reaching 89% at the end of the 10-year projection period, lower than the 94% ultimate ratio in the baseline scenario. By introducing investment losses, the Market Value is lower than the Actuarial Value of Assets for the entire period.



Funded ratios shown are the AVA as a percentage of AL, and values would be different if presented as MVA as a percentage of AL.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION I – BOARD SUMMARY

**Table I-1
Summary of Principal Plan Results**

Valuation as of:	June 30, 2022	June 30, 2023	% Change
<u>Member Counts</u>			
Active Members	38,449	39,412	2.50%
Disabled Members	1,230	1,163	(5.45)%
Retirees and Beneficiaries	29,340	30,080	2.52%
Terminated Vested Members	3,982	3,970	(0.30)%
Terminated Non-Vested Members	1,277	1,241	(2.82)%
Long-term Disability Members	529	502	(5.10)%
Total Member Counts	74,807	76,368	2.09%
Covered Payroll of Active Members*	\$ 2,354,147,300	\$ 2,587,306,400	9.90%
Annual Benefit Payments for Retirees, Disabled Members, and Beneficiaries	\$ 734,373,700	\$ 760,223,700	3.52%
<u>Assets and Liabilities</u>			
Actuarial Liability (AL)	\$ 12,314,515,600	\$ 12,902,227,800	4.77%
Actuarial Value of Assets (AVA)	<u>10,793,496,500</u>	<u>11,224,758,300</u>	4.00%
Unfunded AL (UAL)	\$ 1,521,019,100	\$ 1,677,469,500	10.29%
Funded Ratio AVA Basis (AVA/AL)	87.6%	87.0%	
Funded Ratio on MVA Basis (MVA/AL)	87.7%	85.8%	
Present Value of Accrued Benefits (PVAB)	\$ 11,008,441,300	\$ 11,465,072,500	4.15%
Market Value of Assets (MVA)	<u>10,803,195,100</u>	<u>11,068,990,400</u>	2.46%
Unfunded PVAB	\$ 205,246,200	\$ 396,082,100	92.98%
Accrued Benefit Funded Ratio (MVA/PVAB)	98.1%	96.5%	
<u>State Contribution Rate</u>			
	Fiscal Year 2024	Fiscal Year 2025	
Entry Age Normal Cost	6.25%	6.15%	
UAL Amortization Payment	5.16%	5.98%	
Administrative Expense	0.30%	0.30%	
Actuarially Determined Contribution (ADC)	<u>11.71%</u>	<u>12.43%</u>	

* Assumes one year of payroll increase projection, representing payroll beginning on each valuation date.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION II – RISK DISCLOSURE

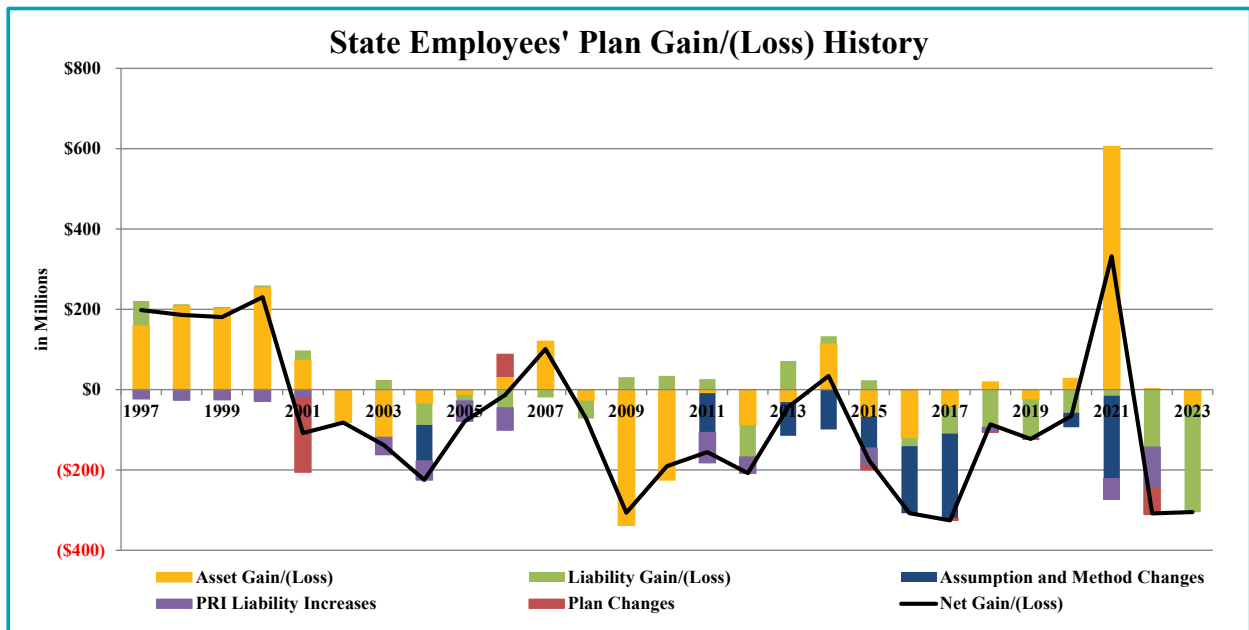
Introduction

The Plan’s actuarial valuation results are dependent on assumptions about future economic and demographic experience. Based on actuarial standards of practice, the assumptions represent a reasonable estimate for future experience. However, actual future experience will never conform exactly to the assumptions and may differ significantly from the assumptions. This deviation is the risk that pension plan sponsors undertake in relying on a pension plan’s actuarial valuation results.

This section of this report is intended to identify the primary drivers of these risks, provide background information and assessments about these identified risks, and communicate the significance of these risks to this plan.

Historical Experience

For this plan, the two primary measurements where there is risk that the actual measurements will significantly differ from the expected future measurements are in the measurements of the liabilities of the Plan and the resulting calculation of the actuarially determined contributions. Therefore, while future experience will not be the same as past experience, it is useful to look at what factors have contributed to the actual liability measurements at each valuation date deviating from that which was predicted by the prior year’s valuation. The following graph shows the gains/(losses) for each valuation date between the actual unfunded liability measurement and the expected unfunded liability broken down by cause.



SECTION II – RISK DISCLOSURE

This shows that the asset gain/(loss) has been the most significant risk for the Plan in general over this period in regard to the actual liability measurements deviating from the expected. After that, the next two most significant causes are the assumption and method changes and the liability gain/(loss). Additionally, this graph shows that over the whole period shown the asset gain/(loss) values have largely offset each other. Over the whole period, assumption changes and the liability gain/(loss) have had the greatest cumulative impact on the liability.

Risk Identification

Considering the specific characteristics of the Plan, the assumptions and methods used in the actuarial valuations for the Plan, and the recent history, we have identified the risks that we think are the most significant in terms of possibly leading to actual values of the measurements deviating from those expected by the valuation process, as follows:

- Investment risk,
- Longevity and other demographic risk, and
- Assumption change risk.

While we have identified these risks as potentially significant in regard to actual measurements deviating from expected, it is possible that there are other risks that we have not identified that will turn out to be significant. For example, while it is possible that the State could start paying contributions other than the actuarially determined contributions, and the measurements thus differ as a result of contribution risk, we have not included contribution risk above, as this plan has consistently received contributions equal to what is assumed in the valuation process.

Investment Risk is the potential for investment returns to be different than anticipated. In the case of this plan, that is the risk that the returns on assets will be materially different from the 7.0% that is currently assumed. If actual investment returns are lower than anticipated by the assumptions used in the actuarial valuation, this will increase the unfunded liability measurements and require higher contributions in the future than if the actual returns equaled the assumed returns. On the other hand, if the actual returns are higher than the assumptions, the resulting unfunded liability measurements and actuarially determined contributions will be lower than anticipated. As seen in the historical section, this has been a significant driver of deviations in the actual measurements from those expected by the prior valuations.

Longevity and Other Demographic Risk is the potential for mortality or other demographic experience to be different than expected. Generally, longevity and other demographic risks emerge slowly over time as the actual experience deviates from expected and is typically periodically reduced through the Plan's regular actuarial experience process. As such, these risks are often dwarfed by other risks, particularly those due to the investment returns. The historical section shows that this has been true for this plan historically, with the magnitude of the gains and losses from investment experience generally significantly larger than the gains and losses from liability experience. However, during the period shown, the offsetting effects of the investment gains and losses have been such that the cumulative effect of this longevity and other demographic risk as seen in the liability gains and losses has been greater than the investment gains and losses.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION II – RISK DISCLOSURE

Assumption Change Risk is the potential for the environment to change such that future valuation assumptions are adjusted to be different than the current assumptions. Causes of these changes include capital market changes resulting in changes in the assumed rates of return, changes in employee behavior and/or plan provisions requiring changes in the demographic assumptions, and similar changes. Assumption change risk is an extension of the risks previously identified, but rather than capturing the risk as it is experienced, it captures the cost of recognizing a change in environment resulting in the current assumption no longer being reasonable. The historical review earlier in this section showed that assumption change risk has been a relatively significant risk for this plan over the recent historical period.

The revisions to the assumed rate of return from 8.0% to 7.5% in 2011, from 7.5% to 7.2% in 2014, and from 7.2% to 7.0% in 2017 constitute the majority of the increases to the unfunded measurements from the expected values as a result of assumption changes. Changes to the demographic assumptions to reflect mortality improvements have also had a relatively significant impact as have changes in the methodology of the funding policy throughout the years. The remaining changes to assumptions have had relatively insignificant impacts.

It is important to note that these changes simply reflect recognizing changes in the expected values of assumptions. If these revisions had not been made, we would anticipate that these amounts would be gradually recognized in the other risks. If future expectations of assumptions such as interest rates or mortality change further, we anticipate similar amounts will have to be recognized.

Plan Maturity Measures

The future financial condition of a mature pension plan is more sensitive to each of the risks identified in the previous section than in a less mature plan. Before assessing the risks to the Plan from a forward-looking perspective, it is of value to understand the maturity of the Plan compared to other plans as well as how the Plan's maturity has changed over time.

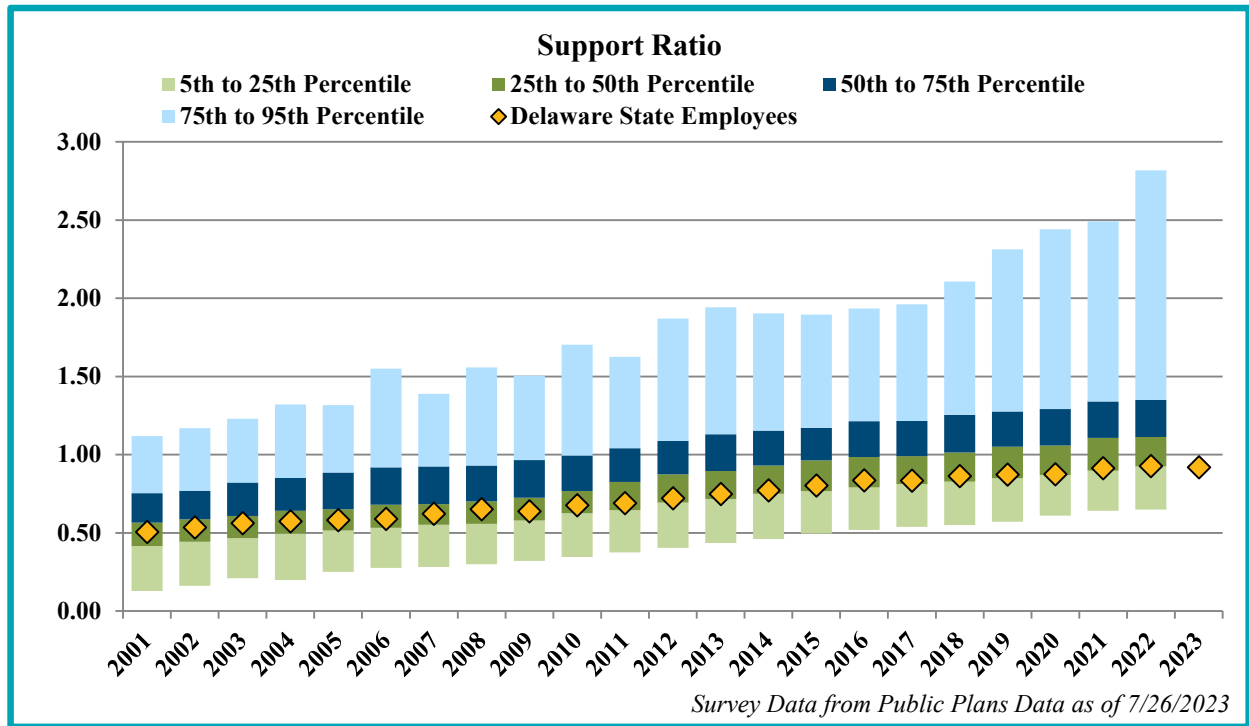
Plan maturity can be measured in a variety of ways, but they all get at one basic dynamic, the larger the plan is compared to the contribution or revenue base that supports it, the more sensitive the plan will be to risk. There are extensive measures available to assess plan maturity. For this plan, we have examined a number of these, and all indicate that the Plan is maturing, but is less mature than most of its peers. We have included the most simplistic of these measures as a demonstration of this.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION II – RISK DISCLOSURE

The Boston College’s Center for Retirement Research, NASRA, and the Center for State and Local Government Excellence maintain the Public Plans Database that contains the majority of state plans as well as many large municipal plans, covering over 95% of the membership in public plans as well as over 95% of the assets held by public pension plans.

The most simplistic of the plan maturity measures is the support ratio, which is the ratio of the number of inactive members (those receiving benefits currently or entitled to a deferred benefit) to the number of active members. The following graph shows the support ratio over time for the Plan versus a universe of other public plans.



This graph shows the support ratio for the Plan as the diamonds for each year, showing the support ratio has generally increased over time. It also shows, in the bars, the central 90% of the support ratios for the plans in the Public Plans Database as of each year. This database is published by Boston College and contains the majority of state plans as well as many larger municipal plans. This graph shows that Delaware’s support ratio is lower than a typical plan, indicating that the Plan is less mature based on this metric, and that over the recent history, the Plan’s ratio has grown at a similar rate as typical plans in this universe. As of the most recent dates for which the full database is available, the Delaware support ratio is approximately the 25th percentile among all plans in the database.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION II – RISK DISCLOSURE

More Detailed Assessment

A more detailed assessment is always valuable to enhance the understanding of the risks identified above, however the value of this must be compared alongside the costs of such an exercise. The costs in this case are both measurable costs as expressed by the actuarial fees for the additional assessment and the cost of staff time required to support the effort and more intangible costs such as the additional information potentially drowning out the principle findings from the valuation and overwhelming decision makers.

Whether or not to have a more detailed risk assessment performed at this time is the Board's decision, but we do not believe that this additional risk assessment is required at this time based on our understanding of the Board's priorities.

Conclusion

The results of this valuation are based on the assumptions and methodology used within the valuation, and to the extent that actual experience deviates from these, the actual future measurements will deviate from those projected by this valuation. The most significant risks related to this are anticipated to be investment risk, mortality and other demographic risk, and assumption change risk.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION III – ASSETS

Pension plan assets play a key role in the financial operation of the Plan and in the decisions that the Board of Trustees may make with respect to future deployment of those assets. The level of assets, the allocation of assets among asset classes, and the methodology used to measure assets will likely affect benefit levels, State actuarially determined contributions, and the ultimate security of members' benefits.

In this section, we present detailed information on the Plan's assets including:

- **Disclosure** of the Plan's assets at June 30, 2022 and June 30, 2023,
- Statement of the **changes** in market values during FY 2023,
- Development of the **actuarial value of assets**,
- An assessment of **investment performance**, and
- A projection of the Plan's expected **cash flows** for the next 10 years.

Market Value of Assets Disclosure

The market values of assets represent “snap-shot” or “cash-out” values that provide the principal basis for measuring financial performance from one year to the next. However, market values can fluctuate widely with swings in the marketplace, and as such, are usually not suitable for budgeting and long-range planning.

Table III-1 below shows the market values as of June 30, 2022 and June 30, 2023, along with the changes between the two.

Table III-1		
Changes in Market Value of Assets		
Market Value of Assets – June 30, 2022		\$ 10,803,195,100
<u>Additions</u>		
Member Contributions	\$ 91,361,900	
State Contributions	284,912,000	
PRI Transfers	143,598,200	
Investment Returns	<u>541,644,800</u>	
Total Additions	\$ 1,061,516,900	
<u>Deductions</u>		
Benefit Payments	\$ 788,958,100	
Administrative Expenses	<u>6,763,500</u>	
Total Deductions	\$ 795,721,600	
Market Value of Assets – June 30, 2023		\$ 11,068,990,400

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION III – ASSETS

Actuarial Value of Assets

The actuarial value of assets represents a “smoothed” value developed by the actuary to reduce, or eliminate, erratic results that could develop from short-term fluctuations in the market value of assets. The actuarial value for this plan equals the expected actuarial value of assets, developed from the immediately prior valuation, plus 20% of the difference between the actual market value of assets and that expected actuarial value of assets at the valuation date. The table below illustrates the calculation of the actuarial value of assets as of June 30, 2023.

Table III-2 Development of Actuarial Value of Assets	
1. Actuarial Value of Assets at June 30, 2022	\$ 10,793,496,500
2. Amount in (1) with interest to June 30, 2023 at 7.0% per year	11,549,041,300
3. State, PRI, and member contributions for FY 2023	519,872,100
4. Interest on contributions assuming payments made uniformly throughout the year to June 30, 2023 at 7.0% per year	17,887,750
5. Disbursements from Trust except investment expenses, June 30, 2022 through June 30, 2023	795,721,600
6. Interest on disbursements to June 30, 2023 at 7.0% per year	<u>27,379,200</u>
7. Expected Actuarial Value of Assets at June 30, 2023 = (2) + (3) + (4) – (5) – (6)	\$ 11,263,700,350
8. Actual Market Value of Assets at June 30, 2023	<u>\$ 11,068,990,400</u>
9. Excess of (8) over (7)	\$ (194,709,950)
10. Actuarial Value of Assets at June 30, 2023 = (7) + 20% of (9)	\$ 11,224,758,300

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION III – ASSETS

Investment Performance

The market value of assets (MVA) returned 5.1% during 2023, which is less than the prior year's assumed 7.0% investment rate of return. The actuarial value of assets (AVA) returned 6.7% over this same year, reflecting the asset smoothing methodology being utilized by the Plan for the measurement of the actuarial value of assets. Since a maximum of 20% of the gain or loss from the performance of the Plan is typically recognized in a given year under the adopted asset smoothing method, in periods of very good performance, the AVA can lag significantly behind the MVA, and in a period of negative returns, the AVA does not decline as rapidly as the MVA.

Projection of Cash Flows

Year Beginning July 1,	Table III-3 Cash Flow Projections Expected Benefit Payments and Administrative Expenses	Expected Contributions*
2023	\$ 807,090,000	\$ 410,606,000
2024	827,341,000	439,965,000
2025	852,205,000	450,964,000
2026	877,482,000	462,238,000
2027	902,994,000	473,794,000
2028	928,128,000	485,639,000
2029	953,675,000	497,780,000
2030	980,400,000	510,224,000
2031	1,007,173,000	522,980,000
2032	1,033,995,000	536,055,000

* Expected contributions include State contributions, member contributions, and State reimbursement. For illustration purposes, we have assumed the State contribution rate will remain at 12.43% from FYE 2025 forward and that payroll will increase at the actuarially assumed rate of 2.50% per year.

Expected benefit payments are projected for the closed group valued at June 30, 2023. Projecting any further than 10 years using a closed group would not yield reliable projections due to the omission of new hires in the benefit payments, compounded by their inclusion in the expected contributions.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION IV – LIABILITIES

In this section, we present detailed information on the Plan's liabilities for funding purposes, including:

- **Disclosure** of the Plan's liabilities at June 30, 2022 and June 30, 2023, and
- Statement of **changes** in these liabilities during the year.

Disclosure

Three liability measurements are calculated and presented in this report. Each type is distinguished by the purpose, or purposes, for which they are used.

- **Present Value of Benefits (PVB):** Used for analyzing the financial outlook of plans, this represents the amount of money needed today to fund all future benefits and expenses of a plan, assuming current members continue to accrue benefits, there are no new entrants, and that all actuarial assumptions are met.
- **Actuarial Liability (AL):** Used for funding calculations for a plan and GASB disclosures, this liability is calculated by taking the present value of benefits (PVB) and subtracting the present value of future member contributions (PVFEEC) and the present value of future State normal costs (PVFNC) under an acceptable actuarial funding method. The Plan uses the **Entry Age Normal** funding method.
- **Present Value of Accrued Benefits (PVAB):** Used for communicating the current level of liabilities, this liability represents the total amount of money needed today to fully fund the current accrued obligations of a plan, assuming no future accruals of benefits or salary increases. These liabilities are also required for some accounting purposes of some plans (Topic No. 960). This plan is not subject to this requirement, but this information is provided for informational purposes, as it is sometimes used as part of assessing whether a plan can meet its current benefit commitments. However, it is not intended as a settlement liability value. Note that the development of this amount also assumes that all actuarial assumptions are met, including the assets earning 7.0% per year.

None of the liability amounts disclosed in this report is appropriate for measuring a settlement of the Plan's liabilities.

The following table discloses each of these liabilities for the current and immediately prior funding valuations. With respect to each disclosure, a subtraction of an appropriate value of Plan assets yields, for each respective type, either a net surplus or an unfunded amount.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION IV – LIABILITIES

**Table IV-1
Liabilities and Net (Surplus)/Unfunded Amounts**

	June 30, 2022	June 30, 2023
<u>Present Value of Benefits</u>		
Active Member Benefits	\$ 6,706,361,700	\$ 7,255,475,600
Retiree, Beneficiary, Disabled, and Terminated Member Benefits	<u>7,533,916,300</u>	<u>7,761,896,800</u>
Present Value of Benefits (PVB)	\$ 14,240,278,000	\$ 15,017,372,400
Market Value of Assets (MVA)	\$ 10,803,195,100	\$ 11,068,990,400
Future Member Contributions	775,624,100	870,608,600
Future State Contributions & PRI Fund Transfers	<u>2,661,458,800</u>	<u>3,077,773,400</u>
Total Resources	\$ 14,240,278,000	\$ 15,017,372,400
<u>Actuarial Liability</u>		
Present Value of Benefits (PVB)	\$ 14,240,278,000	\$ 15,017,372,400
Present Value of Future State Normal Costs (PVFNC)	1,150,138,300	1,244,536,000
Present Value of Future Member Contributions (PVFEEC)	<u>775,624,100</u>	<u>870,608,600</u>
Actuarial Liability (AL=PVB–PVFNC–PVFEEC)	\$ 12,314,515,600	\$ 12,902,227,800
Actuarial Value of Assets (AVA)	<u>10,793,496,500</u>	<u>11,224,758,300</u>
Net (Surplus)/Unfunded AL (AL – AVA)	\$ 1,521,019,100	\$ 1,677,469,500
<u>Present Value of Accrued Benefits</u>		
Present Value of Benefits (PVB)	\$ 14,240,278,000	\$ 15,017,372,400
Present Value of Future Benefit Accruals (PVFBA)	<u>3,231,836,700</u>	<u>3,552,299,900</u>
Present Value of Accrued Benefits (PVAB=PVB–PVFBA)	\$ 11,008,441,300	\$ 11,465,072,500
Market Value of Assets (MVA)	\$ 10,803,195,100	\$ 11,068,990,400
Net (Surplus)/Unfunded PVAB (PVAB – MVA)	\$ 205,246,200	\$ 396,082,100

SECTION IV – LIABILITIES

Low-Default-Risk Obligation Measure (LDROM)

The System invests in a diversified portfolio with the objective of maximizing investment returns at a reasonable level of risk. The lowest risk portfolio for a pension plan would be composed entirely of low-default-risk fixed income securities whose cash flows match the benefit cash flows of the System. Such a portfolio, however, would have a lower expected rate of return than the diversified portfolio. The LDROM represents what the Present Value of Accrued Benefits Actuarial Liability would be if the System invested its assets in such a portfolio. As of June 30, 2023, we estimate that a portfolio representative of the Financial Times Stock Exchange (FTSE) Pension Liability index would have an expected return of 5.00% rounded to the nearest 0.25%, compared to the System's discount rate of 7.00%, and the LDROM would be \$14.4 billion compared to the Present Value of Accrued Benefits Actuarial Liability of \$11.5 billion. The \$2.9 billion difference represents the expected taxpayer savings from bearing the risk of investing in the diversified portfolio. Alternatively, it also represents the cost of eliminating the investment risk.

If the System were to invest in the LDROM portfolio, the reported funded status would decrease, and contribution requirements would increase. Benefit security for members of the plan relies on a combination of the assets in the System, the investment returns generated on those assets, and the promise of future contributions. If the System were to invest in the LDROM portfolio, it would not change the amount of assets currently in the System, but it would reduce expected future investment returns and increase expected future contributions. However, the range of future investment returns and future contributions needed would narrow significantly.

Changes in Liabilities

Each of the liabilities disclosed in the prior table are expected to change at each valuation. The components of that change, depending upon which liability is analyzed, can include:

- New entrants since the last valuation
- Benefits accrued since the last valuation
- Plan amendments increasing benefits
- Passage of time, which adds interest to the prior liability
- Benefits paid to retirees since the last valuation
- Participants retiring, terminating, or dying at rates different than expected
- A change in actuarial assumptions
- A change in actuarial methods

Unfunded liabilities (or surpluses), developed from subtraction of an appropriate value of Plan assets from these liability measures, will change because of all of the above as well as due to changes in Plan asset measures resulting from:

- State contributions different than expected
- Investment earnings different than expected
- A change in the methodology used to measure Plan assets

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION IV – LIABILITIES

In each valuation, we report on those elements of change that are of particular significance, potentially affecting the long-term financial outlook of the Plan. Below we present key changes in the liabilities since the last valuation, in millions.

Table IV-2 Liability Changes			
(In Millions)	Present Value of Benefits	Actuarial Liability	Present Value of Accrued Benefits
Liabilities June 30, 2022	\$ 14,240	\$ 12,315	\$ 11,008
Liabilities June 30, 2023	15,017	12,902	11,465
Liability Increase/(Decrease)	777	587	457
Change Due to:			
PRI	0	0	0
Actuarial (Gain)/Loss	NC *	266	NC *
Benefit Changes	0	0	0
Assumption Changes	0	0	0
Benefits Accumulated and Other (Gain)/Loss	777	321	457

* NC = not calculated

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION IV – LIABILITIES

Table IV-3 below provides additional information about the liability measurements for funding purposes as of both the current and the immediately prior valuations.

Table IV-3 Actuarial Liabilities for Funding		
	June 30, 2022	June 30, 2023
1. Actuarial Liabilities		
Retiree, Beneficiary, Disabled, and Terminated Members	\$ 7,533,916,300	\$ 7,761,896,800
Active Members	<u>4,780,599,300</u>	<u>5,140,331,000</u>
Total Actuarial Liability (AL)	\$ 12,314,515,600	\$ 12,902,227,800
2. Actuarial Value of Assets (AVA)	\$ 10,793,496,500	\$ 11,224,758,300
3. Unfunded Actuarial Liability (UAL) [AL – AVA]	\$ 1,521,019,100	\$ 1,677,469,500
4. Present Value of Outstanding PRI Transfers	\$ 143,633,900	\$ 0
5. Outstanding Base for 20-Year 2018 UAL Amortization (15 Years Remaining as of June 30, 2023)	\$ 1,366,468,500	\$ 1,338,433,200
6. Outstanding Base for 15-Year 2019 UAL Amortization (11 Years Remaining as of June 30, 2023)	\$ 119,880,500	\$ 114,881,100
7. Outstanding Base for 15-Year 2020 UAL Amortization (12 Years Remaining as of June 30, 2023)	\$ 68,929,100	\$ 66,506,400
8. Outstanding Base for 15-Year 2021 UAL Amortization (13 Years Remaining as of June 30, 2023)	\$ (357,547,300)	\$ (346,981,100)
9. Outstanding Base for 15-Year 2022 UAL Amortization (14 Years Remaining as of June 30, 2023)	\$ 179,654,400	\$ 175,212,900
10. Net Base for 15-Year 2023 UAL Amortization(3-4-5-6-7-8-9)	N/A	\$ 329,417,000

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION V – CONTRIBUTIONS

In the process of evaluating the financial condition of any pension plan, the actuary analyzes the assets and liabilities to determine what level, if any, of contributions is needed to properly maintain the funding status of the plan. Typically, the actuarial process will use a funding technique that will result in a pattern of contributions that are both fairly stable and predictable.

For this plan, the funding method employed is the **Entry Age Normal** actuarial funding method. Under this method, there are three components to the total contribution: the **normal cost contribution**, the **unfunded actuarial liability contribution** (UAL contribution), and the **administrative expense contribution**.

The State normal cost contribution rate is determined in the following steps. First, for each active member, an individual total normal cost rate is determined by taking the value, as of entry age into the Plan, of that member's projected future benefits and dividing it by the value, also at entry age, of the member's expected future salary. Then, this individual total normal cost rate is reduced by the member's contribution rate to produce the State normal cost rate for each member. This State normal cost rate times payroll for each active member equals the State normal cost. The sum of the State normal cost amounts for all active members is then divided by the covered payroll for all active members to produce the State normal cost contribution rate.

The actuarial liability is that portion of the present value of projected benefits that will not be paid by future State normal cost contributions or future member contributions. The difference between this liability and the funds accumulated as of the same date is referred to as the unfunded actuarial liability (UAL).

The UAL amortization payment rate is calculated by amortizing this UAL, after subtracting the present value of scheduled PRI transfers, over closed amortization periods. All payments are determined assuming total pay increases by the current annual inflation assumption of 2.50%.

The current assumed administrative expense rate is 0.30% of payroll. This rate, when applied to payroll, is intended to provide an allowance above the cost of funding the benefits to pay for the expense of operating the Plan.

The table below presents and compares the State contribution rates for the Plan based on this funding valuation and the immediately prior one.

Table V-1 State Contribution Rate		
Valuation Date	June 30, 2022	June 30, 2023
FY Contribution Rate Payable	FY 2024	FY 2025
State Entry Age Normal Cost Rate*	6.25%	6.15%
UAL Amortization Payment Rate*	5.16%	5.98%
Administrative Expense Rate	<u>0.30%</u>	<u>0.30%</u>
Actuarially Determined Contribution Rate	11.71%	12.43%

* The State normal cost rate was lowered to account for new hires entering the post-2011 benefit tier, which provides a different benefit structure and requires higher employee contributions.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION V – CONTRIBUTIONS

Table V-2 below provides additional detail about the development of the actuarially determined State contribution rate as well as the expected dollar amounts these rates will result in for FY 2025.

Table V-2 Expected FY 2025 State Contributions		
	In Dollars	As % of Payroll
1. Present Value of Projected Benefits Attributable to:		
a. Total Normal Cost	\$ 266,751,200	10.31%
b. Expected Member Contributions	<u>107,631,900</u>	<u>4.16%</u>
c. State Normal Cost (a) – (b)	\$ 159,119,300	6.15%
2. Amortization of Unfunded Liability		
a. 15-year Amortization of 2018 UAL	\$ 122,563,100	4.74%
b. 11-year Amortization of 2019 Layer	13,269,200	0.51%
c. 12-year Amortization of 2020 Layer	7,181,900	0.28%
d. 13-year Amortization of 2021 Layer	(35,270,900)	(1.36)%
e. 14-year Amortization of 2022 Layer	16,862,600	0.64%
f. 15-year Amortization of 2023 Layer	<u>30,165,400</u>	<u>1.17%</u>
g. Total Amortization	\$ 154,771,300	5.98%
3. Allowance for Administrative Expense	<u>\$ 7,761,900</u>	<u>0.30%</u>
4. Total State Actuarially Determined Contribution (1c) + (2g) + (3)	\$ 321,652,500	12.43%

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION VI – ACCOUNTING STATEMENT INFORMATION

ASC Topic No. 960 of the Financial Accounting Standards Board (FASB) requires plans subject to it to disclose certain information regarding their funded status. This plan is not subject to this requirement, but this information is provided for informational purposes. Statement No. 67 of the Governmental Accounting Standards Board (GASB) establishes standards for disclosure of pension information by public employee retirement systems (PERS) and governmental employers in notes to financial statements and supplementary information.

Disclosures based on FASB ASC Topic No. 960 provide a quasi “snap-shot” view of how the Plan’s assets compare to its liabilities if contributions stopped and accrued benefit claims had to be satisfied. However, due to potential legal requirements and the possibility that alternative interest rates would have to be used to determine the liabilities, these values may not be a good indication of the amount of money it would take to buy the benefits for all members if the Plan were to terminate and should not be considered a settlement value.

FASB ASC Topic No. 960 specifies that a comparison of the present value of accrued (accumulated) benefits with the market value of the assets as of the valuation date must be provided. Again, this plan is not subject to this requirement, but the relevant amounts as of June 30, 2022 and June 30, 2023 are provided for informational purposes and are exhibited in Table VI-1, which also includes a reconciliation of liabilities determined as of the prior valuation, July 1, 2022, to the liabilities as of June 30, 2023. These values are based on the funding liability results.

This valuation contains information reported in the June 30, 2023 Annual Comprehensive Financial Report (ACFR) of Delaware PERS under GASB Statement No. 67. Disclosures are based on the use of updated procedures to roll forward the 2022 funding valuation results. The calculation of Net Pension Liability in Table V-2 shows the amounts to be disclosed for FY 2023, based on the liabilities of the roll forward of the 2022 funding valuation, as well as a projection of the anticipated FY 2024 disclosures, based on liabilities from the 2023 funding valuation, assuming all actuarial assumptions are met over the coming year. The actual disclosures for FY 2024 will be developed once the asset measure for GASB as of June 30, 2024 is known.

Tables VI-3 through VI-5 are exhibits to be used for the State’s ACFR. Table VI-3 is the Note to Required Supplementary Information. Table VI-4 is a history of gains and losses in accrued liability, and Table VI-5 is the Schedule of Funded Liabilities by Type, which shows the portion of accrued liability covered by the actuarial value of assets. The Government Finance Officers Association (GFOA) has named this exhibit the Schedule of Funded Liabilities by Type. None of the liabilities or assets shown are appropriate for settlement purposes. Furthermore, the Schedule of Funded Liabilities by Type does not accurately depict a plan’s future financial condition, but rather is a test developed by the GFOA to assess the level of funding that relies on the payroll for future hires to pay for the benefits that have already been accrued by the current population. This valuation does not contain the additional disclosures required by GASB Statement No. 68, only for the State’s ACFR.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION VI – ACCOUNTING STATEMENT INFORMATION

**Table VI-1
Accounting Statement Disclosure and
Reconciliation of Present Value of Accrued Benefits**

	June 30, 2022	June 30, 2023
FASB ASC Topic No. 960 Basis		
1. Present Value of Accrued Benefits (PVAB)		
a. Members Currently Receiving Payments	\$ 7,214,080,200	\$ 7,430,548,200
b. Former Vested Members (and LTDs)	319,836,100	331,348,600
c. Active Members	<u>3,474,525,000</u>	<u>3,703,175,700</u>
2. Total PVAB [1(a) + 1(b) + 1(c)]	\$ 11,008,441,300	\$ 11,465,072,500
3. Market Value of Assets (MVA)	<u>10,803,195,100</u>	<u>11,068,990,400</u>
4. Unfunded PVAB [2 – 3]	\$ 205,246,200	\$ 396,082,100
5. Ratio of MVA to PVAB [3 / 2]	98.1%	96.5%
Reconciliation of PVAB		
PVAB at June 30, 2022		\$ 11,008,441,300
Increase/(Decrease) During Year Attributable to:		
Passage of Time		743,444,400
Benefits Paid – FY 2023		(788,958,100)
Benefit Change (PRI)		0
Plan Change		0
Assumption Changes		0
Benefits Accrued, Other Gains/Losses		<u>502,144,900</u>
Net Increase/(Decrease)		456,631,200
PVAB at June 30, 2023		\$ 11,465,072,500

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION VI – ACCOUNTING STATEMENT INFORMATION

**Table VI-2
GASB No. 67 Disclosures**

	June 30, 2023	Estimated June 30, 2024
<u>Total Pension Liability (TPL)</u>		
Service cost	\$ 242,813,000	\$ 266,687,000
Interest	852,391,000	894,321,000
Changes in benefit terms	15,234,000	0
Differences between expected and actual experience	143,397,000	266,232,000
Changes in assumptions	0	0
Benefit payments, including refunds of member contributions	(788,958,000)	(799,328,000)
Net change in TPL	\$ 464,877,000	\$ 627,912,000
TPL – beginning	\$ 12,171,119,000	\$ 12,635,996,000
TPL - ending (a)	\$ 12,635,996,000	\$ 13,263,908,000
<u>Fiduciary Net Position (FNP)</u>		
Contributions – State	\$ 269,678,000	\$ 302,974,000
Contributions - Non-employer (PRI)	143,598,000	0
Contributions State – Ad Hoc	15,234,000	0
Contributions – Member	91,362,000	107,632,000
Net investment income	541,644,000	761,187,000
Benefit payments, including refunds of member contributions	(788,958,000)	(799,328,000)
Administrative expenses	(6,763,000)	(7,762,000)
Net change in FNP	\$ 265,795,000	\$ 364,703,000
FNP – beginning	\$ 10,803,195,000	\$ 11,068,990,000
FNP - ending (b)	\$ 11,068,990,000	\$ 11,433,693,000
Net Pension Liability/(Asset) - ending [(a)-(b)]	\$ 1,567,006,000	\$ 1,830,215,000

Items printed in red will be replaced with actual amounts once known at the end of FY 2024.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION VI – ACCOUNTING STATEMENT INFORMATION

**Table VI-3
Note to Required Supplementary Information**

The June 30, 2023 total pension liability presented in Table VI-2 was determined as part of the measurement at the date indicated. Additional information as of the latest measurement date follows.

Measurement date:	July 1, 2023
Valuation date:	July 1, 2022
Actuarial cost method:	Entry age normal
Actuarial assumptions:	
Investment rate of return*	7.0%
Projected salary increases*	2.5% plus merit component based on service
Cost-of-living adjustments	ad hoc
* Includes inflation at	2.50%

The actuarially determined contribution for fiscal year 2025 will use the contribution rate developed in Section V of this valuation. It was determined using the measurement date and key assumptions that follow.

Measurement date:	July 1, 2023
Valuation date:	July 1, 2023
Actuarial cost method:	Entry age normal
Amortization method:	Percentage of pay – closed Pay increases at 2.5% per year
Amortization period:	Separate periods for the UAL as of June 30, 2018 (15 years remaining as of 6/30/2023), and 15-year layers for unexpected changes in UAL after 6/30/2018 Equivalent single amortization period of 14.8 years
Asset valuation method:	Smoothed market, 20% annual market weight
Actuarial assumptions:	
Investment rate of return*	7.0%
Projected salary increases*	2.5% plus merit component based on service
Cost-of-living adjustments	ad hoc
* Includes inflation at	2.50%

The actuarial assumptions used have been recommended by the actuary and adopted by the Plan's Board of Trustees based on the most recent review of the Plan's experience completed in 2021. The economic assumptions were updated first effective with the 2017 valuation based on the Board's annual review of these assumptions.

The total rate of State contributions to the Plan is composed of the State normal cost rate, the unfunded actuarial liability amortization payment rate, and the administrative expenses rate. The State normal cost rate is a level percent of payroll cost that, along with member contributions, will pay for projected benefits at retirement for each active member. The actuarial liability is that portion of the present value of projected benefits that will not be paid by future State normal costs or future member contributions. The difference between this liability and the funds accumulated as of the same date is the unfunded actuarial liability. The allowance for administrative expenses is based upon the Plan's actual administrative expenses.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

SECTION VI – ACCOUNTING STATEMENT INFORMATION

**Table VI-4
Analysis of Financial Experience**

**Gain and Loss in Accrued Liability during Years Ended June 30
Resulting from Differences between Assumed Experience and Actual Experience**

Type of Activity	<i>Gain (or Loss) for Year Ending June 30, (expressed in thousands)</i>					
	2018	2019	2020	2021	2022	2023
Investment Income on Actuarial Assets	\$ 19,372	\$ (23,701)	\$ 27,665	\$ 605,628	\$ 2,425	\$ (38,942)
Combined Liability Experience	<u>(93,205)</u>	<u>(98,377)</u>	<u>(57,066)</u>	<u>(14,600)</u>	<u>(143,397)</u>	<u>(266,232)</u>
(Loss)/Gain during Year from Financial Experience	\$ (73,833)	\$ (122,078)	\$ (29,401)	\$ 591,028	\$ (140,972)	\$ (305,174)
Non-Recurring Items	<u>(11)</u>	<u>(874)</u>	<u>(36,342)</u>	<u>(258,789)</u>	<u>(167,265)</u>	<u>0</u>
Composite Gain (or Loss) during Year	\$ (73,844)	\$ (122,952)	\$ (65,743)	\$ 332,239	\$ (308,237)	\$ (305,174)

**Table VI-5
Schedule of Funded Liabilities by Type
Aggregate Accrued Liabilities for
(expressed in thousands)**

Valuation Date June 30,	Active Member Contributions (1)	Retirees & Beneficiaries (2)	Active Member State Financed Contributions (3)	Actuarial Value Reported Assets	Portion of Accrued Liabilities Covered by Reported Assets		
					(1)	(2)	(3)
2023	\$ 946,068	\$ 7,430,548	\$ 4,525,612	\$ 11,224,758	100%	100%	63%
2022	895,833	7,214,080	4,204,603	10,793,497	100	100	64
2021	854,430	6,908,505	3,937,557	10,428,561	100	100	68
2020	814,818	6,548,190	3,774,974	9,528,170	100	100	57
2019	769,584	6,367,160	3,635,514	9,211,322	100	100	57
2018	731,356	6,178,277	3,503,484	8,950,958	100	100	58

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION

Delaware State Employees' Pension Plan Data Reconciliation										
	A	P-TDV	P-SUPP	P-RET	PRET25	P-DIS	P-LTD	P-SURV	PSUR25	Total
1. June 30, 2022 valuation	38,449	3,178	804	25,108	228	1,230	529	3,999	5	73,530
2. Additions										
(a) New entrants	4,526	11		51		4	5			4,597
(b) New Beneficiary/QDRO								356		356
(c) Total	4,526	11		51		4	5	356		4,953
3. Reductions										
(a) Terminated - not vested	(2,162)									(2,162)
(b) Paid Out/Expired/Death		(63)	(17)	(731)		(71)	(33)	(279)		(1,194)
(c) Total	(2,162)	(63)	(17)	(731)		(71)	(33)	(279)		(3,356)
4. Changes in status										
(a) P-TDV	(298)	360					(62)			
(b) P-SUPP		2	(2)							
(c) Returned to work	165	(113)	(18)	(15)			(19)			
(d) P-RET	(1,093)	(141)	(21)	1,307			(52)			
(e) PRET25	(48)	(1)			51		(2)			
(f) P-DIS										
(g) P-LTD	(127)	(9)					136			
(h) P-SURV		(1)						1		
(i) PSUR25										
(j) P-SR										
(k) Data corrections		1						(1)		
(l) Total	(1,401)	98	(41)	1,292	51		1			
5. June 30, 2023 valuation	39,412	3,224	746	25,720	279	1,163	502	4,076	5	75,127

A=Active, P-TDV=Terminated Deferred Vested, P-SUPP=Terminated Deferred Vested, P-RET=Retired, PRET25=Retired, P-DIS=Disabled, P-LTD=Long-Term Disabled, P-SURV=Surviving Beneficiary, PSUR25=Surviving Beneficiary

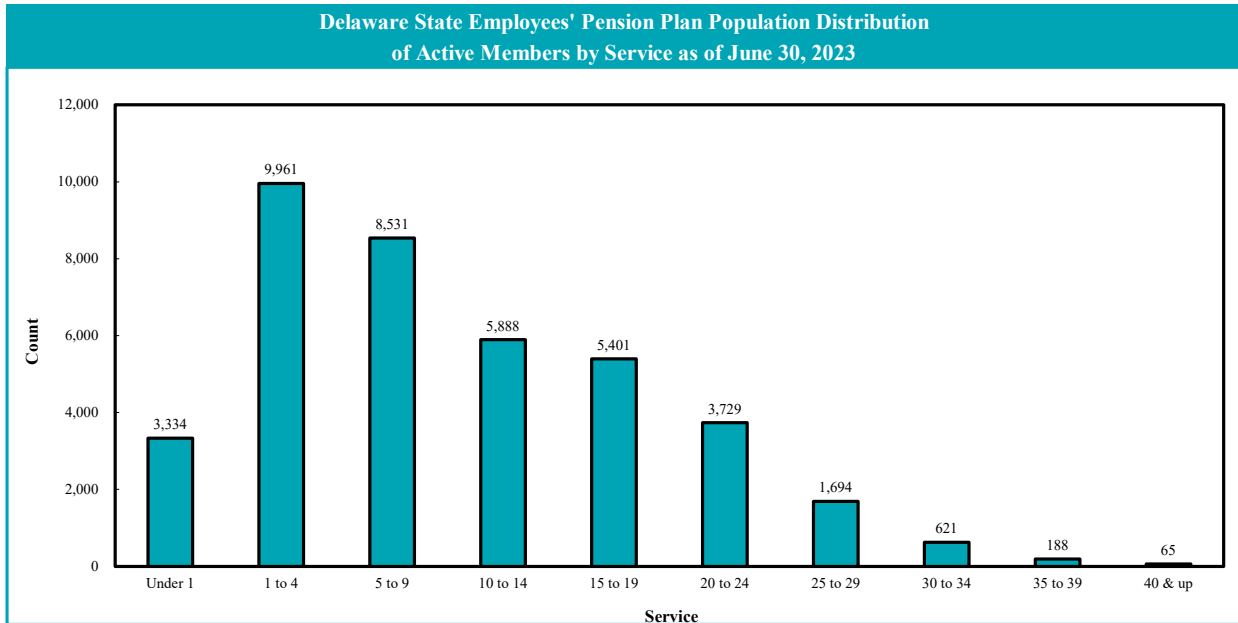
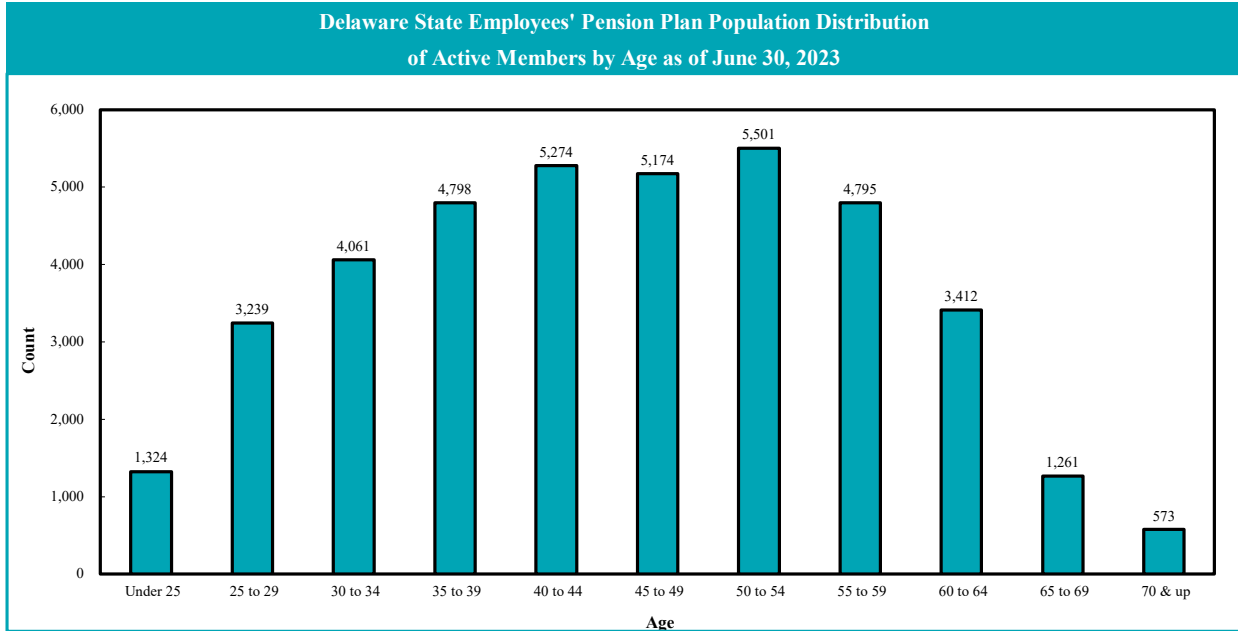
**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION

Delaware State Employees' Pension Plan Population Distribution of Active Members by Age and Service as of June 30, 2023												
Counts By Age/Service												
Age	Service										Total	
	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up		
Under 25	549	769	6	0	0	0	0	0	0	0	0	1,324
25 to 29	545	2,032	659	3	0	0	0	0	0	0	0	3,239
30 to 34	428	1,448	1,722	457	6	0	0	0	0	0	0	4,061
35 to 39	403	1,235	1,321	1,357	480	2	0	0	0	0	0	4,798
40 to 44	373	1,101	1,113	909	1,340	429	9	0	0	0	0	5,274
45 to 49	290	945	966	739	943	1,038	250	3	0	0	0	5,174
50 to 54	245	887	957	776	890	934	659	151	2	0	0	5,501
55 to 59	241	748	805	786	829	672	389	262	62	1	0	4,795
60 to 64	160	493	591	559	634	463	267	139	90	16	0	3,412
65 to 69	61	191	277	218	199	134	88	45	25	23	0	1,261
70 & up	39	112	114	84	80	57	32	21	9	25	0	573
Total	3,334	9,961	8,531	5,888	5,401	3,729	1,694	621	188	65	0	39,412

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION



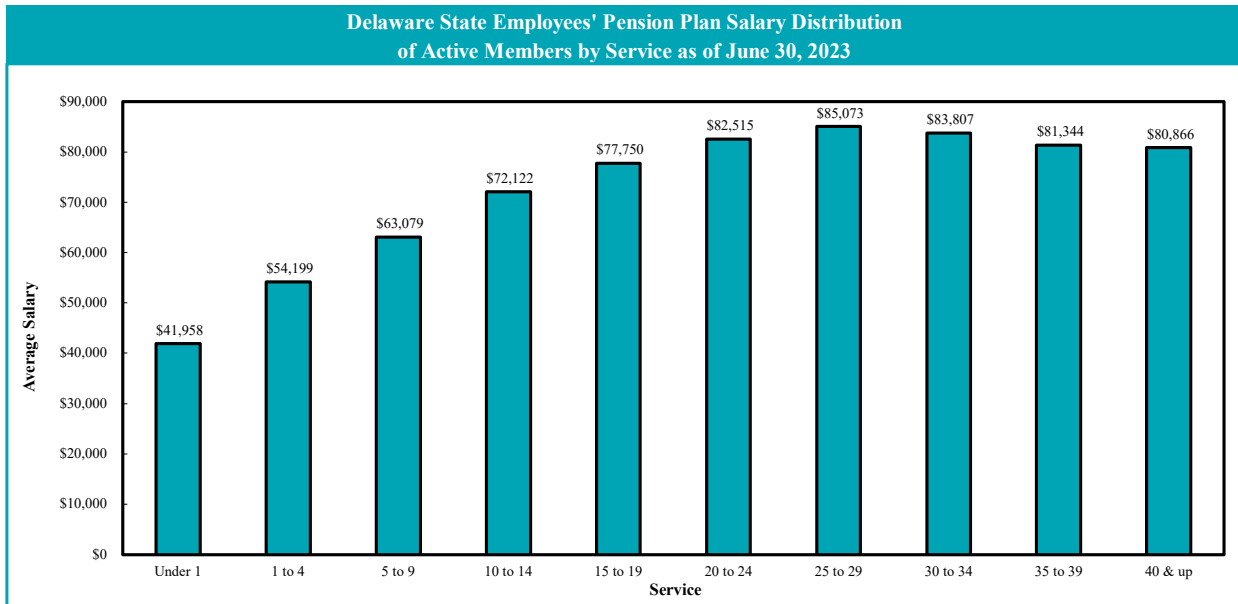
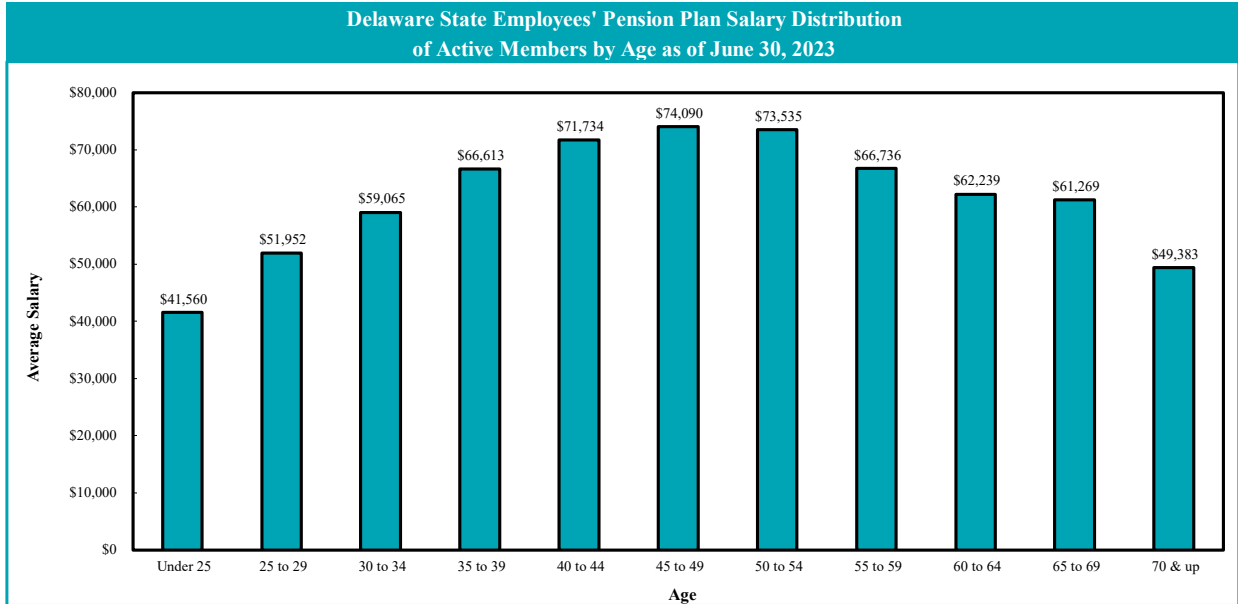
**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION

Delaware State Employees' Pension Plan Salary Distribution of Active Members by Age and Service as of June 30, 2023												
Average Salary by Age/Service												
Age	Service										Total	
	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up		
Under 25	\$ 36,539	\$ 45,118	\$ 45,047	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 41,560
25 to 29	41,157	52,710	58,542	51,772	0	0	0	0	0	0	0	51,952
30 to 34	41,678	54,693	63,655	71,949	55,647	0	0	0	0	0	0	59,065
35 to 39	41,992	57,229	65,216	78,199	82,502	69,471	0	0	0	0	0	66,613
40 to 44	43,634	59,247	66,899	77,143	85,104	87,706	63,545	0	0	0	0	71,734
45 to 49	44,289	57,677	66,243	78,152	82,477	89,862	92,109	56,361	0	0	0	74,090
50 to 54	45,503	56,704	66,777	72,068	77,319	85,520	92,583	88,317	102,397	0	0	73,535
55 to 59	47,497	56,170	59,174	65,045	70,358	75,061	81,086	86,099	78,208	62,177	0	66,736
60 to 64	43,259	48,881	56,234	59,707	67,375	71,418	71,520	76,485	88,486	78,510	0	62,239
65 to 69	39,417	41,397	56,095	60,731	71,057	72,600	76,765	85,389	68,110	87,066	0	61,269
70 & up	40,941	37,021	41,625	47,110	52,279	62,186	65,898	71,785	63,621	77,417	0	49,383
Total	\$ 41,958	\$ 54,199	\$ 63,079	\$ 72,122	\$ 77,750	\$ 82,515	\$ 85,073	\$ 83,807	\$ 81,344	\$ 80,866	\$ 0	\$ 65,637

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION



**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION

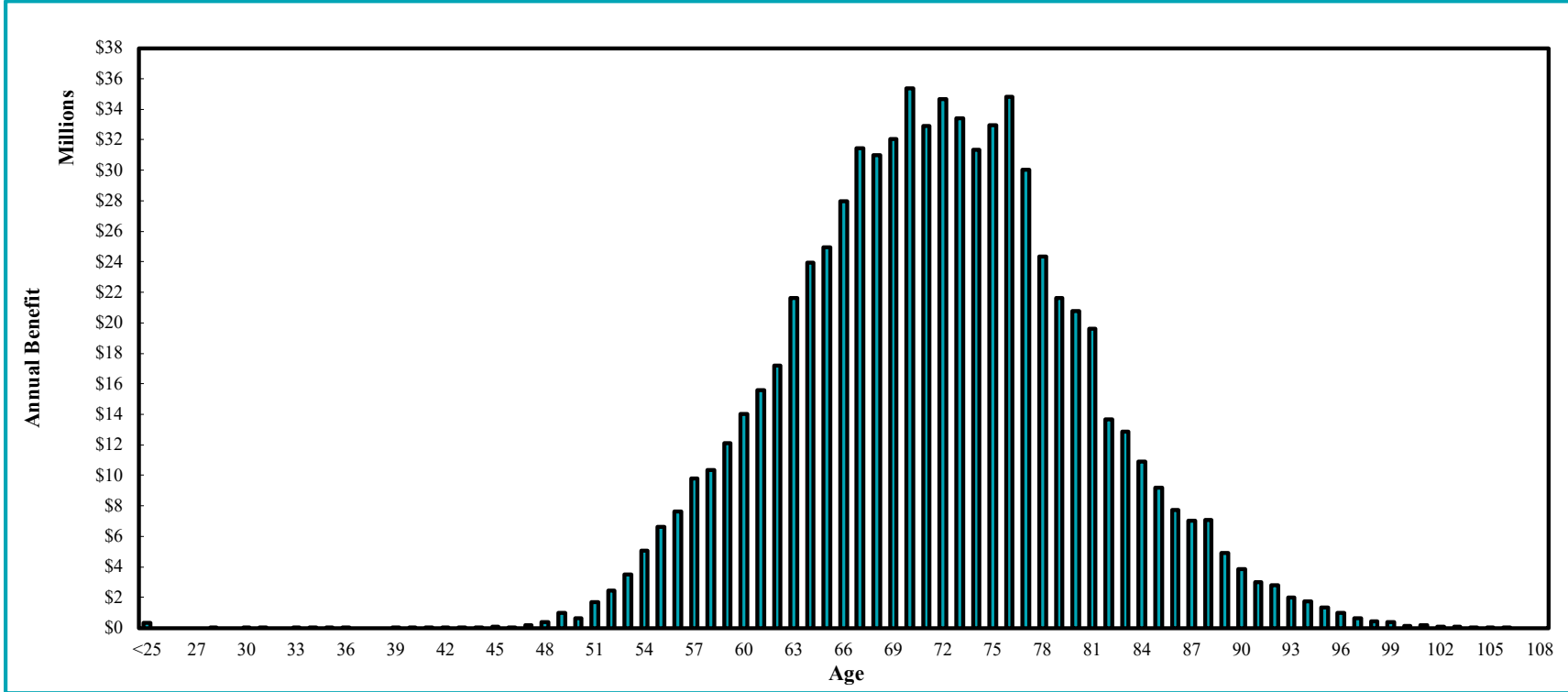
**Delaware State Employees' Pension Plan Annual Benefit Distribution by Age
of Retired Members and Beneficiaries as of June 30, 2023**

Age	Count	Annual Benefit	Age	Count	Annual Benefit
<25	55	\$ 354,491	73	1,326	\$ 33,420,973
25	0	-	74	1,233	31,335,276
26	0	-	75	1,259	32,960,820
27	0	-	76	1,374	34,814,697
28	1	14,530	77	1,157	30,046,708
29	0	-	78	915	24,340,821
30	2	31,533	79	839	21,635,130
31	1	38,172	80	893	20,747,223
32	0	-	81	835	19,628,582
33	1	16,040	82	643	13,647,547
34	1	18,173	83	625	12,873,504
35	1	7,574	84	533	10,914,196
36	1	16,630	85	469	9,212,165
37	0	-	86	419	7,747,475
38	0	-	87	374	7,018,587
39	1	27,988	88	399	7,057,715
40	1	18,284	89	316	4,896,536
41	1	10,160	90	263	3,850,902
42	4	50,518	91	233	3,010,531
43	3	29,985	92	199	2,773,032
44	5	29,777	93	156	1,970,275
45	11	95,246	94	115	1,727,717
46	6	50,549	95	112	1,342,365
47	10	194,075	96	78	990,922
48	18	375,212	97	54	633,393
49	31	1,007,255	98	36	422,559
50	27	657,127	99	23	388,189
51	58	1,711,582	100	13	152,395
52	84	2,438,719	101	22	184,817
53	116	3,510,249	102	7	79,600
54	153	5,078,878	103	8	102,098
55	187	6,628,984	104	1	3,410
56	233	7,605,999	105	3	26,207
57	292	9,777,427	106	1	996
58	342	10,369,315	107	0	-
59	379	12,099,431	108	0	-
60	450	14,016,201	109	0	-
61	513	15,560,071	110	0	-
62	621	17,171,442	111	0	-
63	864	21,619,200	112	0	-
64	940	23,947,056	113	0	-
65	1,009	24,970,849	114	0	-
66	1,119	27,948,251	115	0	-
67	1,251	31,428,466	116	0	-
68	1,221	30,971,022	117	0	-
69	1,259	32,047,766	118	0	-
70	1,312	35,380,663	119	0	-
71	1,271	32,910,214	120	0	-
72	1,292	34,652,335			
			Totals	30,080	\$744,844,794

DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023

APPENDIX A – MEMBERSHIP INFORMATION

Delaware State Employees' Pension Plan Annual Benefit Distribution by Age
of Retired Members and Beneficiaries as of June 30, 2023



**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION

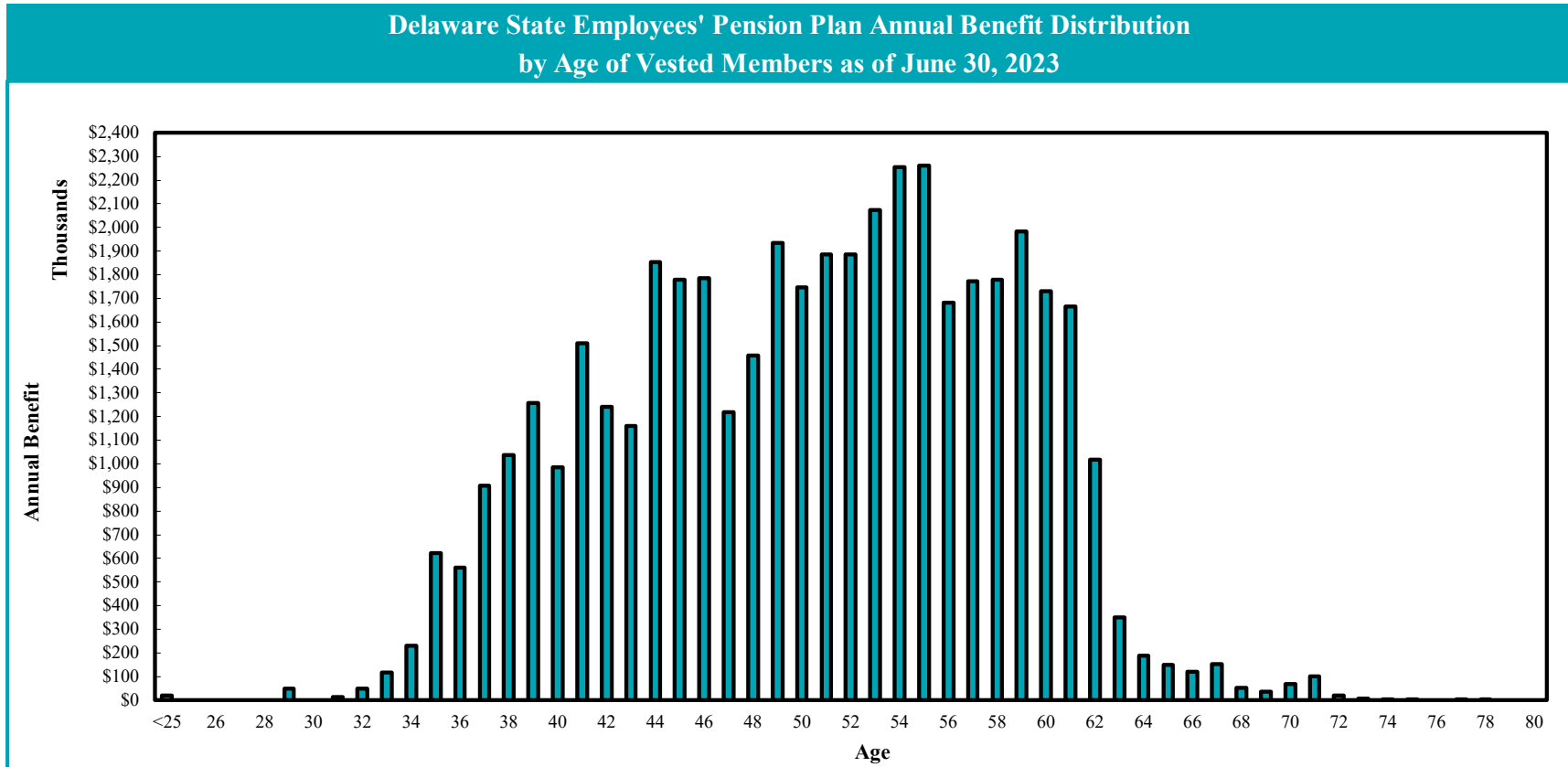
**Delaware State Employees' Pension Plan Annual Benefit
Distribution by Age of Vested Members as of June 30, 2023**

Age	Count	Annual Benefit	Age	Count	Annual Benefit
<25	1	\$ 18,773	73	2	\$ 5,959
25	0	-	74	1	644
26	0	-	75	1	3,691
27	0	-	76	0	-
28	0	-	77	2	593
29	1	50,294	78	1	2,735
30	0	-	79	0	-
31	2	13,629	80	0	-
32	3	49,665	81	0	-
33	11	118,162	82	0	-
34	27	230,698	83	2	11,842
35	59	621,404	84	1	425
36	67	561,583	85	0	-
37	96	906,115	86	0	-
38	104	1,036,345	87	0	-
39	110	1,257,173	88	0	-
40	105	985,451	89	1	9,242
41	135	1,509,272	90	1	954
42	122	1,240,497	91	0	-
43	120	1,159,055	92	0	-
44	154	1,851,928	93	0	-
45	144	1,780,150	94	0	-
46	140	1,787,012	95	0	-
47	100	1,219,123	96	0	-
48	121	1,458,350	97	0	-
49	153	1,932,875	98	0	-
50	153	1,747,740	99	0	-
51	156	1,887,378	100	0	-
52	148	1,885,825	101	0	-
53	153	2,074,784	102	0	-
54	175	2,256,023	103	0	-
55	182	2,261,341	104	0	-
56	146	1,681,857	105	0	-
57	168	1,773,947	106	0	-
58	164	1,779,859	107	0	-
59	164	1,981,844	108	0	-
60	160	1,728,901	109	0	-
61	171	1,665,331	110	0	-
62	110	1,018,838	111	0	-
63	34	351,975	112	0	-
64	20	188,068	113	0	-
65	19	148,753	114	0	-
66	15	119,997	115	0	-
67	15	154,414	116	0	-
68	7	53,154	117	0	-
69	5	37,324	118	0	-
70	9	68,526	119	0	-
71	5	100,523	120	0	-
72	4	18,480			
			Totals	3,970	\$ 44,808,523

Amounts shown are those payable once the participant reaches retirement eligibility.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION



Amounts shown are those payable once the participant reaches retirement eligibility.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION

**Delaware State Employees' Pension Plan Annual Benefit
Distribution by Age of Disabled Members as of June 30, 2023**

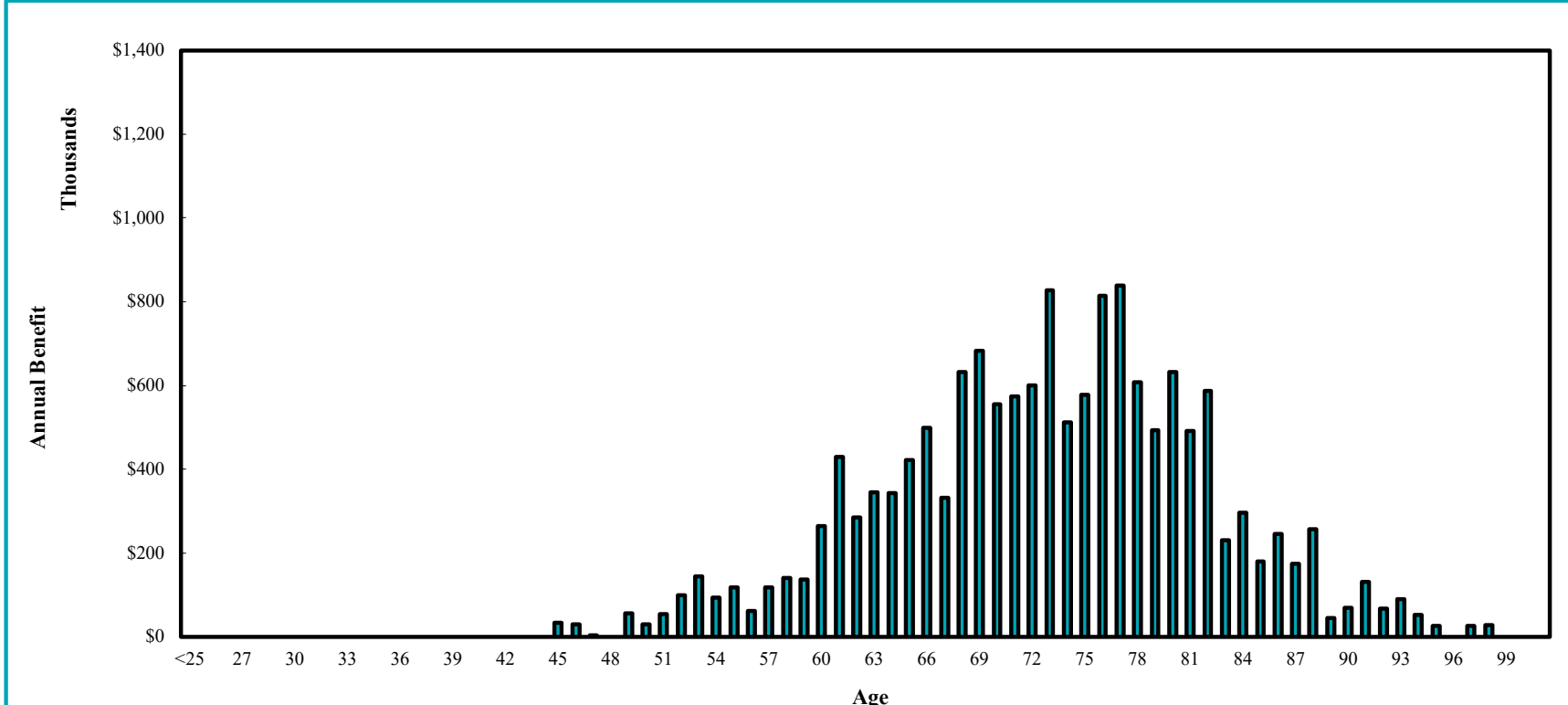
Age	Count	Annual Benefit	Age	Count	Annual Benefit
<25	0	\$ -	73	52	\$ 826,644
25	0	-	74	44	511,128
26	0	-	75	49	577,101
27	0	-	76	56	814,453
28	0	-	77	52	839,114
29	0	-	78	40	608,190
30	0	-	79	36	492,499
31	0	-	80	47	632,621
32	0	-	81	37	492,044
33	0	-	82	40	586,181
34	0	-	83	16	230,519
35	0	-	84	23	295,870
36	0	-	85	16	179,215
37	0	-	86	18	245,547
38	0	-	87	14	173,392
39	0	-	88	18	257,426
40	0	-	89	6	45,179
41	0	-	90	4	69,191
42	0	-	91	9	131,165
43	0	-	92	4	67,840
44	0	-	93	7	89,598
45	2	33,655	94	7	51,895
46	3	30,722	95	1	25,268
47	1	4,305	96	0	-
48	0	-	97	1	26,117
49	4	56,441	98	1	27,047
50	3	30,469	99	0	-
51	5	53,578	100	0	-
52	8	98,369	101	0	-
53	12	144,999	102	0	-
54	4	93,969	103	0	-
55	9	118,926	104	0	-
56	8	62,010	105	0	-
57	11	118,202	106	0	-
58	14	140,956	107	0	-
59	15	137,524	108	0	-
60	19	264,711	109	0	-
61	25	428,541	110	0	-
62	24	284,370	111	0	-
63	29	344,504	112	0	-
64	32	343,547	113	0	-
65	30	422,286	114	0	-
66	34	497,924	115	0	-
67	37	332,341	116	0	-
68	52	631,059	117	0	-
69	46	682,366	118	0	-
70	47	555,082	119	0	-
71	48	573,301	120	0	-
72	43	599,489			
			Totals	1,163	\$ 15,378,889

Individuals shown on this page are those currently receiving disability benefit from the Plan.

DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023

APPENDIX A – MEMBERSHIP INFORMATION

Delaware State Employees' Pension Plan Annual Benefit
Distribution by Age of Disabled Members as of June 30, 2023



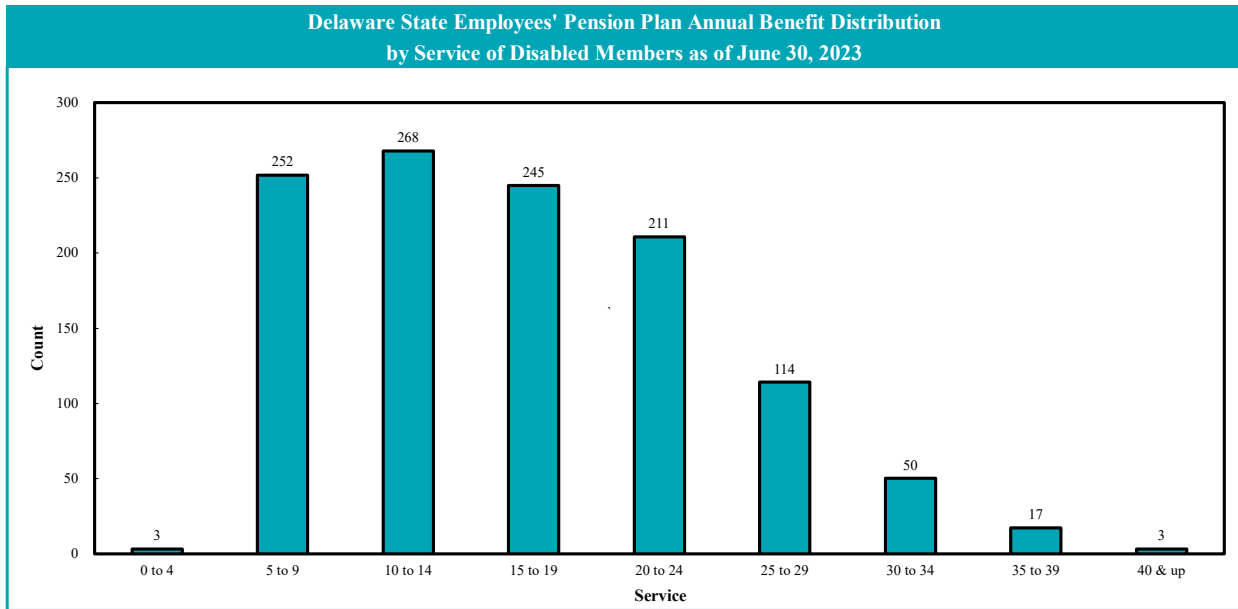
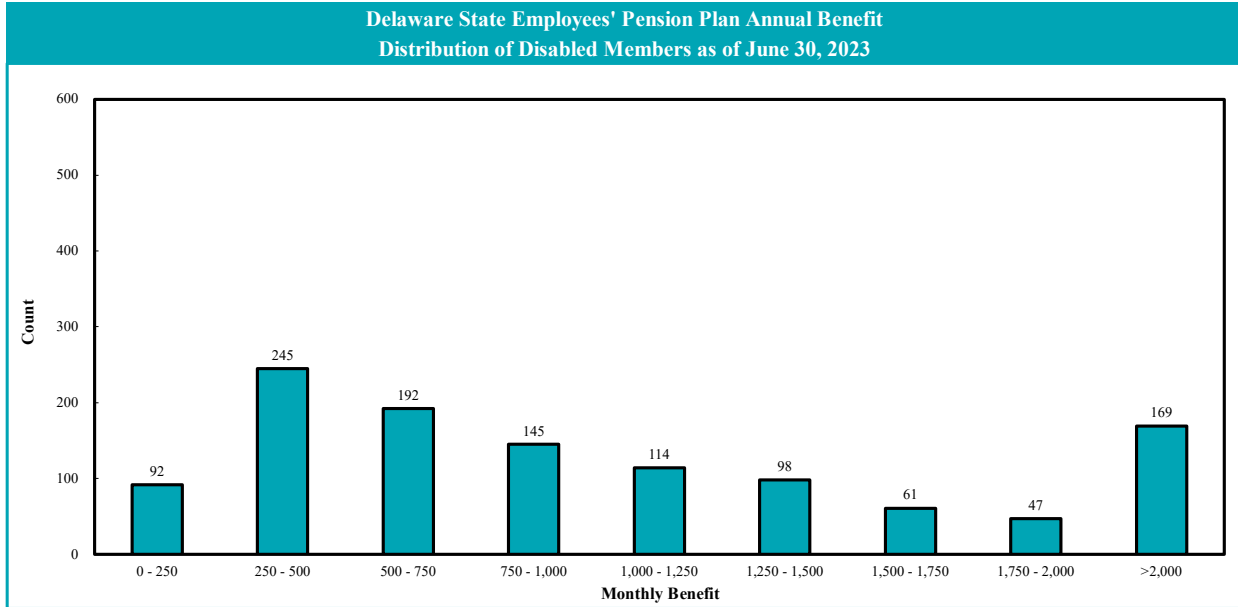
**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION

Delaware State Employees' Pension Plan Annual Benefit Distribution by Service of Disabled Members as of June 30, 2023											
Counts By Benefit/Service											
Monthly Benefit	Service									Total	
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up		
0 - 250	0	84	8	0	0	0	0	0	0	0	92
250 - 500	1	132	89	16	7	0	0	0	0	0	245
500 - 750	2	25	98	51	15	1	0	0	0	0	192
750 - 1,000	0	7	34	69	29	4	2	0	0	0	145
1,000 - 1,250	0	2	19	42	43	5	3	0	0	0	114
1,250 - 1,500	0	1	11	28	37	17	4	0	0	0	98
1,500 - 1,750	0	1	6	17	21	11	4	1	0	0	61
1,750 - 2,000	0	0	1	7	21	14	2	2	0	0	47
>2,000	0	0	2	15	38	62	35	14	3	0	169
Total	3	252	268	245	211	114	50	17	3	0	1,163

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION



**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION

**Delaware State Employees' Pension Plan Annual Benefit
Distribution by Age of Long-Term Disability Members as of June 30, 2023**

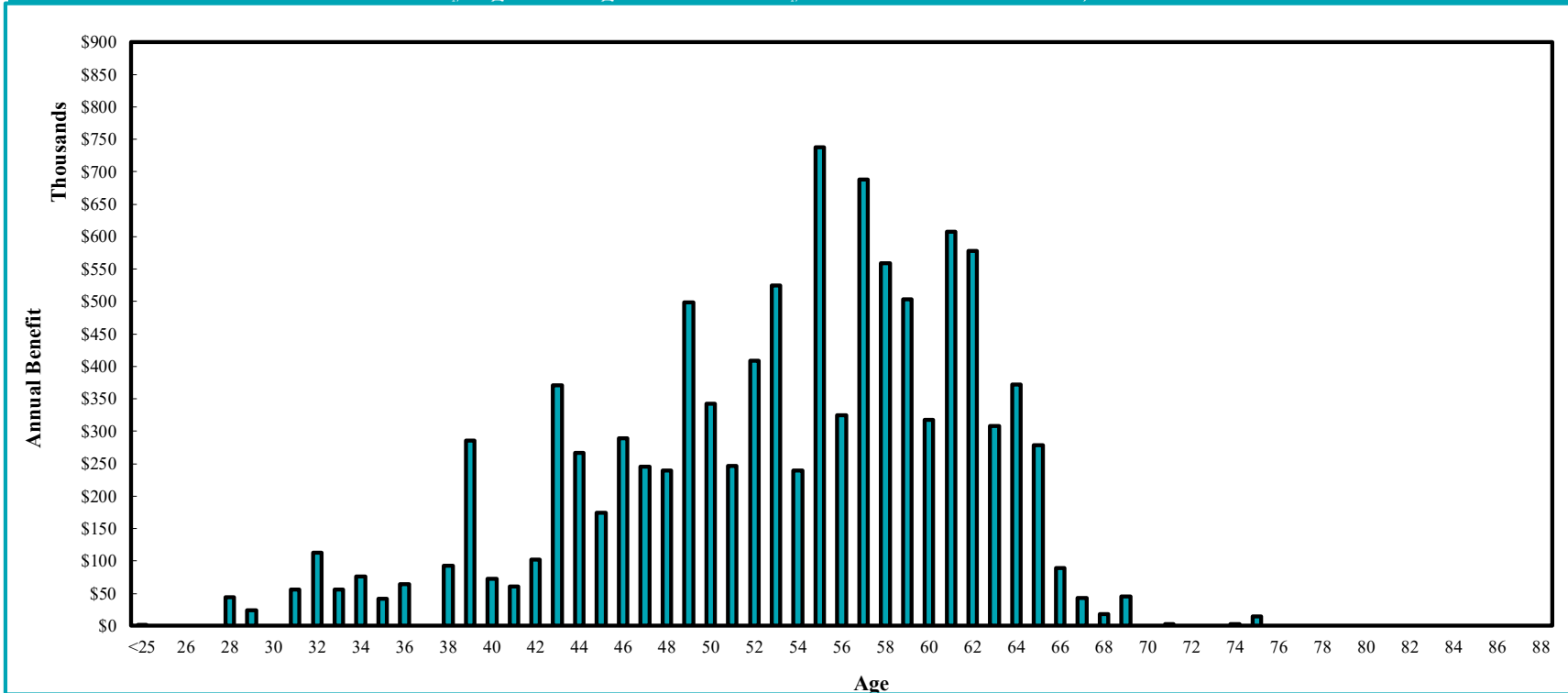
Age	Count	Annual Benefit	Age	Count	Annual Benefit
<25	1	\$ 1,097	73	0	\$ -
25	0	-	74	2	2,243
26	0	-	75	1	15,141
27	0	-	76	0	-
28	2	44,330	77	0	-
29	1	24,415	78	0	-
30	0	-	79	0	-
31	3	55,526	80	0	-
32	4	113,167	81	0	-
33	2	55,869	82	0	-
34	3	76,432	83	0	-
35	2	41,755	84	0	-
36	3	64,438	85	0	-
37	0	-	86	0	-
38	3	92,959	87	0	-
39	12	285,003	88	0	-
40	4	72,759	89	0	-
41	2	60,794	90	0	-
42	4	102,076	91	0	-
43	15	371,145	92	0	-
44	9	266,122	93	0	-
45	5	173,789	94	0	-
46	10	289,425	95	0	-
47	9	245,100	96	0	-
48	8	238,891	97	0	-
49	19	498,642	98	0	-
50	14	342,874	99	0	-
51	11	246,233	100	0	-
52	17	408,165	101	0	-
53	20	524,877	102	0	-
54	10	239,132	103	0	-
55	29	737,745	104	0	-
56	14	325,178	105	0	-
57	33	688,421	106	0	-
58	31	559,510	107	0	-
59	24	502,804	108	0	-
60	21	317,328	109	0	-
61	36	607,637	110	0	-
62	32	577,767	111	0	-
63	23	308,643	112	0	-
64	22	371,877	113	0	-
65	18	278,723	114	0	-
66	10	88,599	115	0	-
67	8	42,780	116	0	-
68	2	18,590	117	0	-
69	2	45,244	118	0	-
70	0	-	119	0	-
71	1	2,984	120	0	-
72	0	-			
			Totals	502	\$ 10,426,229

These individuals are currently receiving benefits from the Disability Insurance Program. The amounts shown here are those payable once these participants reach retirement eligibility.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX A – MEMBERSHIP INFORMATION

**Delaware State Employees' Pension Plan Annual Benefit Distribution
by Age of Long Term Disability Members as of June 30, 2023**



Amounts shown are those payable once the participant reaches retirement eligibility.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

A. Long-Term Assumptions Used to Determine Plan Costs and Liabilities

1. Demographic Assumptions

a. Rates of Mortality

Mortality rates are based on the sex-distinct employee, healthy annuitant, and disabled annuitant mortality tables described below, including adjustment factors applied to the published tables for each group. Future mortality improvements are reflected by applying a custom projection scale on a generational basis to adjusted base tables from the base year shown below.

i. Sample Rates of Mortality for Active Healthy Lives at Selected Ages (number of deaths per 10,000 members):

(2023 Values Shown)		
Age	Male	Female
25	3	1
30	5	2
35	7	3
40	9	4
45	10	5
50	14	8
55	21	13
60	33	20
65	47	28
70	65	43
75	98	72
80	156	123

Rates are based on 100% of the Pub-2010 General Employee Mortality Table, for males and females, using the Pub-2010 General Benefits Weighted Healthy Annuitant Mortality Table rates after the end of the General Employee Mortality Table, both projected from the 2010 base rates using the RPEC-2020 model, with an ultimate rate of 0.85% for ages 20-80, grading down to an ultimate rate of 0% for ages 114-120, and convergence to the ultimate rate in the year 2027. The valuation uses a fully generational projection of mortality improvements. Sample rates shown are those projected through the valuation date.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

**ii. Sample Rates of Mortality for Healthy Annuitant Lives at Selected Ages
(number of deaths per 10,000 members):**

(2023 Values Shown)		
Age	Male	Female
50	30	21
55	44	29
60	68	40
65	98	58
70	151	94
75	255	167
80	461	311
85	850	591
90	1,482	1,107
95	2,314	1,808
100	3,331	2,724

Rates are based on 107% and 100% of the Pub-2010 General Benefits Weighted Healthy Annuitant Mortality Table, respectively, for males and females, using the Pub-2010 General Employee Mortality Table for ages prior to start of the Healthy Annuitant Mortality Table, both projected from the 2010 base rates using the RPEC-2020 model, with an ultimate rate of 0.85% for ages 20-80, grading down to an ultimate rate of 0% for ages 114-120, and convergence to the ultimate rate in the year 2027. The valuation uses a fully generational projection of mortality improvements. Sample rates shown are those projected through the valuation date.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

**iii. Sample Rates of Mortality for Disabled Annuitant Lives at Selected Ages
(number of deaths per 10,000 members):**

(2023 Values Shown)		
Age	Male	Female
25	36	22
30	54	38
35	74	59
40	91	79
45	113	102
50	160	147
55	218	188
60	277	218
65	328	228
70	386	268
75	496	377
80	710	588
85	1,071	942
90	1,642	1,396
95	2,387	1,965
100	3,331	2,887

Rates are based on 107% and 106% of the Pub-2010 General Benefits Weighted Disabled Annuitant Mortality Table, respectively, for males and females, projected from the 2010 base rates using the RPEC-2020 model, with an ultimate rate of 0.85% for ages 20-80, grading down to an ultimate rate of 0% for ages 114-120, and convergence to the ultimate rate in the year 2027. The valuation uses a fully generational projection of mortality improvements. Sample rates shown are those projected through the valuation date.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

b. Sample Rates of Active Disability

Rates of Active Disability	
Age	Rates
20	0.030%
25	0.030
30	0.150
35	0.230
40	0.320
45	0.410
50	0.500
55	0.800
60	0.960

Rates of Active Disability for those who opted into the Disability Insurance Program*	
Age	Rates
65	1.000%
70	1.500
75	1.500
80	1.500

* For those who remained in the Pension Plan for disability purposes, the assumption stops at age 64.

DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

c. Termination of Employment Rates (Prior to Retirement Eligibility)

Rates of Termination*	
Service	Rates
0	17.2%
1	15.2
2	11.4
3	9.9
4	7.7
5	6.5
6	5.9
7	5.0
8	4.7
9	4.0
10	3.4
11	3.1
12	2.6
13	2.3
14	2.1
15-16	1.8
17	1.3
18-19	1.2
20-21	1.1
22	0.9
23	0.6
24	0.3
25+	0.0

* Termination rates are zero once a member has reached early or normal retirement eligibility regardless of service.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

d. Rates of Retirement

Retirement Rates*					
General Employees (including Elected Officials)			Correctional Officers/ Specified Peace Officers		
Service	Early*	Normal	Service	Early*	Normal
5	0.0%	18.0%	5	0.0%	18.0%
6	0.0	12.0	6	0.0	12.0
7	0.0	12.0	7	0.0	12.0
8	0.0	16.0	8	0.0	16.0
9	0.0	16.0	9	0.0	16.0
10	0.0	22.0	10	0.0	22.0
11	0.0	15.0	11	0.0	15.0
12	0.0	15.0	12	0.0	15.0
13	0.0	15.0	13	0.0	15.0
14	0.0	15.0	14	0.0	15.0
15	7.0	22.0	15	8.5	22.0
16	4.0	18.0	16	8.3	19.9
17	4.0	12.5	17	7.4	17.8
18	4.0	12.5	18	5.9	12.5
19	4.0	12.5	19	8.1	13.2
20	10.0	31.2	20	10.1	31.2
21	10.0	23.8	21	8.4	32.5
22	10.0	21.6	22	8.4	35.0
23	7.5	21.2	23	15.8	35.0
24	7.5	18.6	24	8.9	35.0
25	10.0	28.4	25	N/A	35.0
26	7.5	23.2	26	N/A	23.2
27	5.5	24.1	27	N/A	24.1
28	10.0	23.5	28	N/A	23.5
29	14.0	25.1	29	N/A	25.1
30	N/A	25.5	30	N/A	26.7
31	N/A	21.7	31	N/A	26.7
32	N/A	22.2	32	N/A	26.7
33	N/A	20.2	33	N/A	26.7
34	N/A	20.2	34	N/A	26.7
35+	N/A	22.8	35+	N/A	26.7

* Rates only applicable if a member meets eligibility.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

e. Salary Increase Rates

Service-based table includes an annual inflation rate of 2.50%.

Service	Increase
0	13.26%
1	9.57
2	6.50
3	6.09
4	5.58
5	5.37
6	5.06
7	4.96
8	4.55
9	4.35
10	4.04
11	3.83
12	3.73
13	3.53
14	3.42
15	3.27
16	2.91
17	2.81
18	2.71
19	2.60
20	2.50
21+	2.29

f. Family Composition

Female spouses are assumed to be three years younger than males. 70% are assumed married for both male and female employees. Actual marital characteristics are used for pensioners.

2. Economic Assumptions

- a. Investment Rate of Return: 7.00%
- b. General Wage Increase Rate: 2.50%
- c. Annual Assumed Cost-of-Living Increase Rate for Retirees: 0.00%
- d. Total Payroll Increase Rate (for Amortization): 2.50%
- e. Administrative Expenses as a Percentage of Covered Payroll: 0.30%

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

3. Technical and Miscellaneous Assumptions

- a. Decrement timing: Middle of year, except at 100% retirement, which is assumed at the beginning of year
- b. Eligibility timing: As of beginning of year
- c. Terminated vested marital status: All terminated vested members are assumed married.
- d. Employee contribution adjustment: Proportion of employees under post-2011 benefits adjusted to reflect anticipated proportion in year contribution rate will be paid in developing state normal cost rate.
- e. Disability retirement age: Members are assumed to defer receipt of their disability pension benefits until their maximum duration of LTD benefits is complete.

Age at Disability	Benefit Duration (Months)
Before 60	To age 65
60	60
61	48
62	42
63	36
64	30
65	24
66	21
67	18
68	15
69	12

4. Disclosures Regarding Models Used

In accordance with Actuarial Standard of Practice (ASOP) No. 56 *Modeling*, the following disclosures are made:

a. Valuation Software

Cheiron utilizes ProVal, an actuarial valuation software program leased from Winklevoss Technologies (WinTech), to calculate liabilities and projected benefit payments. We have reviewed the underlying workings of this model to the degree feasible and consistent with ASOP No. 56 and believe them to be appropriate for the purposes of the valuation.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

b. Projections

This valuation report includes projections of future contributions and funded status for the purpose of assisting the Board of Trustees and the sponsors of the Plan with the management of the Plan.

The projections are based on the same census data and financial information as of June 30, 2023 as disclosed in this actuarial valuation. The projections assume continuation of the Plan provisions and actuarial assumptions in effect as of June 30, 2023 and do not reflect the impact of any changes in benefits or actuarial assumptions that may be adopted after June 30, 2023.

The projections assume that all future assumptions are met except where specifically indicated. The future outcomes become increasingly uncertain over time, and therefore the general trends and not the absolute values should be considered in the review of these projections. Further, for the purpose of these projections, we have only reflected the impact of new entrants entering the Plan in aggregate and have not developed individual liabilities or detailed profiles related to these potential new entrants. We feel this is appropriate for the purpose of these projections, but if they were to be used for other purposes, this may not be appropriate and alternative projections may need to be developed.

5. Rationale for Assumptions

The assumptions were adopted by the Board of Trustees upon the recommendation of the actuary, based on an experience study review performed in 2021 and covering the period July 1, 2015 through June 30, 2020. The Board continually reviews the investment rate of return assumption and adopted a reduced rate of 7.0% at the advice of its investment consultants, first effective for funding with the 2017 valuation. We find the investment return assumption to be reasonable based on the System's current asset allocation and the capital market outlook of the Delaware Office of the State Treasurer and Cash Management Policy Board.

6. Disclosure for Reasonable Actuarially Determined Contribution Method (ADC)

The rate determined in this valuation meets the requirements of a reasonable ADC as defined by the Actuarial Standards of Practice. The actuarial methods used to determine the reasonable ADC have been selected to balance benefit security, intergenerational equity, and stability of contributions. The selection of the actuarial methods has taken into account the demographics of plan members, the funding goals and objectives of the Board, and the need to accumulate assets to make benefit payments when due.

7. Changes and Rationale Since Last Valuation

None

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

B. Actuarial Methods

1. Funding Method

The Entry Age Normal funding method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active member. The normal cost rate times payroll equals the normal cost for each active member. The normal cost plus member contributions will pay for projected benefits at retirement for each active plan participant.

The actuarial liability is that portion of the present value of projected benefits that will not be paid by future State normal costs or member contributions. The difference between this liability and funds accumulated as of the same date is referred to as the unfunded actuarial liability.

The portion of the actuarial liability in excess of Plan assets is amortized to develop an additional cost or savings that is added to each year's State normal cost. Under this cost method, actuarial gains and losses are directly reflected in the size of the unfunded actuarial liability.

The UAL as of July 1, 2018 uses a 20-year period as a level percentage of payroll. PRI transfers are made to pay for each PRI as granted over a five-year period. These transfers are treated as a receivable for purposes of developing the State rate. UAL layers arising in future valuations will be amortized over their own 15-year periods. All payments are determined assuming total payroll increases by the annual inflation rate.

2. Actuarial Value of Assets

For purposes of determining the State contribution rate to the Plan, we use an actuarial value of assets. This asset smoothing method dampens the volatility in asset values that could occur because of fluctuations in market conditions. Use of an asset smoothing method is consistent with the long-term nature of the actuarial valuation process.

The actuarial value of assets is a weighted average giving 20% weight to the current market value and 80% weight to the prior year's actuarial value increased by expected interest and contributions and decreased by benefit payments and expenses. This is mathematically equivalent to recognizing 100% of the actuarially assumed interest rate, plus contributions, less payment each year, and 20% of the portion of each year's returns that have not already been reflected in asset values.

3. Changes Since Last Valuation

None

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX C – SUMMARY OF PLAN PROVISIONS

This appendix provides a summary of the Plan provisions. Where the Plan, as determined by the State Code and the Plan Rules and Regulations, and this summary differ, the Plan governs.

1. Membership

The Plan covers full-time and regular part-time employees of the State of Delaware, which includes:

- State Department of Public Education,
- School Districts' part of the State School System (the membership includes 19 school districts),
- Delaware Department of Finance, State Lottery Office,
- Delaware Department of Transportation,
- Delaware Solid Waste Authority (1986),
- Delaware State University,
- Delaware Technical & Community College,
- University of Delaware (excluding most faculty and designated professional staff), and
- State Agencies supported wholly or in part by federal funds granted to the State.

There are two groups that have slightly different benefit structures within the Plan: Elected Officials (EO) and Correctional Officers/Specified Peace Officers (CO/SPO). Where the benefits for these groups vary from the remainder of the members covered in this plan, this is noted in the remainder of this summary.

2. Member Contributions

Pre-2012 hires: 3% of compensation in excess of \$6,000 per annum

Post-2011 hires: 5% of compensation in excess of \$6,000 per annum

Interest is credited at the rate of 5% per year. Member contributions are made through an “employer pick-up” arrangement that results in deferral of taxes on the contributions.

CO/SPO members pay 7% of all compensation.

3. Credited Service

All service as a member plus certain claimed and purchased service.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX C – SUMMARY OF PLAN PROVISIONS

4. Final Average Compensation

Final average compensation (FAC) is the average of any 36 months comprised of three periods of 12 consecutive months (or shorter period of total service) of compensation paid to the member, including salary, wages, and fees, plus overtime payments and special payments for extra duty. Overtime payments are excluded for Post-2011 hires.

5. Normal Retirement

Eligibility: Pre-2012 hires: (i) age 62 with five years of credited service, or (ii) age 60 with 15 years of credited service, or (iii) any age with 30 years of credited service

Post-2011 hires: (i) age 65 with 10 years of credited service, or (ii) age 60 with 20 years of credited service, or (iii) any age with 30 years of credited service

EO Pre-2012 hires: (i) age 60 with five years of credited service or (ii) age 55 with 10 years of credited service

EO Post-2011 hires: (i) age 65 with 10 years of credited service, or (ii) age 60 with 20 years of credited service, or (iii) any age with 30 years of credited service

CO/SPO Pre-2012 hires: (i) age 62 with five years of credited service, or (ii) age 60 with 15 years of credited service, or (iii) any age with 25 years of credited service

CO/SPO Post-2011 hires: (i) age 65 with 10 years of credited service, or (ii) age 60 with 20 years of credited service, or (iii) any age with 25 years of credited service

Benefit: 2.0% of final average compensation multiplied by years of service prior to January 1, 1997 plus 1.85% of final average compensation multiplied by years of service after January 1, 1997.

CO/SPO members covered by HB207, SB50, HB363, HA1, HB41, HB43, and HB179 receive a benefit of 2.45% of final average compensation in lieu of the 1.85% multiplier for years of service greater than 25. For service earned on or after January 1, 2022, the multiplier is increased to 2.50% for years of service up to 20 years, plus 3.50% for years above 20 years.

EO members elected before February 1, 1997 additionally have a minimum benefit equal to the member's years of service as an elected member of the General Assembly times the highest rate of payment being paid to any retired member of the General Assembly, with that rate computed by dividing the retired member's monthly pension by the member's years of service as an elected member of the General Assembly.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX C – SUMMARY OF PLAN PROVISIONS

6. Early Retirement

Eligibility: (i) age 55 with 15 years of credited service or (ii) any age with 25 years of credited service

Benefit: Normal retirement benefit calculated using final average compensation and service at early retirement, and reduced by 0.2% (by 0.4% if post-2011 hire) for each month which retirement age precedes the earlier of age 60 or the attainment of 30 years of service.

CO/SPO members covered by HB207 and SB50 receive an early retirement benefit with no reduction if they have at least 25 years of State service, including at least 20 years as a Correctional Officer.

CO/SPO members covered by HB363, HA1, HB41, HB43, and HB179 receive an early retirement benefit with no reduction for retirements on or after January 1, 2019 if they have at least 25 years of State service, including at least 20 years as a Correctional Officer.

CO/SPO members covered by HB179 receive an early retirement benefit with no reduction for retirements on or after January 1, 2019 if they have at least 25 years of service as a 9-1-1 operator.

7. Disability Benefit

Eligibility: Pre-2012 hires: five years of credited service and eligible disability
Post-2011 hires: 10 years of credited service and eligible disability

Benefit: Normal retirement benefit calculated using service and salary at disability date

A member who opted into the Disability Insurance Program will not receive a benefit from this plan until they reach normal retirement eligibility. All members hired on or after January 1, 2006 are covered by the Disability Insurance Program and thus will not receive a benefit from this plan until they reach normal retirement eligibility.

For EO members, the minimum benefit described in the normal retirement section also applies.

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX C – SUMMARY OF PLAN PROVISIONS

8. Survivor's Benefit

Eligibility: Five years of consecutive credited service.

Benefit: For eligible survivors of employees who die in active service: 75% of service pension the employee would have been eligible to receive at age 62, calculated using final average compensation and credited service accrued to the date of death and reduced by 3% for the form of payment. If the surviving spouse has not yet attained age 50, the benefit will be actuarially reduced for each month he or she is under 50. However, this actuarial reduction will not apply for any period in which the survivor has a dependent child.

Eligible survivors include: (1) spouse (legally married/civil union), or (2) child or children under 18, between 18 and 22 and attending school on a full-time basis, or over 18 and permanently disabled before 18, or (3) dependent parent or parents. If no eligible survivors, accumulated contributions with interest over aggregate pension payments are payable to the beneficiary.

9. Burial Benefit

\$7,000 lump sum, paid at death after disability or service retirement of a member.

10. Vesting

Eligibility: Pre-2012 hires: Employees who separate from service with at least five years of service

Post-2011 hires: Employees who separate from service with at least 10 years of service

Benefit: Accrued normal retirement benefit, payable at age 62 for Pre-2012 hires and age 65 for Post-2011 hires. In lieu of a pension, a member may receive a refund of accumulated contributions with interest. Upon application for a refund of contributions, a member's vested right to a monthly benefit shall be forfeited.

11. Withdrawal of Employee Contributions

Eligibility: Terminated service

Benefit: Accumulated employee contributions with interest

**DELAWARE STATE EMPLOYEES' PENSION PLAN
ACTUARIAL VALUATION AS OF JUNE 30, 2023**

APPENDIX C – SUMMARY OF PLAN PROVISIONS

12. Form of Payment

The normal form of payment is a 50% joint and survivor annuity.

As an alternative to the normal form, a member may elect one of the following optional forms of payment upon service retirement or disability:

- 66 2/3% joint and survivor form with a 2% reduction in benefits,
- 75% joint and survivor form with a 3% reduction in benefits, or
- 100% joint and survivor form with a 6% reduction in benefits.

The 66 2/3% and 100% options are only available for retirement on or after January 1, 2015.

13. Cost-of-Living Adjustment

Cost-of-living adjustments are made only on an ad hoc basis.

14. Changes Since Last Valuation

Senate Bill 251 provided for a one-time payment of \$500.00 included in the pensioner's November 30, 2022 monthly pension payment to all who retired prior to October 21, 2022. The cost of this supplemental payment was reimbursed by the State.



Classic Values, Innovative Advice